

DRAFT FEASIBILITY REPORT FEASIBILITY ANALYSIS OF WATER SUPPLY FOR SMALL PUBLIC WATER SYSTEMS

VICTORIA COUNTY WCID 1
PWS ID# 2350001, CCN# P0478

Prepared for:

THE TEXAS COMMISSION ON ENVIRONMENTAL QUALITY



Prepared by:

**THE UNIVERSITY OF TEXAS BUREAU OF ECONOMIC
GEOLOGY**

AND

PARSONS

Preparation of this report was financed by the Texas Commission on Environmental Quality through the Drinking Water State Revolving Fund Small Systems Assistance Program

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AUGUST 2009

EXECUTIVE SUMMARY

INTRODUCTION

The University of Texas Bureau of Economic Geology (BEG) and its subcontractor, Parsons Transportation Group Inc. (Parsons), was contracted by the Texas Commission on Environmental Quality (TCEQ) to conduct a project to assist with identifying and analyzing alternatives for use by Public Water Systems (PWS) to meet and maintain Texas drinking water standards.

The overall goal of this project was to promote compliance using sound engineering and financial methods and data for PWSs that had recently recorded sample results exceeding maximum contaminant levels (MCL). The primary objectives of this project were to provide feasibility studies for PWSs and the TCEQ Water Supply Division that evaluate water supply compliance options, and to suggest a list of compliance alternatives that may be further investigated by the subject PWS for future implementation.

This feasibility report provides an evaluation of water supply alternatives for the Victoria County Water Control and Improvement District (WCID) 1, PWS, ID# 2350001, Certificate of Convenience and Necessity (CCN) #P0478, located in Victoria County, Texas. The Victoria WCID 1 PWS is located at 207 Illinois Street in Bloomington, Texas. The water supply system has 700 connections and serves a population of 2,800. The water source for the Victoria WCID 1 PWS comes from two groundwater wells, Well #4 (G2350001A) and Well #5 (G2350001B), completed to depths of 1,001 and 1,010 feet, respectively, in the Evangeline Aquifer (Code 121EVGL). Both wells are screened across several intervals, and are rated at 350 gallons per minute, although Well #5 has not been in service recently due to a leak in the ground storage tank.

The Victoria WCID 1 PWS recently recorded varying arsenic concentrations between 0.0044 milligrams per liter (mg/L) and 0.0221 mg/L. Several results exceeded the MCL of 0.010 mg/L (USEPA 2009a; TCEQ 2008), and several did not. Therefore, it is likely the Victoria WCID 1 PWS faces potential compliance issues under the standard.

Basic system information for the Victoria WCID 1 PWS is shown in Table ES.1.

**Table ES.1 Victoria WCID 1 PWS
Basic System Information**

Population served	2800
Connections	700
Average daily flow rate	0.225 million gallons per day (mgd)
Peak demand flow rate	625 gallons per minute
Water system peak capacity	0.994 mgd
Typical arsenic range	0.0044 mg/L to 0.0221 mg/L

STUDY METHODS

The methods used for this project were based on a pilot project performed in 2004 and 2005 by TCEQ, BEG, and Parsons. Methods for identifying and analyzing compliance options were developed in the pilot project (a decision tree approach).

The process for developing the feasibility study used the following general steps:

1. Gather data from the TCEQ and Texas Water Development Board databases, from TCEQ files, and from information maintained by the PWS;
2. Conduct financial, managerial, and technical (FMT) evaluations of the PWS;
3. Perform a geologic and hydrogeologic assessment of the study area;
4. Develop treatment and non-treatment compliance alternatives that, in general, consist of the following possible options:
 - a. Connecting to neighboring PWSs via new pipeline or by pumping water from a newly installed well or an available surface water supply within the jurisdiction of the neighboring PWS;
 - b. Installing new wells within the vicinity of the PWS into other aquifers with confirmed water quality standards meeting the MCLs;
 - c. Installing a new intake system within the vicinity of the PWS to obtain water from a surface water supply with confirmed water quality standards meeting the MCLs;
 - d. Treating the existing non-compliant water supply by various methods depending on the type of contaminant; and
 - e. Delivering potable water by way of a bottled water program or a treated water dispenser as an interim measure only.
5. Assess each of the potential alternatives with respect to economic and non-economic criteria;

1 6. Prepare a feasibility report and present the results to the PWS.

2 This basic approach is summarized in Figure ES.1.

3 **HYDROGEOLOGICAL ANALYSIS**

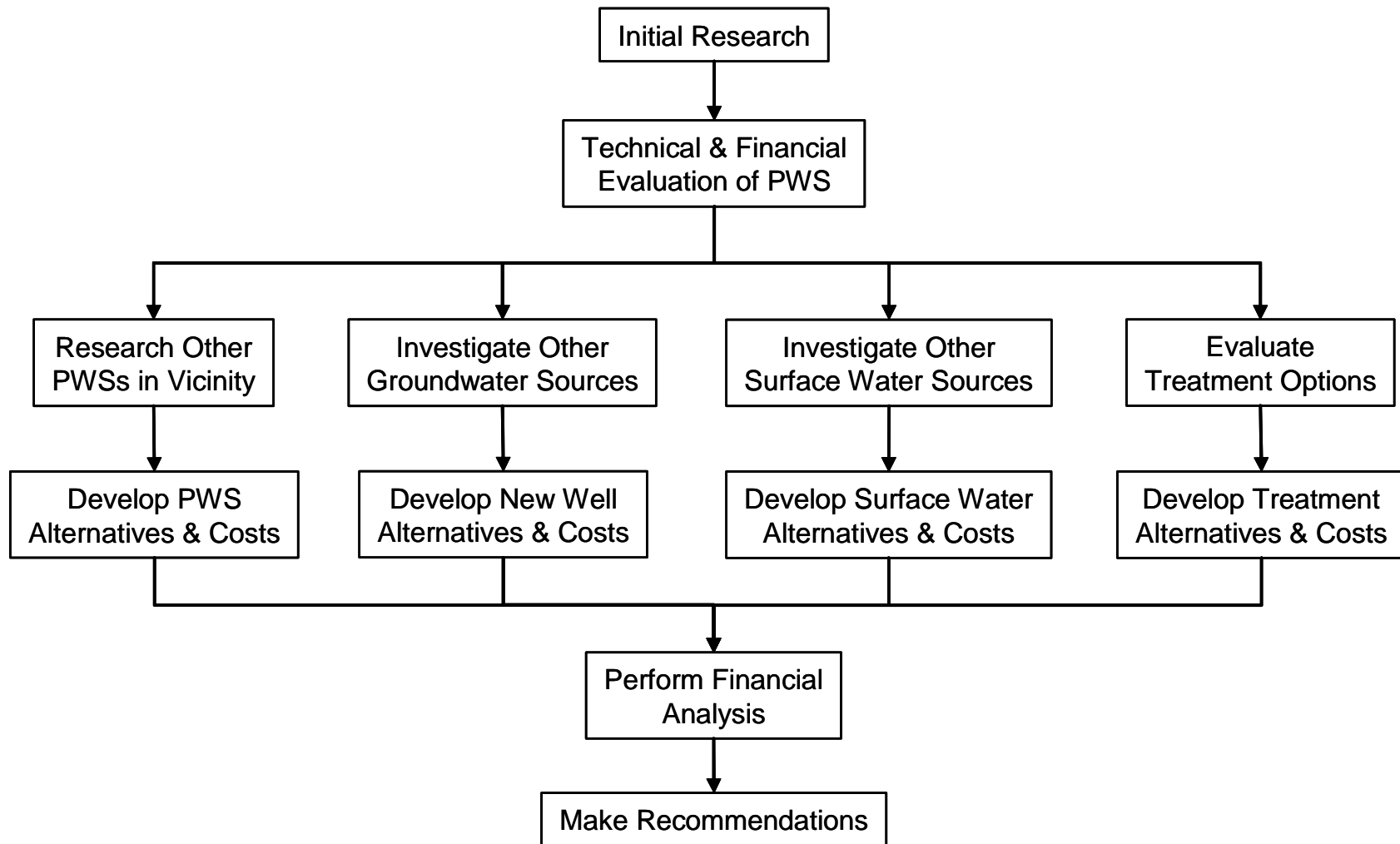
4 The Victoria WCID 1 PWS obtains groundwater from the Evangeline subunit of the Gulf Coast
5 Aquifer. Arsenic is commonly found in area wells at concentrations greater than the MCL
6 particularly at depths corresponding to the lower screened intervals on the Victoria WCID 1
7 PWS wells. Casing the lower screened intervals or constructing new, shallower wells may
8 yield higher quality groundwater. Also, arsenic concentrations can vary significantly over
9 relatively short distances; as a result, there could be good quality groundwater nearby.
10 However, the variability of arsenic concentrations makes it difficult to determine where wells
11 can be located to produce acceptable water.

12

13

1

Figure ES.1 Summary of Project Methods



1 Based on the arsenic concentration data for each well, it appears that water from one of the
2 two wells is of higher quality than the other. The data and records are in conflict as to which
3 well has the higher quality water. Assistance from the TCEQ should be sought to verify that
4 Well No. 4 is G2350001A and located at Hatchet Street and Commerce and Well No. 5 is
5 G2350001B and located at Second Street and Indiana. If one of the wells is found to produce
6 compliant water, as much production as possible should be shifted to that well as a method of
7 achieving compliance. Unfortunately, the individual wells do not have sufficient capacity to
8 meet TCEQ requirements. Therefore, down-hole, multi-level testing of the well with the poor
9 water quality should be performed to determine whether one screened interval is the main
10 source of arsenic. If the arsenic derives primarily from a single part of the formation, that part
11 could be excluded by modifying the existing well, or avoided altogether by completing a new
12 well. BEG has equipment for down-hole, multi-level well testing.

13 **COMPLIANCE ALTERNATIVES**

14 Overall, the system had an inadequate level of FMT capacity. The system had some areas
15 that needed improvement to be able to address future compliance issues; however, the system
16 does have positive aspects, including a high collection rate and recent improvements in
17 financial accountability. Areas of concern for the system included lack of knowledge about
18 water system responsibilities, lack of written long-term capital improvement plan, and lack of
19 technical knowledge about regulatory compliance.

20 There are several PWSs within 15 miles of Victoria WCID 1 PWS. Many of these nearby
21 systems also have water quality problems, but there are some with good quality water. In
22 general, feasibility alternatives were developed based on obtaining water from the nearest
23 PWSs, either by directly purchasing water, or by expanding the existing well field.
24 Alternatives for compliant water include obtaining water from the Victoria County Navigation
25 District, the Guadalupe Blanco River Authority Port Lavaca, and the City of Victoria. The City
26 of Victoria obtains some of its water from the Guadalupe River.

27 Centralized treatment alternatives for arsenic removal were developed and were considered
28 for this report; for example, reverse osmosis, iron-based adsorption, and coagulation/filtration.
29 Point-of-use (POU) and point-of-entry treatment alternatives were also considered. Temporary
30 solutions such as providing bottled water or providing a centralized dispenser for treated or
31 trucked-in water, were also considered as alternatives.

32 Developing a new well at or close to Victoria WCID 1 PWS is likely to be the best
33 solution if compliant groundwater can be found. Having a new well at or close to Victoria
34 WCID 1 PWS is likely to be one of the lower cost alternatives. The cost of new well
35 alternatives quickly increases with pipeline length, making proximity of the alternate source a
36 key concern. A new compliant well or obtaining water from a neighboring compliant PWS has
37 the advantage of providing compliant water to all taps in the system.

38 Central treatment can be cost-competitive with the alternative of new nearby wells, but
39 would require significant institutional changes to manage and operate. Similar to obtaining an

1 alternate compliant water source, central treatment would provide compliant water to all water
2 taps.

3 POU treatment can be cost competitive, but does not supply compliant water to all taps.
4 Additionally, significant efforts would be required for maintenance and monitoring of the POU
5 treatment units.

6 Providing compliant water through a central dispenser is significantly less expensive than
7 providing bottled water to 100 percent of the population, but a significant effort is required for
8 clients to fill their containers at the central dispenser.

9 **FINANCIAL ANALYSIS**

10 Financial analysis of the Victoria WCID 1 PWS indicated that current water rates are
11 funding operations and a rate increase is not necessary at this time. The current average water
12 and wastewater bill of \$930 represents approximately 3.2 percent of the median household
13 income (MHI) of \$28,906. Separate financial data for water and wastewater were not readily
14 available. To understand the impact of compliance alternatives for only the water system,
15 annual revenues to cover cost for operation and maintenance, based on similar sized systems,
16 was \$380. Table ES.2 provides a summary of the financial impact of implementing selected
17 compliance alternatives. The alternatives were selected to highlight results for the best
18 alternatives from each different type or category.

19 Some of the compliance alternatives offer potential for shared solutions. A group of PWSs
20 could work together to implement alternatives for developing a new groundwater source or
21 expanding an existing source, obtaining compliant water from a large regional provider, or for
22 central treatment. Sharing the cost for implementation of these alternatives could reduce the
23 cost on a per user basis.

24

1

Table ES.2 Selected Financial Analysis Results

Alternative	Funding Option	Average Annual Water Bill	Percent of MHI
Current	NA	\$380	1.3
To meet current expenses	NA	\$380	1.3
New well at Victoria WCID 1 PWS	100% Grant	\$380	1.3
	Loan/Bond	\$403	1.4
Central iron adsorption treatment	100% Grant	\$503	1.7
	Loan/Bond	\$633	2.2
Point-of-use	100% Grant	\$936	3.2
	Loan/Bond	\$982	3.4
Furnish bottled water	100% Grant	\$2,462	8.5
	Loan/Bond	\$2,465	8.5

2

TABLE OF CONTENTS

1		
2	EXECUTIVE SUMMARY	ES-1
3	LIST OF TABLES.....	iv
4	LIST OF FIGURES.....	v
5	ACRONYMS AND ABBREVIATIONS	vi
6	SECTION 1 INTRODUCTION	1-1
7	1.1 Public Health and Compliance with MCLs.....	1-1
8	1.2 Method.....	1-2
9	1.3 Regulatory Perspective.....	1-5
10	1.4 Abatement Options.....	1-5
11	1.4.1 Existing Public Water Supply Systems.....	1-5
12	1.4.2 Potential for New Groundwater Sources	1-7
13	1.4.3 Potential for Surface Water Sources	1-8
14	1.4.4 Identification of Treatment Technologies.....	1-9
15	1.4.5 Treatment Technologies Description.....	1-10
16	1.4.6 Point-of-Entry and Point-of-Use Treatment Systems	1-18
17	1.4.7 Water Delivery or Central Drinking Water Dispensers.....	1-20
18	SECTION 2 EVALUATION METHOD.....	2-1
19	2.1 Decision Tree.....	2-1
20	2.2 Data Sources and Data Collection.....	2-1
21	2.2.1 Data Search	2-1
22	2.2.2 PWS Interviews.....	2-7
23	2.3 Alternative Development and Analysis.....	2-9
24	2.3.1 Existing PWS	2-10
25	2.3.2 New Groundwater Source.....	2-10
26	2.3.3 New Surface Water Source	2-11
27	2.3.4 Treatment	2-11
28	2.4 Cost of Service and Funding Analysis	2-12
29	2.4.1 Financial Feasibility.....	2-12
30	2.4.2 Median Household Income	2-12
31	2.4.3 Annual Average Water Bill	2-13
32	2.4.4 Financial Plan Development	2-13
33	2.4.5 Financial Plan Results.....	2-14

1	SECTION 3 UNDERSTANDING SOURCES OF CONTAMINANTS	3-1
2	3.1 Regional Analysis.....	3-1
3	3.1.1 Overview of the Study Area	3-1
4	3.1.2 Contaminant of Concern in the Study Area.....	3-3
5	3.1.3 Regional Hydrogeology	3-5
6	3.2 Detailed Assessment for Victoria County WCID 1	3-5
7	3.2.1 Summary of Alternative Groundwater Sources for Victoria County	
8	WCID 1	3-9
9	SECTION 4 ANALYSIS OF THE VICTORIA COUNTY WCID 1 PWS	4-1
10	4.1 Description of Existing System.....	4-1
11	4.1.1 Existing System	4-1
12	4.2 Alternative Water Source Development.....	4-8
13	4.2.1 Identification of Alternative Existing Public Water Supply Sources	4-8
14	4.2.2 Potential for New Groundwater Sources	4-11
15	4.2.3 Potential for New Surface Water Sources	4-13
16	4.2.4 Options for Detailed Consideration	4-13
17	4.3 Treatment Options	4-14
18	4.3.1 Centralized Treatment Systems	4-14
19	4.3.2 Point-of-Use Systems.....	4-14
20	4.3.3 Point-of-Entry Systems	4-14
21	4.4 Bottled Water.....	4-14
22	4.5 Alternative Development and Analysis.....	4-15
23	4.5.1 Alternative VC-1: New Well at Victoria WCID 1 PWS	4-15
24	4.5.2 Alternative VC-2: Purchase Treated Water from the City of Victoria	4-15
25	4.5.3 Alternative VC-3: Purchase Treated Water from the GBRA Port	
26	Lavaca	4-16
27	4.5.4 Alternative VC-4: New Wells in the Vicinity of Victoria County Navigation	
28	District.....	4-18
29	4.5.5 Alternative VC-5: New Wells at 10 miles	4-18
30	4.5.6 Alternative VC-6: New Wells at 5 miles	4-19
31	4.5.7 Alternative VC-7: New Wells at 1 mile.....	4-20
32	4.5.8 Alternative VC-8: Central RO Treatment.....	4-21
33	4.5.9 Alternative VC-9: Central Iron Adsorption Treatment.....	4-21
34	4.5.10 Alternative VC-10: Central Coagulation/Filtration Treatment.....	4-22
35	4.5.11 Alternative VC-11: Point-of-Use Treatment	4-22

1	4.5.12	Alternative VC-12: Point-of-Entry Treatment.....	4-24
2	4.5.13	Alternative VC-13: Public Dispenser for Treated Drinking Water	4-25
3	4.5.14	Alternative VC-14: 100 Percent Bottled Water Delivery	4-25
4	4.5.15	Alternative VC-15: Public Dispenser for Trucked Drinking Water	4-26
5	4.5.16	Summary of Alternatives	4-27
6	4.6	Cost of Service and Funding Analysis	4-30
7	4.6.1	Financial Plan Development	4-30
8	4.6.2	Current Financial Condition	4-30
9	4.6.3	Financial Plan Results.....	4-31
10	4.6.4	Evaluation of Potential Funding Options.....	4-32
11	SECTION 5 REFERENCES		5-1
12			
13	APPENDICES		
14	Appendix A	PWS Interview Forms	
15	Appendix B	Cost Basis	
16	Appendix C	Compliance Alternative Conceptual Cost Estimates	
17	Appendix D	Example Financial Models	
18	Appendix E	Analysis of Shared Solutions for Obtaining Water from the City of	
19		Victoria and Port Lavaca GBRA	
20			

LIST OF TABLES

1

2 Table ES.1 Victoria WCID 1 PWS Basic System Information ES-2

3 Table ES.2 Selected Financial Analysis Results..... ES-7

4 Table 3.1 Summary of Wells that Exceed the MCL for Arsenic, by aquifer3-4

5 Table 3.2 The PWS 2350001 Wells3-6

6 Table 3.3 Arsenic Concentrations in the Victoria WCID 1.....3-7

7 Table 3.4 Most Recent Concentrations of Arsenic in Potential Alternative Water

8 Sources3-9

9 Table 4.1 Selected Public Water Systems within 15 Miles of the Victoria WCID 1

10 PWS4-9

11 Table 4.2 Public Water Systems Within the Vicinity of the Victoria WCID 1 PWS Selected

12 for Further Evaluation4-10

13 Table 4.3 Summary of Compliance Alternatives for Victoria WCID 1 PWS.....4-28

14 Table 4.4 Financial Impact on Households for Victoria WCID 1 PWS.....4-37

15

16

LIST OF FIGURES

1		
2	Figure ES.1 Summary of Project Methods.....	ES-4
3	Figure 1.1 Victoria County WCID 1 PWS Location Map.....	1-3
4	Figure 1.2 Groundwater Districts, Conservation Areas, Municipal Authorities, and Planning	
5	Groups	1-4
6	Figure 2.1 Decision Tree – Tree 1 Existing Facility Analysis.....	2-2
7	Figure 2.2 Decision Tree – Tree 2 Develop Treatment Alternatives.....	2-3
8	Figure 2.3 Decision Tree – Tree 3 Preliminary Analysis	2-4
9	Figure 2.4 Decision Tree – Tree 4 Financial and Managerial	2-5
10	Figure 3.1 Regional Study Area and Location of the PWS Wells.....	3-1
11	Figure 3.2 The Major Aquifers in the Study Area.....	3-2
12	Figure 3.3 Spatial Distribution of Arsenic Concentrations.....	3-3
13	Figure 3.4 Arsenic Concentrations and Well Depths.....	3-4
14	Figure 3.5 Arsenic Concentrations within 5- and 10-km Buffers around the Victoria County	
15	WCID 1 Wells	3-8
16	Figure 3.6 Arsenic Values at Wells G2350001A and G2350001B	3-9
17	Figure 4.1 Victoria WCID 1 PWS	4-4
18	Figure 4.2 Alternative Cost Summary: Victoria WCID 1 PWS	4-39
19		

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ACRONYMS AND ABBREVIATIONS

µg/L	micrograms per liter
°F	degrees Fahrenheit
APU	arsenic package unit
BEG	Bureau of Economic Geology
CCN	Certificate of Convenience and Necessity
CD	community development
CDBG	Community Development Block Grant
CFR	Code of Federal Regulations
DWSRF	Drinking Water State Revolving Fund
ED	electrodialysis
EDAP	Economically Distressed Areas Program
EDR	electrodialysis reversal
FMT	financial, managerial, and technical
GAM	groundwater Availability Model
GBRA	Guadalupe-Blanco River Authority
gpd	gallons per day
gpm	gallons per minute
IX	ion exchange
MCL	maximum contaminant level
mg	million gallons
mg/L	milligrams per liter
mgd	million gallons per day
MHI	median household income
NMEFC	New Mexico Environmental Financial Center
NPDWR	National Primary Drinking Water Regulations
O&M	operation and maintenance
ORCA	Office of Rural Community Affairs
Parsons	Parsons Transportation Group Inc.
pCi/L	picoCuries per liter
POE	point-of-entry
POU	point-of-use
PWS	public water system
RO	reverse osmosis
RUS	Rural Utilities Service
SDWA	Safe Drinking Water Act
TCEQ	Texas Commission on Environmental Quality
TDS	total dissolved solids

TSS	total suspended solids
TWDB	Texas Water Development Board
USEPA	United States Environmental Protection Agency
WAM	water availability model
WCID	water control and improvement district

1

1 **SECTION 1**
2 **INTRODUCTION**

3 The University of Texas Bureau of Economic Geology (BEG) and its subcontractor,
4 Parsons Transportation Group Inc. (Parsons), were contracted by the Texas Commission on
5 Environmental Quality (TCEQ) to assist with identifying and analyzing compliance
6 alternatives for use by Public Water Systems (PWS) to meet and maintain Texas drinking water
7 standards.

8 The overall goal of this project is to promote compliance using sound engineering and
9 financial methods and data for PWSs that have recently had sample results that exceed
10 maximum contaminant levels (MCL). The primary objectives of this project are to provide
11 feasibility studies for PWSs and the TCEQ Water Supply Division that evaluate water supply
12 compliance options, and to suggest a list of compliance alternatives that may be further
13 investigated by the subject PWS with regard to future implementation. The feasibility studies
14 identify a range of potential compliance alternatives, and present basic data that can be used for
15 evaluating feasibility. The compliance alternatives addressed include a description of what
16 would be required for implementation, conceptual cost estimates for implementation, and non-
17 cost factors that could be used to differentiate between alternatives. The cost estimates are
18 intended for comparing compliance alternatives, and to give a preliminary indication of
19 potential impacts on water rates resulting from implementation.

20 It is anticipated the PWS will review the compliance alternatives in this report to
21 determine if there are promising alternatives, and then select the most attractive alternative(s)
22 for more detailed evaluation and possible subsequent implementation. This report contains a
23 decision tree approach that guided the efforts for this project, and also contains steps to guide a
24 PWS through the subsequent evaluation, selection, and implementation of a compliance
25 alternative.

26 This feasibility report provides an evaluation of water supply compliance options for the
27 Victoria County Water Control and Improvement District (WCID) 1, PWS ID# 2350001,
28 Certificate of Convenience and Necessity (CCN) #P0478, located in Victoria County, hereafter
29 referred to in this document as the “Victoria WCID 1 PWS. Recent sample results from the
30 Victoria WCID 1 PWS exceeded the MCL for arsenic of 0.010 milligrams per liter (mg/L)
31 (USEPA 2009a, TCEQ 2008). The location of the Victoria WCID 1 PWS is shown on
32 Figure 1.1. Various water supply and planning jurisdictions are shown on Figure 1.2. These
33 water supply and planning jurisdictions are used in the evaluation of alternate water supplies
34 that may be available in the area.

35 **1.1 PUBLIC HEALTH AND COMPLIANCE WITH MCLs**

36 The goal of this project is to promote compliance for PWSs that supply drinking water
37 exceeding regulatory MCLs. This project only addresses those contaminants and does not
38 address any other violations that may exist for a PWS. As mentioned above, the Victoria

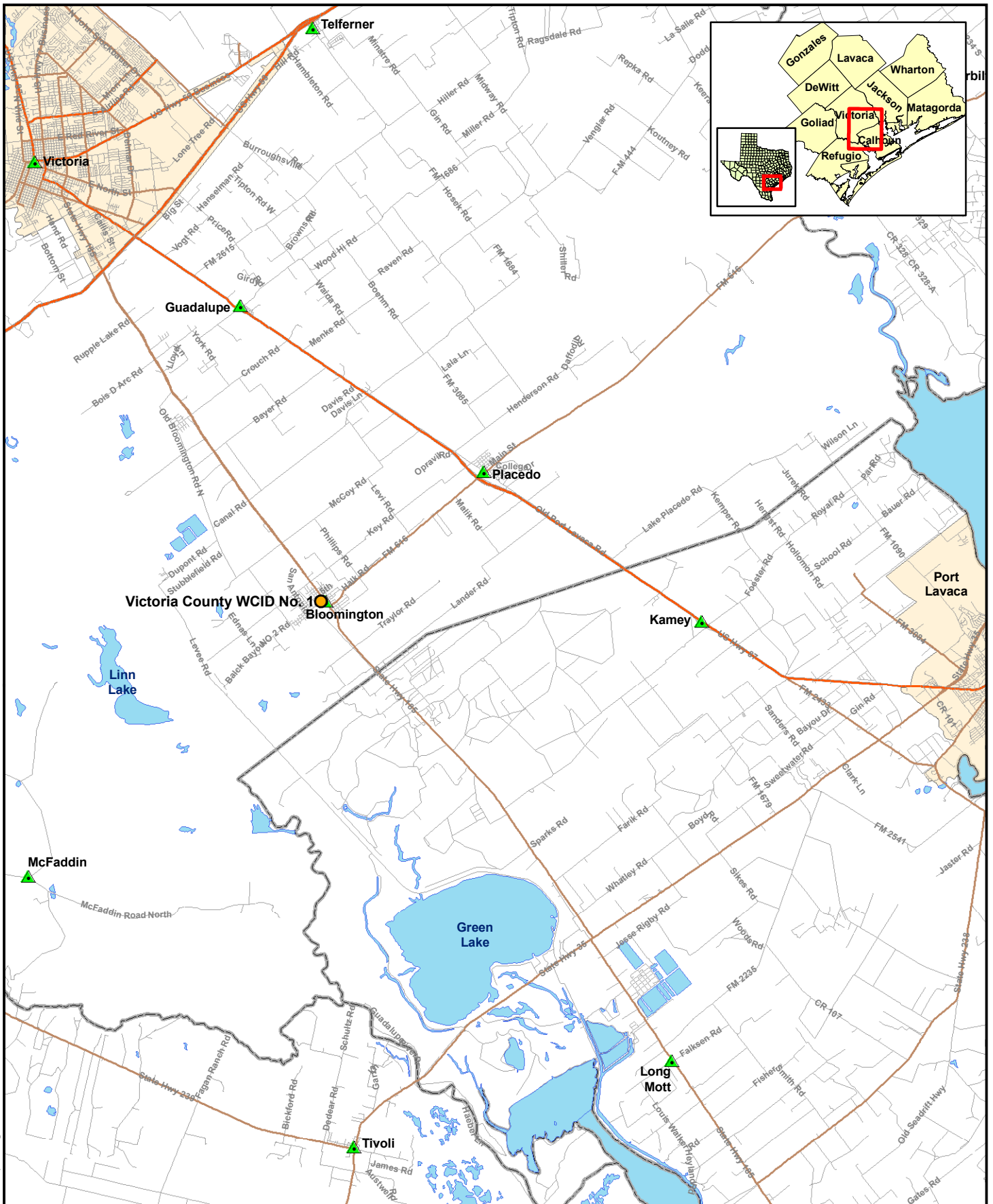
1 WCID 1 water system had recent sample results exceeding the MCL for arsenic. In general,
2 contaminant(s) in drinking water above the MCL(s) can have both short-term (acute) and long-
3 term or lifetime (chronic) effects. Potential health effects from long-term ingestion of water
4 with levels of arsenic above the MCL (0.01 mg/L) include non-cancerous effects, such as
5 thickening and discoloration of the skin, stomach pain, nausea, vomiting, diarrhea, numbness in
6 hands and feet, partial paralysis, and blindness, and cancerous effects, including skin, bladder,
7 lung, kidney, nasal passage, liver and prostate cancer (USEPA 2009b).

8 **1.2 METHOD**

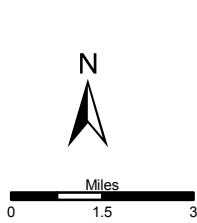
9 The method for this project follows that of a pilot project performed by TCEQ, BEG, and
10 Parsons. The pilot project evaluated water supply alternatives for PWSs that supplied drinking
11 water with contaminant concentrations above U.S. Environmental Protection Agency (USEPA)
12 and Texas drinking water standards. Three PWSs were evaluated in the pilot project to develop
13 the method (*i.e.*, decision tree approach) for analyzing options for provision of compliant
14 drinking water. This project is performed using the decision tree approach developed for the
15 pilot project, and that was also used for subsequent projects.

16 Other tasks of the feasibility study are as follows:

- 17 • Identifying available data sources;
 - 18 • Gathering and compiling data;
 - 19 • Conducting financial, managerial, and technical (FMT) evaluations of the selected
20 PWSs;
 - 21 • Performing a geologic and hydrogeologic assessment of the area;
 - 22 • Developing treatment and non-treatment compliance alternatives;
 - 23 • Assessing potential alternatives with respect to economic and non-economic criteria;
 - 24 • Preparing a feasibility report; and
 - 25 • Suggesting refinements to the approach for future studies.
- 26



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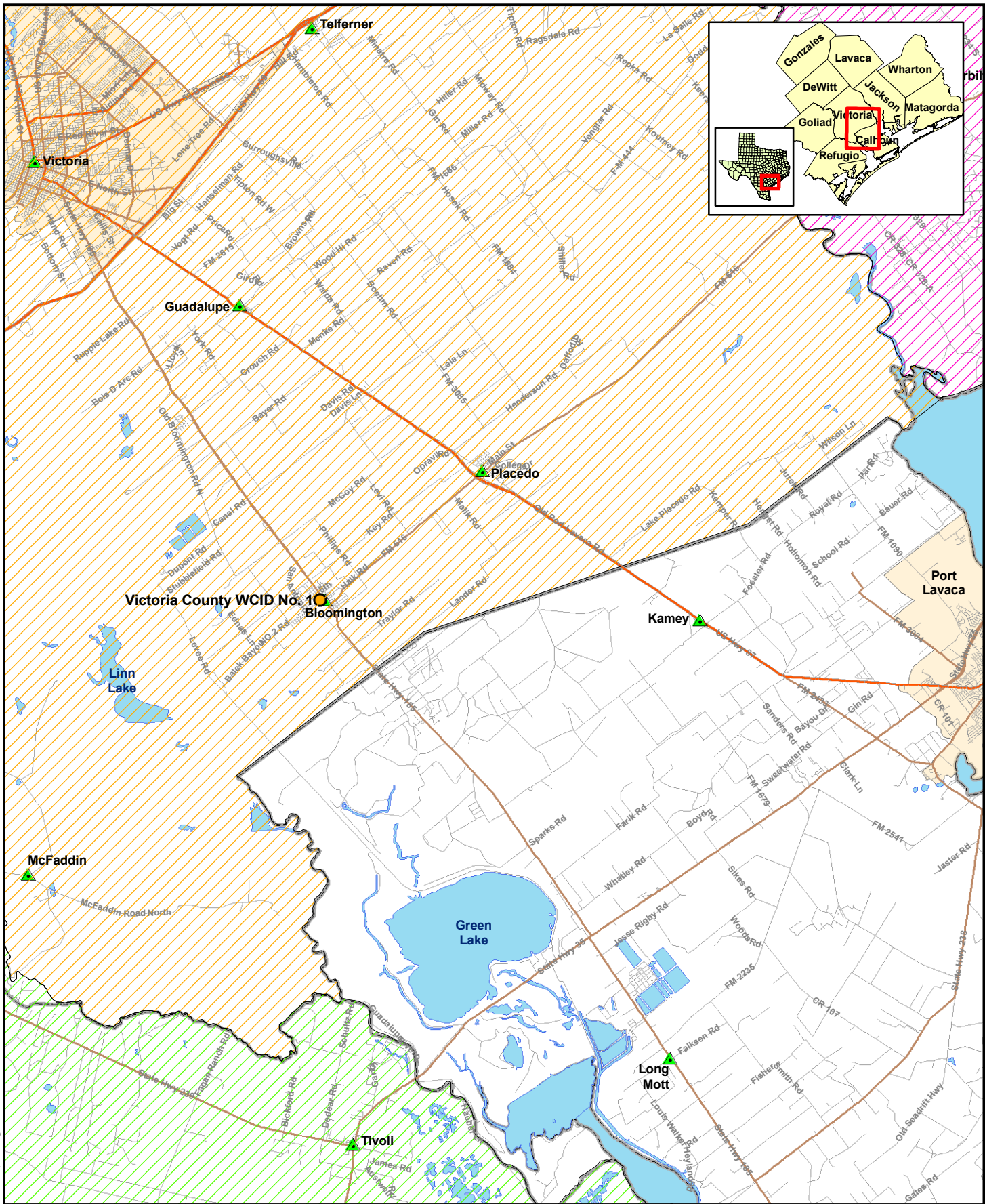


- Legend**
- Study System
 - ▲ Cities
 - City Limits
 - Counties
 - Interstate
 - Highway
 - Major Road
 - Minor Road

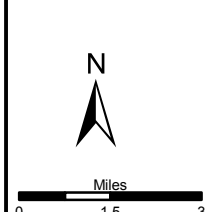
Figure 1.1

VICTORIA COUNTY WCID NO.1

Location Map



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- Legend**
- Study System
 - Interstate
 - Highway
 - City Limits
 - Counties
 - Refugio GCD
 - Texana GCD
 - Victoria County GCD
 - Major Road
 - Minor Road

Figure 1.2

**VICTORIA COUNTY WCID NO.1
Groundwater Conservation Districts**

1 The remainder of Section 1 of this report addresses the regulatory background, and provides a
2 summary of arsenic abatement options. Section 2 describes the method used to develop and
3 assess compliance alternatives. The groundwater sources of arsenic are addressed in Section 3.
4 Findings for the Victoria WCID 1 PWS, along with compliance alternatives development and
5 evaluation, can be found in Section 4. Section 5 references the sources used in this report.

6 **1.3 REGULATORY PERSPECTIVE**

7 The Utilities & Districts and Public Drinking Water Sections of the TCEQ Water Supply
8 Division are responsible for implementing requirements of the Federal Safe Drinking Water
9 Act (SDWA), which include oversight of PWSs and water utilities. These responsibilities
10 include:

- 11 • Monitoring public drinking water quality;
- 12 • Processing enforcement referrals for MCL violators;
- 13 • Tracking and analyzing compliance options for MCL violators;
- 14 • Providing FMT assessment and assistance to PWSs;
- 15 • Participating in the Drinking Water State Revolving Fund program to assist PWSs in
16 achieving regulatory compliance; and
- 17 • Setting rates for privately owned water utilities.

18 This project was conducted to assist in achieving these responsibilities.

19 **1.4 ABATEMENT OPTIONS**

20 When a PWS exceeds a regulatory MCL, the PWS must take action to correct the
21 violation. Potential MCL exceedances at the Victoria WCID 1 PWS involve arsenic. The
22 following subsections explore alternatives considered as potential options for
23 obtaining/providing compliant drinking water.

24 **1.4.1 Existing Public Water Supply Systems**

25 A common approach to achieving compliance is for the PWS to make arrangements with a
26 neighboring PWS for water supply. For this arrangement to work, the PWS from which water
27 is being purchased (supplier PWS) must have water in sufficient quantity and quality, the
28 political will must exist, and it must be economically feasible.

29 **1.4.1.1 Quantity**

30 For purposes of this report, quantity refers to water volume, flowrate, and pressure. Before
31 approaching a potential supplier PWS, the non-compliant PWS should determine its water
32 demand on the basis of average day and maximum day. Peak instantaneous demands can be
33 met through proper sizing of storage facilities. Further, the potential for obtaining the
34 appropriate quantity of water to blend to achieve compliance should be considered. The

1 concept of blending involves combining water with low levels of contaminants with non-
2 compliant water in sufficient quantity that the resulting blended water is compliant. The exact
3 blend ratio would depend on the quality of the water a potential supplier PWS can provide, and
4 would likely vary over time. If high quality water is purchased, produced or otherwise
5 obtained, blending can reduce the amount of high quality water required. Implementation of
6 blending will require a control system to ensure the blended water is compliant.

7 If the supplier PWS does not have sufficient quantity, the non-compliant community could
8 pay for the facilities necessary to increase the quantity to the extent necessary to supply the
9 needs of the non-compliant PWS. Potential improvements might include, but are not limited
10 to:

- 11 • Additional wells;
- 12 • Developing a new surface water supply,
- 13 • Additional or larger-diameter piping;
- 14 • Increasing water treatment plant capacity
- 15 • Additional storage tank volume;
- 16 • Reduction of system losses,
- 17 • Higher-pressure pumps; or
- 18 • Upsized, or additional, disinfection equipment.

19 In addition to the necessary improvements, a transmission pipeline would need to be
20 constructed to tie the two PWSs together. The pipeline must tie-in at a point in the supplier
21 PWS where all the upstream pipes and appurtenances are of sufficient capacity to handle the
22 new demand. In the non-compliant PWS, the pipeline must tie in at a point where no down
23 stream bottlenecks are present. If blending is the selected method of operation, the tie-in point
24 must be selected to ensure all the water in the system is blended to achieve regulatory
25 compliance.

26 **1.4.1.2 Quality**

27 If a potential supplier PWS obtains its water from the same aquifer (or same portion of the
28 aquifer) as the non-compliant PWS, the quality of water may not be significantly better.
29 However, water quality can vary significantly due to well location, even within the same
30 aquifer. If localized areas with good water quality cannot be identified, the non-compliant
31 PWS would need to find a potential supplier PWS that obtains its water from a different aquifer
32 or from a surface water source. Additionally, a potential supplier PWS may treat non-
33 compliant raw water to an acceptable level.

34 Surface water sources may offer a potential higher-quality source. Since there are
35 significant treatment requirements, utilization of surface water for drinking water is typically
36 most feasible for larger local or regional authorities or other entities that may provide water to
37 several PWSs. Where PWSs that obtain surface water are neighbors, the non-compliant PWS

1 may need to deal with those systems as well as with the water authorities that supply the
2 surface water.

3 **1.4.2 Potential for New Groundwater Sources**

4 **1.4.2.1 Existing Non-Public Supply Wells**

5 Often there are wells not associated with PWSs located in the vicinity of the non-compliant
6 PWS. The current use of these wells may be for irrigation, industrial purposes, domestic
7 supply, stock watering, and other purposes. The process for investigating existing wells is as
8 follows:

- 9 • Existing data sources (see below) will be used to identify wells in the areas that have
10 satisfactory quality. For the Victoria WCID 1 PWS, the following standards could
11 be used in a rough screening to identify compliant groundwater in surrounding
12 systems:
 - 13 ○ Nitrate (measured as nitrogen) concentrations less than 8 mg/L (below the MCL
14 of 10 mg/L);
 - 15 ○ Fluoride concentration less than 2.0 mg/L (below the secondary MCL of
16 2 mg/L);
 - 17 ○ Arsenic concentration less than 0.008 mg/L (below the MCL of 0.01 mg/L);
 - 18 ○ Uranium concentration less than 0.024 mg/L (below the MCL of 0.030 mg/L;
19 and
 - 20 ○ Selenium concentration less than 0.04 mg/L (below the MCL of 0.05 mg/L).
- 21 • The recorded well information will be reviewed to eliminate those wells that appear
22 to be unsuitable for the application. Often, the “Remarks” column in the Texas
23 Water Development Board (TWDB) hard-copy database provides helpful
24 information. Wells eliminated from consideration generally include domestic and
25 stock wells, dug wells, test holes, observation wells, seeps and springs, destroyed
26 wells, wells used by other communities, etc.
- 27 • Wells of sufficient size are identified. Some may be used for industrial or irrigation
28 purposes. Often the TWDB database will include well yields, which may indicate
29 the likelihood that a particular well is a satisfactory source.
- 30 • At this point in the process, the local groundwater control district (if one exists)
31 should be contacted to obtain information about pumping restrictions. Also,
32 preliminary cost estimates should be made to establish the feasibility of pursuing
33 further well development options.
- 34 • If particular wells appear to be acceptable, the owner(s) should be contacted to
35 ascertain their willingness to work with the PWS. Once the owner agrees to
36 participate in the program, questions should be asked about the wells. Many owners
37 have more than one well, and would probably be the best source of information

1 regarding the latest test dates, who tested the water, flowrates, and other well
2 characteristics.

3 • After collecting as much information as possible from cooperative owners, the PWS
4 would then narrow the selection of wells and sample and analyze them for quality.
5 Wells with good quality water would then be potential candidates for test pumping.
6 In some cases, a particular well may need to be refurbished before test pumping.
7 Information obtained from test pumping would then be used in combination with
8 information about the general characteristics of the aquifer to determine whether a
9 well at that location would be suitable as a supply source.

10 • It is recommended that new wells be installed instead of using existing wells to
11 ensure the well characteristics are known and the well meets construction standards.

12 • Permit(s) would then be obtained from the groundwater control district or other
13 regulatory authority, and an agreement with the owner (purchase or lease, access
14 easements, etc.) would then be negotiated.

15 **1.4.2.2 Develop New Wells**

16 If no existing wells are available for development, the PWS or group of PWSs has an
17 option of developing new wells. Records of existing wells, along with other hydrogeologic
18 information and modern geophysical techniques, should be used to identify potential locations
19 for new wells. In some areas, the TWDB’s Groundwater Availability Model (GAM) may be
20 applied to indicate potential sources. Once a general area is identified, land owners and
21 regulatory agencies should be contacted to determine an exact location for a new well or well
22 field. Pump tests and water quality tests would be required to determine if a new well will
23 produce an adequate quantity of good quality water. Permits from the local groundwater
24 control district or other regulatory authority could also be required for a new well.

25 **1.4.3 Potential for Surface Water Sources**

26 Water rights law dominates the acquisition of water from surface water sources. For a
27 PWS, 100 percent availability of water is required, except where a back-up source is available.
28 For PWSs with an existing water source, although it may be non-compliant because of elevated
29 concentrations of one or more parameters, water rights may not need to be 100 percent
30 available.

31 **1.4.3.1 Existing Surface Water Sources**

32 “Existing surface water sources” of water refers to municipal water authorities and cities
33 that obtain water from surface water sources. The process of obtaining water from such a
34 source is generally less time consuming and less costly than the process of developing a new
35 source; therefore, it should be a primary course of investigation. An existing source would be
36 limited by its water rights, the safe yield of a reservoir or river, or by its water treatment or
37 water conveyance capability. The source must be able to meet the current demand and honor

1 contracts with communities it currently supplies. In many cases, the contract amounts reflect
2 projected future water demand based on population or industrial growth.

3 A non-compliant PWS would look for a source with sufficient spare capacity. Where no
4 such capacity exists, the non-compliant PWS could offer to fund the improvements necessary
5 to obtain the capacity. This approach would work only where the safe yield could be increased
6 (perhaps by enlarging a reservoir) or where treatment capacity could be increased. In some
7 instances water rights, where they are available, could possibly be purchased.

8 In addition to securing the water supply from an existing source, the non-compliant PWS
9 would need to arrange for transmission of the water to the PWS. In some cases, that could
10 require negotiations with, contracts with, and payments to an intermediate PWS (an
11 intermediate PWS is one where the infrastructure is used to transmit water from a “supplier”
12 PWS to a “supplied” PWS, but does not provide any additional treatment to the supplied
13 water). The non-compliant PWS could be faced with having to fund improvements to the
14 intermediate PWS in addition to constructing its own necessary transmission facilities.

15 **1.4.3.2 New Surface Water Sources**

16 Communication with the TCEQ and relevant planning groups from the beginning is
17 essential in the process of obtaining a new surface water source. Preliminary assessment of the
18 potential for acquiring new rights may be based on surface water availability maps located on
19 the TWDB website. Where water rights appear to be available, the following activities need to
20 occur:

- 21 • Discussions with TCEQ to indicate the likelihood of obtaining those rights. The
22 TCEQ may use the Water Availability Model (WAM) to assist in the
23 determination.
- 24 • Discussions with land owners to indicate potential treatment plant locations.
- 25 • Coordination with U.S. Army Corps of Engineers and local river authorities.
- 26 • Preliminary engineering design to determine the feasibility, costs, and
27 environmental issues of a new treatment plant.

28 Should these discussions indicate that a new surface water source is the best option, the
29 community would proceed with more intensive planning (initially obtaining funding),
30 permitting, land acquisition, and detailed designs.

31 **1.4.4 Identification of Treatment Technologies**

32 In January 2001, the USEPA published a final rule in the Federal Register that established
33 an MCL for arsenic of 0.01 mg/L (USEPA 2009a). The regulation applies to all community
34 water systems and non-transient, non-community water systems, regardless of size.

35 The new arsenic MCL of 0.01 mg/L became effective January 23, 2006, at which time the
36 running average annual arsenic level would have to be at or below 0.01 mg/L at each entry

1 point to the distribution system, although point-of-use (POU) treatment could be instituted in
2 place of centralized treatment. All surface water systems had to complete initial monitoring for
3 the new arsenic MCL or have a state-approved waiver by December 31, 2006. All groundwater
4 systems are to have completed initial monitoring or have a state-approved waiver by December
5 31, 2007.

6 Various treatment technologies were also investigated as compliance alternatives for
7 treatment of arsenic to regulatory levels (*i.e.*, MCL). According to a recent USEPA report for
8 small water systems with less than 10,000 customers (EPA/600/R-05/001) a number of
9 drinking water treatment technologies are available to reduce arsenic concentrations in source
10 water to below the new MCL of 0.010 mg/L, including:

- 11 • Ion exchange (IX);
- 12 • Reverse osmosis (RO);
- 13 • Electrodialysis reversal (EDR);
- 14 • Adsorption; and
- 15 • Coagulation/filtration.

16 **1.4.5 Treatment Technologies Description**

17 Many of the most effective arsenic removal processes available are iron-based treatment
18 technologies such as chemical coagulation/filtration with iron salts and adsorptive media with
19 iron-based products. These processes are particularly effective at removing arsenic from
20 aqueous systems because iron surfaces have a strong affinity for adsorbing arsenic. Other
21 arsenic removal processes such as activated alumina and enhanced lime softening are more
22 applicable to larger water systems because of their operational complexity and cost. A
23 description and discussion of arsenic removal technologies applicable to smaller systems
24 follow.

25 **1.4.5.1 Ion Exchange**

26 Process – In solution, salts separate into positively charged cations and negatively charged
27 anions. Ion exchange is a reversible chemical process in which ions attached to an insoluble,
28 permanent, solid resin bed are exchanged for ions in water. The process relies on the fact that
29 certain ions are preferentially adsorbed on the ion exchange resin. Operation begins with a
30 fully charged cation or anion bed, having enough positively or negatively charged ions to carry
31 out the cation or anion exchange. Usually a polymeric resin bed is composed of millions of
32 spherical beads about the size of medium sand grains. As water passes the resin bed, the
33 charged ions are released into the water, being substituted or replaced with the contaminants in
34 the water (IX). When the resin becomes exhausted of positively or negatively charged ions, the
35 bed must be regenerated by passing a strong, sodium chloride solution over the resin bed,
36 displacing the contaminant ions with sodium ions for cation exchange and chloride ion for
37 anion exchange. Many different types of resins can be used to reduce dissolved contaminant
38 concentrations. The IX treatment train for groundwater typically includes cation or anion resin

1 beds with a regeneration system, chlorine disinfection, and clear well storage. Treatment trains
2 for surface water may also include raw water pumps, debris screens, and filters for pre-
3 treatment. Additional treatment or management of the concentrate and the removed solids will
4 be necessary prior to disposal. For arsenic removal, an anion exchange resin in the chloride
5 form is used to remove arsenate [As(V)]. Because arsenite [As(III)] occurs in water below
6 pH 9 with no ionic charge, As(III) is not consistently removed by the anionic exchange
7 process.

8 Pretreatment – Pretreatment guidelines are available on accepted limits for pH, organics,
9 turbidity, and other raw water characteristics. Pretreatment may be required to reduce
10 excessive amounts of total suspended solids (TSS), iron, and manganese, which could plug the
11 resin bed, and typically includes media or carbon filtration. In addition, chlorination or
12 oxidation may be required to convert As(III) to As(V) for effective removal.

13 Maintenance – The IX resin requires regular on-site regeneration, the frequency of which
14 depends on raw water characteristics, the contaminant concentration, and the size and number
15 of IX vessels. Many systems have undersized the IX vessels only to realize higher than
16 necessary operating costs. Preparation of the sodium chloride solution is required. If used, a
17 pretreatment filter would require filter replacement and/or backwashing.

18 Waste Disposal – Approval from local authorities is usually required for disposal of
19 concentrate from the regeneration cycle (highly concentrated salt solution); occasional solid
20 waste (in the form of broken resin beads) that are backwashed during regeneration and, if used,
21 spent filters and backwash wastewater.

22 **Advantages (IX)**

- 23 • Well established process for arsenic removal.
- 24 • Fully automated and highly reliable process.
- 25 • Suitable for small and large installations.

26 **Disadvantages (IX)**

- 27 • Requires salt storage; regular regeneration.
- 28 • Disposal of spent regenerate containing high salt and arsenic levels.
- 29 • Resins are sensitive to the presence of competing ions such as sulfate.
- 30 • Oxidation via pre-chlorination required if source water arsenic occurs as the arsenite
31 [As(III)] species.

32 In considering application of IX for inorganics removal, it is important to understand what
33 the effect of competing ions will be, and to what extent the brine can be recycled. Similar to
34 activated alumina, IX exhibits a selectivity sequence, which refers to an order in which ions are
35 preferred. Sulfate competes with both nitrate and arsenic, but more aggressive with arsenic in
36 anion exchange. Source waters with total dissolved solids (TDS) levels above 500 mg/L or
37 120 mg/L sulfate are not amenable to IX treatment for arsenic removal. Spent regenerant is
38 produced during IX bed regeneration, and this spent regenerant may have high concentrations

1 of sorbed contaminants that can be expensive to treat and/or dispose. Research was conducted
2 to minimize this effect; recent research on arsenic removal shows that the brine can be reduced
3 as many as 25 times.

4 **1.4.5.2 Reverse Osmosis**

5 Process – RO is a pressure-driven membrane separation process capable of removing
6 dissolved solutes from water by means of molecule size and electrical charge. The raw water is
7 typically called feed; the product water is called permeate, and the concentrated reject is called
8 concentrate. Common RO membrane materials include asymmetric cellulose acetate and
9 polyamide thin film composite. Common RO membrane configurations include spiral wound
10 hollow fine fiber, but most of RO systems to date are of the spiral wound type. A typical RO
11 installation includes a high pressure feed pump with chemical feed; parallel first and second
12 stage membrane elements in pressure vessels; and valves and piping for feed, permeate, and
13 concentrate streams. Factors influencing membrane selection are cost, recovery, rejection, raw
14 water characteristics, and pretreatment. Factors influencing performance are raw water
15 characteristics, pressure, temperature, and regular monitoring and maintenance. RO is capable
16 of achieving over 97 percent removal of As(V). Reported removals of As(III) have varied
17 greatly, some being as low as only 5 percent. The treatment process is relatively insensitive to
18 pH. Water recovery is typically 60-80 percent, depending on the raw water characteristics.
19 The concentrate volume for disposal can be significant.

20 Pretreatment – RO requires careful review of raw water characteristics and pretreatment
21 needs to prevent membranes from fouling, scaling or other membrane degradation. Removal or
22 sequestering of suspended and colloidal solids is necessary to prevent fouling, and removal of
23 sparingly soluble constituents such as calcium, magnesium, silica, sulfate, barium, etc. may be
24 required to prevent scaling. Pretreatment can include media filters, ion exchange softening,
25 acid and antiscalant feed, activated carbon or bisulfite feed to dechlorinate, and cartridge filters
26 to remove any remaining suspended solids to protect membranes from upsets.

27 Maintenance – Monitoring rejection percentage is required to ensure contaminant removal
28 below MCL. Regular monitoring of membrane performance is necessary to determine fouling,
29 scaling, or other membrane degradation. Acidic or caustic solutions are regularly flushed
30 through the system at high volume/low pressure with a cleaning agent to remove foulants and
31 scalants. Frequency of membrane replacement is dependent on raw water characteristics,
32 pretreatment, and maintenance. With good operation and pretreatment, membranes can last
33 three to five years.

34 Waste Disposal – Pretreatment waste streams, concentrate flows, spent filters, and
35 membrane elements all require approved disposal methods.

36 **Advantages (RO)**

- 37 • Can remove As(V) effectively; and in some cases As(III).
- 38 • Can remove other undesirable dissolved constituents and excessive TDS, if
39 required.

1 **Disadvantages (RO)**

- 2 • Relatively expensive to install and operate.
- 3 • Need sophisticated monitoring systems.
- 4 • Need to handle multiple chemicals.
- 5 • Waste of water because of the significant concentrate flows
- 6 • High silica concentrations (>35 mg/L) may limit water recovery rate
- 7 • Concentrate disposal required.

8 RO is a relatively expensive alternative to remove arsenic and is usually not economically
9 competitive with other processes unless nitrate and/or TDS removal is also required. The
10 biggest drawback for using RO to remove arsenic is the waste of water through concentrate
11 disposal, which is also difficult or expensive because of the large volumes involved.

12 **1.4.5.3 Electrodialysis Reversal**

13 Process. EDR is an electrochemical process in which ions migrate through ion-selective
14 semi-permeable membranes as a result of their attraction to two electrically charged electrodes.
15 A typical EDR system includes a membrane stack with a number of cell pairs, each consisting
16 of a cation transfer membrane, a demineralized flow spacer, an anion transfer membrane, and a
17 concentrate flow spacer. Electrode compartments are at opposite ends of the stack. The
18 influent feed water (chemically treated to prevent precipitation) and the concentrated reject
19 flow in parallel across the membranes and through the demineralized and concentrate flow
20 spaces, respectively. The electrodes are continually flushed to reduce fouling or scaling.
21 Careful consideration of flush feed water is required. Typically, the membranes are cation or
22 anion exchange resins cast in sheet form; the spacers are high density polyethylene; and the
23 electrodes are inert metal. EDR stacks are tank-contained and often staged. Membrane
24 selection is based on review of raw water characteristics. A single-stage EDR system usually
25 removes 40-50 percent of arsenic and TDS. Additional stages are required to achieve higher
26 removal efficiency if necessary. EDR uses the technique of regularly reversing the polarity of
27 the electrodes, thereby freeing accumulated ions on the membrane surface. This process
28 requires additional plumbing and electrical controls, but it increases membrane life, may
29 require less added chemicals, and eases cleaning. The conventional EDR treatment train
30 typically includes EDR membranes, chlorine disinfection, and clearwell storage. Treatment of
31 surface water may also require pretreatment steps such as raw water pumps, debris screens,
32 rapid mix with addition of a coagulant, slow mix flocculator, sedimentation basin or clarifier,
33 and gravity filters. Microfiltration could be used in placement of flocculation, sedimentation,
34 and filtration. Additional treatment or management of the concentrate and the removed solids
35 would be necessary prior to disposal.

36 Pretreatment. There are pretreatment requirements for pH, organics, turbidity, and other
37 raw water characteristics. EDR typically requires chemical feed to prevent scaling, acid
38 addition for pH adjustment, and a cartridge filter for prefiltration. If arsenite [As(III)] occurs,

1 oxidation via pre-chlorination is required since the arsenite specie at pH below 9 has no ionic
2 charge and will not be removed by EDR.

3 Maintenance. EDR membranes are durable, can tolerate a pH range from 1 to 10, and
4 temperatures to 115 degrees Fahrenheit (°F) for cleaning. They can be removed from the unit
5 and scrubbed. Solids can be washed off by turning the power to the electrodes off and letting
6 water circulate through the stack. Electrode washes flush out byproducts of electrode reaction.
7 The byproducts are hydrogen, formed in the cathode space, and oxygen and chlorine gas,
8 formed in the anode space. If the chlorine is not removed, toxic chlorine gas may form.
9 Depending on raw water characteristics, the membranes would require regular maintenance or
10 replacement (four to six years). EDR requires reversing the polarity. Flushing at high
11 volume/low pressure continuously is required to clean electrodes. If used, pretreatment filter
12 replacement and backwashing would be required. The EDR stack must be disassembled,
13 mechanically cleaned, and reassembled at regular intervals.

14 Waste Disposal. Highly concentrated reject flows, electrode cleaning flows, and spent
15 membranes require approved disposal methods. Pretreatment processes and spent materials
16 also require approved disposal methods.

17 **Advantages (EDR)**

- 18 • EDR can operate with minimal fouling or scaling or chemical addition.
- 19 • Low pressure requirements; typically quieter than RO.
- 20 • Long membrane life expectancy; EDR extends membrane life and reduces
21 maintenance.
- 22 • More flexible than RO in tailoring treated water quality requirements.
- 23 • Removes many constituents in addition to arsenic.

24 **Disadvantages (EDR)**

- 25 • Not suitable for high levels of iron, manganese, and hydrogen sulfide.
- 26 • High energy usage at higher TDS water.
- 27 • Waste of water because of the significant concentrate flows.
- 28 • Generates relatively large saline waste stream requiring disposal.
- 29 • Pre-oxidation required for arsenite (if present).

30 EDR can be quite expensive to run because of the energy it uses. However, EDR is
31 generally automated, which allows for easier use by small systems. It can be used to
32 simultaneously reduce arsenic and TDS.

33 **1.4.5.4 Adsorption**

34 Process – The adsorptive media process is a fixed-bed process by which ions in solution,
35 such as arsenic, are removed by available adsorptive sites on an adsorptive media. When the
36 available adsorptive sites are filled, spent media may be regenerated or simply thrown away

1 and replaced with new media. Granular activated alumina was the first adsorptive media
2 successfully applied for the removal of arsenic from water supplies. More recently, other
3 adsorptive media (mostly iron-based) have been developed and marketed for arsenic removal.
4 Recent USEPA studies demonstrated that iron-based adsorption media typically have much
5 higher arsenic removal capacities compared to alumina-based media. In the USEPA-sponsored
6 Round 1 full-scale demonstration of arsenic removal technologies for small water systems
7 program, the selected arsenic treatment technologies included nine adsorptive media systems,
8 one IX system, one coagulation/filtration system, and one process modification.

9 The selected adsorptive media systems used four different adsorptive media, including
10 three iron-based media (*e.g.*, ADI's G2, Severn Trent and AdEdge's E33, and U.S. Filter's
11 GFH), and one iron-modified AA media (*e.g.*, Kinetico's AAFS50, a product of Alcan). The
12 G2 media is a dry powder of diatomaceous earth impregnated with a coating of ferric
13 hydroxide, developed by ADI specifically for arsenic adsorption. ADI markets G2 for both
14 As(V) and As(III) removal, but it preferentially removes As(V). G2 media adsorbs arsenic
15 most effectively at pH values within the 5.5 to 7.5 range, and less effectively at a higher pH
16 value.

17 The Bayoxide E33 media was developed by Bayer AG for removal of arsenic from
18 drinking water supplies. It is a dry granular iron oxide media designed to remove dissolved
19 arsenic via adsorption onto its ferric oxide surface. Severn Trent markets the media in the
20 United States for As(III) and As(V) removal as Sorb-33, and offers several arsenic package
21 units (APU) with flowrates ranging from 150 to 300 gallons per minute (gpm). Another
22 company, AdEdge, provides similar systems using the same media (marketed as AD-33) with
23 flowrates ranging from 5 to 150 gpm. E33 adsorbs arsenic and other ions, such as antimony,
24 cadmium, chromate, lead, molybdenum, selenium, and vanadium. The adsorption is effective
25 at pH values ranging between 6.0 and 9.0. At greater than 8.0 to 8.5, pH adjustment is
26 recommended to maintain its adsorption capacity. Two competing ions that can reduce the
27 adsorption capacity are silica (at levels greater than 40 mg/L) and phosphate (at levels greater
28 than 1 mg/L).

29 GFH is a moist granular ferric hydroxide media produced by GFH Wasserchemie GmbH
30 of Germany and marketed by U.S. Filter under an exclusive marketing agreement. GFH is
31 capable of adsorbing both As(V) and As(III). GFH media adsorb arsenic with a pH range of
32 5.5 to 9.0, but less effectively at the upper end of this range. Competing ions such as silica and
33 phosphate in source water can adsorb onto GFH media, thus reducing the arsenic removal
34 capacity of the media.

35 The AAFS50 is a dry granular media of 83 percent alumina and a proprietary iron-based
36 additive to enhance the arsenic adsorption performance. Standard AA was the first adsorptive
37 media successfully applied for the removal of arsenic from water supplies. However, it often
38 requires pH adjustment to 5.5 to achieve optimum arsenic removal. The AAFS50 product is
39 modified with an iron-based additive to improve its performance and increase the pH range
40 within which it can achieve effective removal. Optimum arsenic removal efficiency is
41 achieved with a pH of the feed water less than 7.7. Competing ions such as fluoride, sulfate,

1 silica, and phosphate can adsorb onto AAFS50 media, and potentially reduce its arsenic
2 removal capacity. The adsorption capacity of AAFS50 can be impacted by both high levels of
3 silica (>40 mg/L) and phosphate (>1 mg/L). The vendor recommended that the system be
4 operated in a series configuration to minimize the chance for arsenic breakthrough to impact
5 drinking water quality.

6 All iron-based or iron-modified adsorptive media are of the single use or throwaway type
7 after exhaustion. The operations of these adsorption systems are quite similar and simple.
8 Some of the technologies such as the E33 and GFH media have been operated successfully on
9 large scale plants in Europe for several years.

10 Pretreatment – The adsorptive media are primarily used to remove dissolved arsenic and
11 not for suspended solids removal. Pretreatment to remove TSS may be required if raw water
12 turbidity is >0.3 NTU. However, most well waters are low in turbidity and hence, pre-filtration
13 is usually not required. Pre-chlorination may be required to oxidize As(III) to As(V) if the
14 proportion of As(III) is high. No pH adjustment is required unless pH is relatively high.

15 Maintenance – Maintenance for the adsorption media system is minimal if no pretreatment
16 is required. Backwash is required infrequently (monthly) to remove silt and sediments that
17 occur in source waters and replacement and disposal of the exhausted media occur between one
18 to three years, depending on average water consumption, the concentrations of arsenic and
19 competing ions in the raw water, the media bed volume and the specific media used.

20 Waste Disposal – If no pretreatment is required there is minimal waste disposal involved
21 with the adsorptive media system. Disposal of backwash wastewater is required especially
22 during startup. Regular backwash is infrequent, and disposal of the exhausted media occurs
23 once every one to three years, depending on operating conditions. The exhausted media are
24 usually considered non-hazardous waste.

25 **Advantages (Adsorption)**

- 26 • Some adsorbents can remove both As(III) and As(V); and
- 27 • Very simple to operate.
- 28 • Selective to arsenic.
- 29 • Long media lives.
- 30 • Spent media generally not classified as hazardous.

31 **Disadvantages (Adsorption)**

- 32 • Relatively new technology; and
- 33 • Need replacement of adsorption media when exhausted.

34 The adsorption media process is the most simple and requires minimal operator attention
35 compared to other arsenic removal processes. The process is most applicable to small wellhead
36 systems with low or moderate arsenic concentrations with no treatment process in place (*e.g.*,
37 iron and manganese removal; if treatment facilities for iron and/or manganese removal are

1 already in place, incorporating ferric chloride coagulation in the existing system would be a
2 more cost-effective alternative for arsenic removal). The choice of media will depend on raw
3 water characteristics, life cycle cost, and experience of the vendor. Many of the adsorption
4 media have been demonstrated at the field-trial stage, while others are in full-scale applications
5 throughout Europe and the United States. Pilot testing may or may not be necessary prior to
6 implementation depending on the experience of the vendor with similar water characteristics.

7 **1.4.5.5 Coagulation/Filtration and Iron Removal Technologies**

8 Process – Iron oxides have an affinity for arsenic and iron removal processes can be used
9 to removal arsenic from drinking water supplies. The iron filtration can be accomplished with
10 granular media filter or microfilter. For effective arsenic removals, there needs to be a
11 minimum amount of iron present in the source water. When iron in the source water is
12 inadequate, an iron salt such as ferric chloride is added to the water to form ferric hydroxide.
13 The iron removal process is commonly called coagulation/filtration because iron in the form of
14 ferric chloride is a common coagulant. The actual capacity to remove arsenic during iron
15 removal depends on a number of factors, including the amount of arsenic present, arsenic
16 speciation, pH, amount and form of iron present, and existence of competing ions, such as
17 phosphate, silicate, and natural organic matter. The filters used in groundwater treatment are
18 usually pressure filters fed directly by the well pumps. The filter media can be regular dual
19 media filters or proprietary media such as the engineered ceramic filtration media, Macrolite,
20 developed by Kinetico. Macrolite is a low-density, spherical media designed to allow for
21 filtration rates up to 10 gpm/ft², which is a higher loading rate than commonly used for
22 conventional filtration media.

23 Pretreatment – Pre-chlorination to oxidize As(III) to As(V) is usually required for most
24 groundwater sources since As(V) adsorbs to the iron much more strongly than As(III). The
25 adjustment of pH is required only for relatively high pH value. Coagulation with the feed of
26 ferric chloride is required for this process. Sometimes a 5-minute contact tank is required
27 ahead the filters if the pH is high.

28 Maintenance – Maintenance is mainly to handle ferric chloride chemical and feed system,
29 and for regular backwash of the filters. No filter replacement is required for this process.

30 Waste Disposal – The waste from the coagulation/filtration process is mainly the iron
31 hydroxide sludge with adsorbed arsenic in the backwash water. The backwash water can be
32 discharged to a public sewer if it is available. If a sewer is not available, the backwash water
33 can be discharged to a storage and settling tank from where the supernatant is recycled in a
34 controlled rate to the front of the treatment system and the settled sludge can be disposed of
35 periodically to a landfill. The iron hydroxide sludge is usually not classified as hazardous
36 waste.

37 **Advantages (Coagulation/Filtration)**

- 38 • Very established technology for arsenic removal; and
- 39 • Often an economical process for arsenic removal.

1 Disadvantages (Coagulation/Filtration)

- 2 • Need to handle chemical;
- 3 • Need to dispose of regular backwash wastewater; and
- 4 • Need to dispose of sludge.

5 The coagulation/filtration process is usually the most economical arsenic removal
6 alternative, especially if a public sewer is available for accepting the discharge of the backwash
7 water. However, because of the regular filter backwash requirements, more operation and
8 maintenance attention is required from the utilities. Because of potential interference by
9 competing ions bench-scale or pilot scaling testing may be required to ensure that the arsenic
10 MCL can be met with this process alternative.

11 1.4.6 Point-of-Entry and Point-of-Use Treatment Systems

12 Point-of-entry (POE) and POU treatment devices or systems rely on many of the same
13 treatment technologies used in central treatment plants. However, while central treatment
14 plants treat all water distributed to consumers to the same level, POU and POE treatment
15 devices are designed to treat only a portion of the total flow. POU devices treat only the water
16 intended for direct consumption, typically at a single tap or limited number of taps, while POE
17 treatment devices are typically installed to treat all water entering a single home, business,
18 school, or facility. POU and POE treatment systems may be an option for PWSs where central
19 treatment is not affordable. Updated USEPA guidance on use of POU and POE treatment
20 devices is provided in “*Point-of-Use or Point-of-Entry Treatment Options for Small Drinking*
21 *Water Systems*,” USEPA 815-R-06-010, April 2006 (USEPA 2006).

22 Point-of-entry and POU treatment systems can be used to provide compliant drinking
23 water. These systems typically use small adsorption or reverse osmosis treatment units
24 installed “under the sink” in the case of point-of-use, and where water enters a house or
25 building in the case of point-of-entry. It should be noted that the POU treatment units would
26 need to be more complex than units typically found in commercial retail outlets to meet
27 regulatory requirements, making purchase and installation more expensive. Point-of-entry and
28 point-of-use treatment units would be purchased and owned by the PWS. These solutions are
29 decentralized in nature, and require utility personnel entry into houses or at least onto private
30 property for installation, maintenance, and testing. Due to the large number of treatment units
31 that would be employed and would be largely out of the control of the PWS, it is very difficult
32 to ensure 100 percent compliance. Prior to selection of a point-of-entry or point-of-use
33 program for implementation, consultation with TCEQ would be required to address
34 measurement and determination of level of compliance.

35 The National Primary Drinking Water Regulations (NPDWR), 40 Code of Federal
36 Regulations (CFR) Section 141.100, covers criteria and procedures for PWSs using POE
37 devices and sets limits on the use of these devices. According to the regulations (July 2005
38 Edition), the PWS must develop and obtain TCEQ approval for a monitoring plan before POE
39 devices are installed for compliance with an MCL. Under the plan, POE devices must provide

1 health protection equivalent to central water treatment meaning the water must meet all
2 NPDWR and would be of acceptable quality similar to water distributed by a well-operated
3 central treatment plant. In addition, monitoring must include physical measurements and
4 observations such as total flow treated and mechanical condition of the treatment equipment.
5 The system would have to track the POE flow for a given time period, such as monthly, and
6 maintain records of device inspection. The monitoring plan should include frequency of
7 monitoring for the contaminant of concern and number of units to be monitored. For instance,
8 the system may propose to monitor every POE device during the first year for the contaminant
9 of concern and then monitor one-third of the units annually, each on a rotating schedule, such
10 that each unit would be monitored every three years. To satisfy the requirement that POE
11 devices must provide health protection, the water system may be required to conduct a pilot
12 study to verify the POE device can provide treatment equivalent to central treatment. Every
13 building connected to the system must have a POE device installed, maintained, and properly
14 monitored. Additionally, TCEQ must be assured that every building is subject to treatment and
15 monitoring, and that the rights and responsibilities of the PWS customer convey with title upon
16 sale of property.

17 Effective technology for POE devices must be properly applied under the monitoring plan
18 approved by TCEQ and the microbiological safety of the water must be maintained. TCEQ
19 requires adequate certification of performance, field testing, and, if not included in the
20 certification process, a rigorous engineering design review of the POE devices. The design and
21 application of the POE devices must consider the tendency for increase in heterotrophic
22 bacteria concentrations in water treated with activated carbon. It may be necessary to use
23 frequent backwashing, post-contactor disinfection, and Heterotrophic Plate Count monitoring
24 to ensure that the microbiological safety of the water is not compromised.

25 The SDWA [§1412(b)(4)(E)(ii)] regulates the design, management and operation of POU
26 and POE treatment units used to achieve compliance with an MCL. These restrictions, relevant
27 to MCL compliance are:

- 28 • POU and POE treatment units must be owned, controlled, and maintained by the
29 water system, although the utility may hire a contractor to ensure proper operation
30 and maintenance (O&M) and MCL compliance. The water system must retain unit
31 ownership and oversight of unit installation, maintenance and sampling; the utility
32 ultimately is the responsible party for regulatory compliance. The water system staff
33 need not perform all installation, maintenance, or management functions, as these
34 tasks may be contracted to a third party-but the final responsibility for the quality and
35 quantity of the water supplied to the community resides with the water system, and
36 the utility must monitor all contractors closely. Responsibility for O&M of POU or
37 POE devices installed for SDWA compliance may not be delegated to homeowners.
- 38 • POU and POE units must have mechanical warning systems to automatically notify
39 customers of operational problems. Each POU or POE treatment device must be
40 equipped with a warning device (*e.g.*, alarm, light) that would alert users when their
41 unit is no longer adequately treating their water. As an alternative, units may be
42 equipped with an automatic shut-off mechanism to meet this requirement.

- 1 • If the American National Standards Institute issued product standards for a specific
2 type of POU or POE treatment unit, only those units that have been independently
3 certified according to those standards may be used as part of a compliance strategy.

4 The following observations with regard to using POE and POU devices for SDWA
5 compliance were made by Raucher, *et al.* (2004):

- 6 • If POU devices are used as an SDWA compliance strategy, certain consumer
7 behavioral changes will be necessary (*e.g.*, encouraging people to drink water only
8 from certain treated taps) to ensure comprehensive consumer health protection.
- 9 • Although not explicitly prohibited in the SDWA, USEPA indicates that POU
10 treatment devices should not be used to treat for radon or for most volatile organic
11 contaminants to achieve compliance, because POU devices do not provide
12 100 percent protection against inhalation or contact exposure to those contaminants
13 at untreated taps (*e.g.*, shower heads).
- 14 • Liability – PWSs considering unconventional treatment options (POU, POE, or
15 bottled water) must address liability issues. These could be meeting drinking water
16 standards, property entry and ensuing liabilities, and damage arising from improper
17 installation or improper function of the POU and POE devices.

18 **1.4.7 Water Delivery or Central Drinking Water Dispensers**

19 Current USEPA regulations 40 CFR 141.101 prohibit the use of bottled water to achieve
20 compliance with an MCL, except on a temporary basis. State regulations do not directly
21 address the use of bottled water. Use of bottled water at a non-compliant PWS would be on a
22 temporary basis. Every three years, the PWSs that employ interim measures are required to
23 present the TCEQ with estimates of costs for piping compliant water to their systems. As long
24 as the projected costs remain prohibitively high, the bottled water interim measure is extended.
25 Until USEPA amends the noted regulation, the TCEQ is unable to accept water delivery or
26 central drinking water dispensers as compliance solutions.

27 Central provision of compliant drinking water would consist of having one or more
28 dispensers of compliant water where customers could come to fill containers with drinking
29 water. The centralized water source could be from small to medium-sized treatment units or
30 could be compliant water delivered to the central point by truck.

31 Water delivery is an interim measure for providing compliant water. As an interim
32 measure for a small impacted population, providing delivered drinking water may be cost
33 effective. If the susceptible population is large, the cost of water delivery would increase
34 significantly.

- 35 • Water delivery programs require consumer participation to a varying degree.
36 Ideally, consumers would have to do no more than they currently do for a piped-
37 water delivery system. Least desirable are those systems that require maximum
38 effort on the part of the customer (*e.g.*, customer has to travel to get the water,
39 transport the water, and physically handle the bottles).

SECTION 2 EVALUATION METHOD

2.1 DECISION TREE

The decision tree is a flow chart for conducting feasibility studies for a non-compliant PWS. The decision tree is shown in Figures 2.1 through 2.4. The tree guides the user through a series of phases in the design process. Figure 2.1 shows Tree 1, which outlines the process for defining the existing system parameters, followed by optimizing the existing treatment system operation. If optimizing the existing system does not correct the deficiency, the tree leads to six alternative preliminary branches for investigation. The groundwater branch leads through investigating existing wells to developing a new well field. The treatment alternatives address centralized and on-site treatment. The objective of this phase is to develop conceptual designs and cost estimates for the six types of alternatives. The work done for this report follows through Tree 1 and Tree 2, as well as a preliminary pass through Tree 4.

Tree 3, which begins at the conclusion of the work for this report, starts with a comparison of the conceptual designs, selecting the two or three alternatives that appear to be most promising, and eliminating those alternatives that are obviously infeasible. It is envisaged that a process similar to this would be used by the study PWS to refine the list of viable alternatives. The selected alternatives are then subjected to intensive investigation, and highlighted by an investigation into the socio-political aspects of implementation. Designs are further refined and compared, resulting in the selection of a preferred alternative. The steps for assessing the financial and economic aspects of the alternatives (one of the steps in Tree 3) are given in Tree 4 in Figure 2.4.

2.2 DATA SOURCES AND DATA COLLECTION

2.2.1 Data Search

2.2.1.1 Water Supply Systems

The TCEQ maintains a set of files on public water systems, utilities, and districts at its headquarters in Austin, Texas. The files are organized under two identifiers: a PWS identification number and a CCN number. The PWS identification number is used to retrieve four types of files:

- CO – Correspondence,
- CA – Chemical analysis,
- MOR – Monthly operating reports (quality/quantity), and
- FMT – Financial, managerial and technical issues.

Figure 2.1
TREE 1 – EXISTING FACILITY ANALYSIS

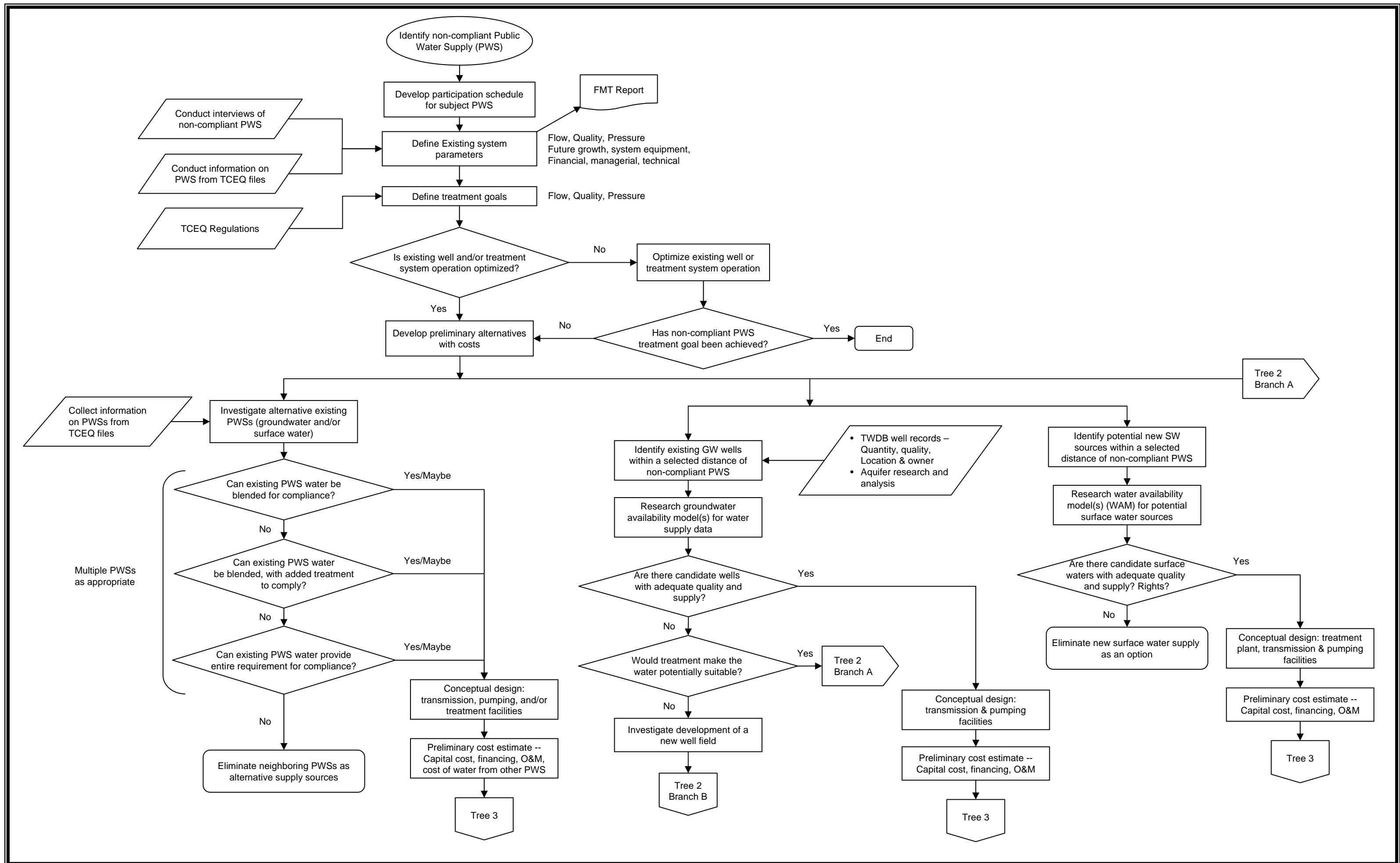


Figure 2.2
TREE 2 – DEVELOP TREATMENT ALTERNATIVES

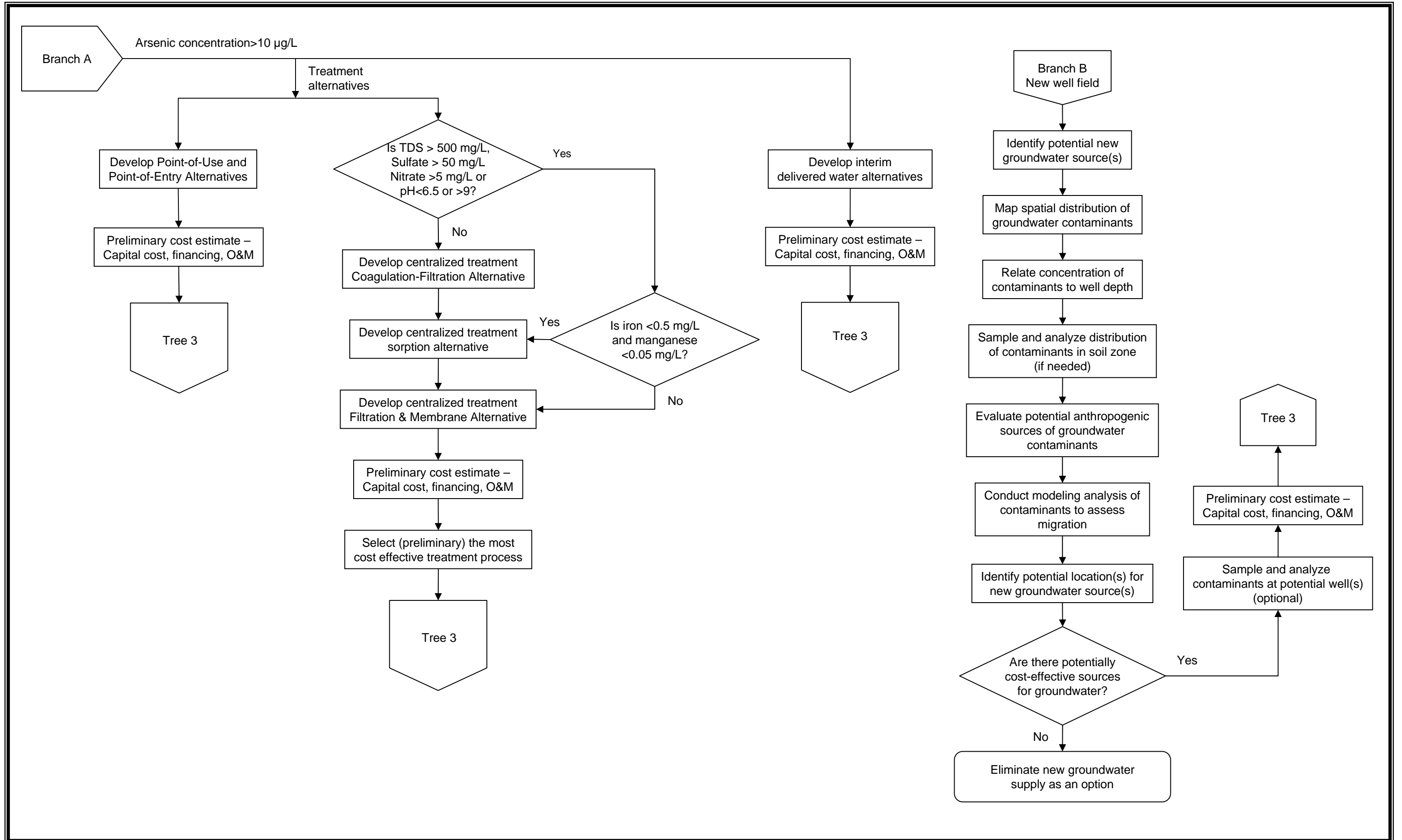
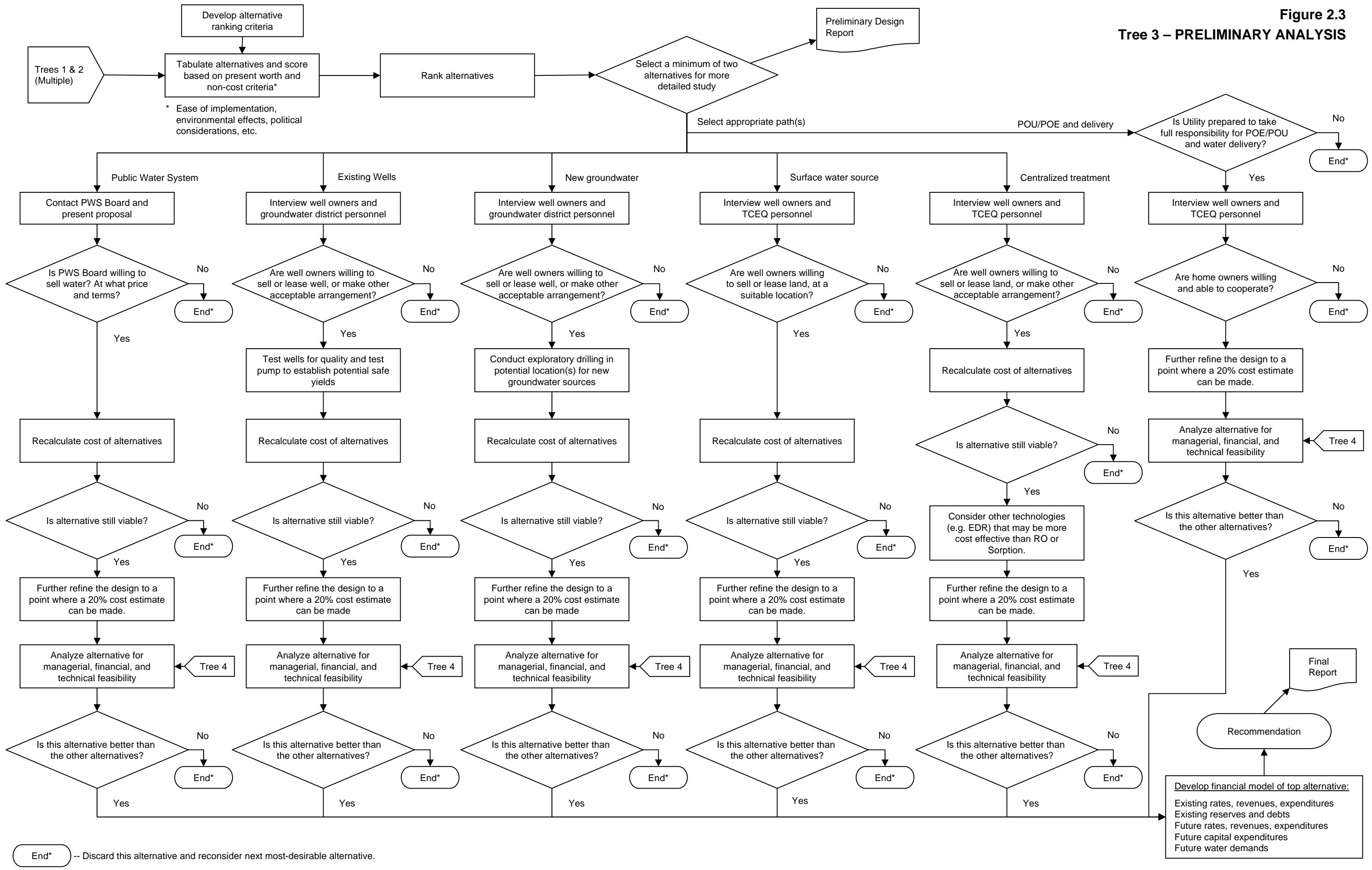


Figure 2.3

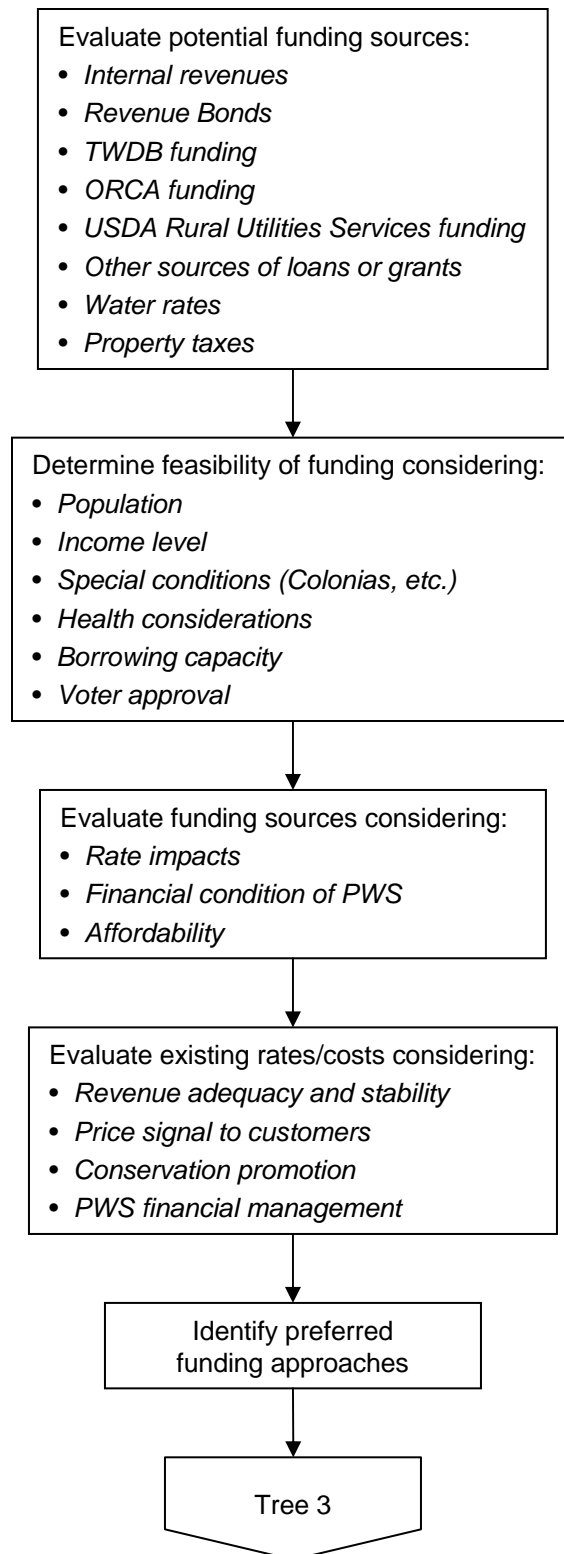
Tree 3 – PRELIMINARY ANALYSIS



End* -- Discard this alternative and reconsider next most-desirable alternative.

Develop financial model of top alternative:
Existing rates, revenues, expenditures
Existing reserves and debts
Future rates, revenues, expenditures
Future capital expenditures
Future water demands

Figure 2.4
TREE 4 – FINANCIAL



1 The CCN files generally contain a copy of the system’s Certificate of Convenience and
2 Necessity, along with maps and other technical data.

3 These files were reviewed for the PWS and surrounding systems.

4 The following websites were consulted to identify the water supply systems in the area:

- 5 • Texas Commission on Environmental Quality
6 www3.tceq.state.tx.us/iwud/.
- 7 • USEPA Safe Drinking Water Information System
8 www.epa.gov/safewater/data/getdata.html

9 Groundwater Control Districts were identified on the TWDB web site, which has a series
10 of maps covering various groundwater and surface water subjects. One of those maps shows
11 groundwater control districts in the State of Texas.

12 **2.2.1.2 Existing Wells**

13 The TWDB maintains a groundwater database available at www.twdb.state.tx.us that has
14 two tables with helpful information. The “Well Data Table” provides a physical description of
15 the well, owner, location in terms of latitude and longitude, current use, and for some wells,
16 items such as flowrate, and nature of the surrounding formation. The “Water Quality Table”
17 provides information on the aquifer and the various chemical concentrations in the water.

18 **2.2.1.3 Surface Water Sources**

19 Regional planning documents were consulted for lists of surface water sources.

20 **2.2.1.4 Groundwater Availability Model**

21 GAMs, developed by the TWDB, are planning tools and should be consulted as part of a
22 search for new or supplementary water sources. The GAM for the central section of the Gulf
23 Coast aquifer was investigated as a potential tool for identifying available and suitable
24 groundwater resources.

25 **2.2.1.5 Water Availability Model**

26 The WAM is a computer-based simulation predicting the amount of water that would be in
27 a river or stream under a specified set of conditions. WAMs are used to determine whether
28 water would be available for a newly requested water right or amendment. If water is
29 available, these models estimate how often the applicant could count on water under various
30 conditions (*e.g.*, whether water would be available only one month out of the year, half the
31 year, or all year, and whether that water would be available in a repeat of the drought of
32 record).

33 WAMs provide information that assist TCEQ staff in determining whether to recommend
34 the granting or denial of an application.

1 **2.2.1.6 Financial Data**

2 An evaluation of existing data will yield an up-to-date assessment of the financial
3 condition of the water system. As part of a site visit, financial data were collected through a
4 site visit. Data sought included:

- 5 • Annual Budget
- 6 • Audited Financial Statements
 - 7 ○ Balance Sheet
 - 8 ○ Income & Expense Statement
 - 9 ○ Cash Flow Statement
 - 10 ○ Debt Schedule
- 11 • Water Rate Structure
- 12 • Water Use Data
 - 13 ○ Production
 - 14 ○ Billing
 - 15 ○ Customer Counts

16 **2.2.1.7 Demographic Data**

17 Basic demographic data were collected from the 2000 Census to establish incomes and
18 eligibility for potential low cost funding for capital improvements. Median household income
19 (MHI) and number of families below poverty level were the primary data points of
20 significance. If available, MHI for the customers of the PWS should be used. In addition,
21 unemployment data were collected from current U.S. Bureau of Labor Statistics. These data
22 were collected for the following levels: national, state, and county.

23 **2.2.2 PWS Interviews**

24 **2.2.2.1 PWS Capacity Assessment Process**

25 Capacity assessment is the industry standard term for evaluation of a water system's FMT
26 capacity to effectively deliver safe drinking water to its customers now and in the future at a
27 reasonable cost, and to achieve, maintain, and plan for compliance with applicable regulations.
28 The assessment process involves interviews with staff and management who have a
29 responsibility in the operations and management of the system.

30 Financial, managerial, and technical capacity are individual yet highly interrelated
31 components of a system's capacity. A system cannot sustain capacity without maintaining
32 adequate capability in all three components.

1 **Financial capacity** is a water system’s ability to acquire and manage sufficient financial
2 resources to allow the system to achieve and maintain compliance with SDWA regulations.
3 Financial capacity refers to the financial resources of the water system, including but not
4 limited to, revenue sufficiency, credit worthiness, and fiscal controls.

5 **Managerial capacity** is the ability of a water system to conduct its affairs so the system is
6 able to achieve and maintain compliance with SDWA requirements. Managerial capacity
7 refers to the management structure of the water system, including but not limited to, ownership
8 accountability, staffing and organization, and effective relationships with customers and
9 regulatory agencies.

10 **Technical capacity** is the physical and operational ability of a water system to achieve and
11 maintain compliance with SDWA regulations. It refers to the physical infrastructure of the
12 water system, including the adequacy of the source water, treatment, storage and distribution
13 infrastructure. It also refers to the ability of system personnel to effectively operate and
14 maintain the system and to otherwise implement essential technical knowledge.

15 Many aspects of water system operations involve more than one component of capacity.
16 Infrastructure replacement or improvement, for example, requires financial resources,
17 management planning and oversight, and technical knowledge. A deficiency in any one area
18 could disrupt the entire operation. A system that is able to meet both its immediate and long-
19 term challenges demonstrates that it has sufficient FMT capacity.

20 Assessment of FMT capacity of the PWS was based on an approach developed by the New
21 Mexico Environmental Finance Center (NMEFC), which is consistent with the TCEQ FMT
22 assessment process. This method was developed from work the NMEFC did while assisting
23 USEPA Region 6 in developing and piloting groundwater comprehensive performance
24 evaluations. The NMEFC developed a standard list of questions that could be asked of water
25 system personnel. The list was then tailored slightly to have two sets of questions – one for
26 managerial and financial personnel, and one for operations personnel (the questions are
27 included in Appendix A). Each person with a role in the FMT capacity of the system was
28 asked the applicable standard set of questions individually. The interviewees were not given
29 the questions in advance and were not told the answers others provided. Also, most of the
30 questions are open ended type questions so they were not asked in a fashion to indicate what
31 would be the “right” or “wrong” answer. The interviews lasted between 45 minutes to
32 75 minutes depending on the individual’s role in the system and the length of the individual’s
33 answers.

34 In addition to the interview process, visual observations of the physical components of the
35 system were made. A technical information form was created to capture this information. This
36 form is also contained in Appendix A. This information was considered supplemental to the
37 interviews because it served as a check on information provided in the interviews. For
38 example, if an interviewee stated he or she had an excellent preventative maintenance schedule
39 and the visit to the facility indicated a significant amount of deterioration (more than would be
40 expected for the age of the facility) then the preventative maintenance program could be further

1 investigated or the assessor could decide that the preventative maintenance program was
2 inadequate.

3 Following interviews and observations of the facility, answers that all personnel provided
4 were compared and contrasted to provide a clearer picture of the true operations at the water
5 system. The intent was to go beyond simply asking the question, “Do you have a budget?” to
6 actually finding out if the budget was developed and being used appropriately. For example, if
7 a water system manager was asked the question, “Do you have a budget?” he or she may say,
8 “yes” and the capacity assessor would be left with the impression that the system is doing well
9 in this area. However, if several different people are asked about the budget in more detail, the
10 assessor may find that although a budget is present, operations personnel do not have input into
11 the budget, the budget is not used by the financial personnel, the budget is not updated
12 regularly, or the budget is not used in setting or evaluating rates. With this approach, the
13 inadequacy of the budget would be discovered and the capacity deficiency in this area would be
14 noted.

15 Following the comparison of answers, the next step was to determine which items noted as
16 a potential deficiency truly had a negative effect on the system’s operations. If a system had
17 what appeared to be a deficiency, but this deficiency was not creating a problem in terms of the
18 operations or management of the system, it was not considered critical and may not have
19 needed to be addressed as a high priority. As an example, the assessment may have revealed an
20 insufficient number of staff members to operate the facility. However, it may also have been
21 revealed that the system was able to work around that problem by receiving assistance from a
22 neighboring system, so no severe problems resulted from the number of staff members.
23 Although staffing may not be ideal, the system does not need to focus on this particular issue.
24 The system needs to focus on items that are truly affecting operations. As an example of this
25 type of deficiency, a system may lack a reserve account, which can then lead the system to
26 delay much-needed maintenance or repair on its storage tank. In this case, the system needs to
27 address the reserve account issue so that proper maintenance can be completed.

28 The intent was to develop a list of capacity deficiencies with the greatest impact on the
29 system’s overall capacity. Those were the most critical items to address through follow-up
30 technical assistance or by the system itself.

31 **2.2.2.2 Interview Process**

32 PWS personnel were interviewed by the project team, and each was interviewed
33 separately. Interview forms were completed during each interview.

34 **2.3 ALTERNATIVE DEVELOPMENT AND ANALYSIS**

35 The initial objective for developing alternatives to address compliance issues is to identify
36 a comprehensive range of possible options that can be evaluated to determine the most
37 promising for implementation. Once the possible alternatives are identified, they must be
38 defined in sufficient detail so a conceptual cost estimate (capital and O&M costs) can be
39 developed. These conceptual cost estimates are used to compare the affordability of

1 compliance alternatives, and to give a preliminary indication of rate impacts. Consequently,
2 these costs are pre-planning level and should not be viewed as final estimated costs for
3 alternative implementation. The basis for the unit costs used for the compliance alternative
4 cost estimates is summarized in Appendix B. Other non-economic factors for the alternatives,
5 such as reliability and ease of implementation, are also addressed.

6 **2.3.1 Existing PWS**

7 The neighboring PWSs were identified, and the extents of their systems were investigated.
8 PWSs farther than 15 miles from the non-compliant PWSs were not considered because the
9 length of the pipeline required would make the alternative cost prohibitive. The quality of
10 water provided was also investigated. For neighboring PWSs with compliant water, options for
11 water purchase and/or expansion of existing well fields were considered. The neighboring
12 PWSs with non-compliant water were considered as possible partners in sharing the cost for
13 obtaining compliant water either through treatment or developing an alternate source.

14 The neighboring PWSs were investigated to get an idea of the water sources in use and the
15 quantity of water that might be available for sale. They were contacted to identify key
16 locations in their systems where a connection might be made to obtain water, and to explore on
17 a preliminary basis their willingness to partner or sell water. Then, the major system
18 components that would be required to provide compliant water were identified. The major
19 system components included treatment units, wells, storage tanks, pump stations, and pipelines.

20 Once the major components were identified, a preliminary design was developed to
21 identify sizing requirements and routings. A capital cost estimate was then developed based on
22 the preliminary design of the required system components. An annual O&M cost was also
23 estimated to reflect the change in O&M expenditures that would be needed if the alternative
24 was implemented.

25 Non-economic factors were also identified. Ease of implementation was considered, as
26 well as the reliability for providing adequate quantities of compliant water. Additional factors
27 were whether implementation of an alternative would require significant increase in the
28 management or technical capability of the PWS, and whether the alternative had the potential
29 for regionalization.

30 **2.3.2 New Groundwater Source**

31 It was not possible in the scope of this project to determine conclusively whether new
32 wells could be installed to provide compliant drinking water. To evaluate potential new
33 groundwater source alternatives, three test cases were developed based on distance from the
34 PWS intake point. The test cases were based on distances of 10 miles, 5 miles, and 1 mile. It
35 was assumed that a pipeline would be required for all three test cases, and a storage tank and
36 pump station would be required for the 10-mile and 5-mile alternatives. It was also assumed
37 that new wells would be installed, and that their depths would be similar to the depths of the
38 existing wells, or other existing drinking water wells in the area.

1 A preliminary design was developed to identify sizing requirements for the required
2 system components. A capital cost estimate was then developed based on the preliminary
3 design of the required system components. An annual O&M cost was also estimated to reflect
4 the change (*i.e.*, from current expenditures) in O&M expenditures that would be needed if the
5 alternative was implemented.

6 Non-economic factors were also identified. Ease of implementation was considered, as
7 well as the reliability for providing adequate quantities of compliant water. Additional factors
8 were whether implementation of an alternative would require significant increase in the
9 management or technical capability of the PWS, and whether the alternative had the potential
10 for regionalization.

11 **2.3.3 New Surface Water Source**

12 New surface water sources were investigated. Availability of adequate quality water was
13 investigated for the main rivers in the area, as well as the major reservoirs. TCEQ WAMs were
14 inspected, and the WAM was run, where appropriate.

15 **2.3.4 Treatment**

16 Treatment technologies considered potentially applicable to arsenic removal are IX, RO,
17 EDR, adsorption, and coagulation/filtration. However, because of the high TDS in the well
18 water (>800 mg/L), IX is not economically feasible. RO and EDR have the advantage of
19 reducing TDS. Adsorption and coagulation/filtration processes remove arsenic only without
20 significantly affecting TDS. RO treatment is considered for central treatment alternatives, as
21 well as POU and POE alternatives. EDR, adsorption, and coagulation/filtration are considered
22 for central treatment alternatives only. Both RO and EDR treatments produce a liquid waste: a
23 reject stream from RO treatment and a concentrate stream from EDR treatment. As a result, the
24 treated volume of water is less than the volume of raw water that enters the treatment system.
25 The amount of raw water used increases to produce the same amount of treated water if RO or
26 EDR treatment is implemented. Partial treatment and blending treated and untreated water to
27 meet the arsenic MCL would reduce the amount of raw water used. RO has an advantage over
28 EDR in that, in some cases, RO will remove As(III) without pre-oxidation. Since the arsenic
29 speciation is not known at this time [As(III) or As(IV)] EDR is not considered further.
30 Adsorption and coagulation filtration treatments produce periodic backwash wastewater for
31 disposal. The treatment units were sized based on flow rates, and capital and annual O&M cost
32 estimates were made based on the size of the treatment equipment required. Neighboring non-
33 compliant PWSs were identified to look for opportunities where the costs and benefits of
34 central treatment could be shared between systems.

35 Non-economic factors were also identified. Ease of implementation was considered, as
36 well as the reliability for providing adequate quantities of compliant water. Additional factors
37 were whether implementation of an alternative would require significant increases in the
38 management or technical capability of the PWS, and whether the alternative had the potential
39 for regionalization.

1 **2.4 COST OF SERVICE AND FUNDING ANALYSIS**

2 The primary purpose of the cost of service and funding analysis is to determine the
3 financial impact of implementing compliance alternatives, primarily by examining the required
4 rate increases, and also the fraction of household income that water bills represent. The current
5 financial situation is also reviewed to determine what rate increases are necessary for the PWS
6 to achieve or maintain financial viability.

7 **2.4.1 Financial Feasibility**

8 A key financial metric is the comparison of average annual household water bill for a PWS
9 customer to the MHI for the area. MHI data from the 2000 Census are used, at the most
10 detailed level available for the community. Typically, county level data are used for small rural
11 water utilities due to small population sizes. Annual water bills are determined for existing,
12 base conditions, including consideration of additional rate increases needed under current
13 conditions. Annual water bills are also calculated after adding incremental capital and
14 operating costs for each of the alternatives to determine feasibility under several potential
15 funding sources. It has been suggested by agencies such as USEPA that federal and state
16 programs consider several criteria to determine “disadvantaged communities” with one based
17 on the typical residential water bill as a percentage of MHI.

18 Additionally, the use of standard ratios provides insight into the financial condition of any
19 business. Three ratios are particularly significant for water utilities:

- 20 • Current Ratio = current assets (liquid assets that could be readily converted to cash)
21 divided by current liabilities (accounts payable, accrued expenses, and other short-
22 term financial obligations) provides insight into the ability to meet short-term
23 payments. For a healthy utility, the value should be greater than 1.0.
- 24 • Debt to Net Worth Ratio = total debt (total amount of long-term debt) divided by net
25 worth (total assets minus total liabilities) shows to what degree assets of the
26 company have been funded through borrowing. A lower ratio indicates a healthier
27 condition.
- 28 • Operating Ratio = total operating revenues divided by total operating expenses show
29 the degree to which revenues cover ongoing expenses. The value is greater than 1.0
30 if the utility is covering its expenses.

31 **2.4.2 Median Household Income**

32 The 2000 U.S. census is used as the basis for MHI. In addition to consideration of
33 affordability, the annual MHI may also be an important factor for sources of funds for capital
34 programs needed to resolve water quality issues. Many grant and loan programs are available
35 to lower income rural areas, based on comparisons of local income to statewide incomes. In
36 the 2000 Census, MHI for the State of Texas was \$39,927, compared to the U.S. level of
37 \$41,994. The census broke down MHIs geographically by block group and ZIP code. The
38 MHIs can vary significantly for the same location, depending on the geographic subdivision

1 chosen. The MHI for each PWS was estimated by selecting the most appropriate value based
2 on block group or ZIP code based on results of the site interview and a comparison with the
3 surrounding area.

4 **2.4.3 Annual Average Water Bill**

5 The annual average household water bill was calculated for existing conditions and for
6 future conditions incorporating the alternative solutions. Average residential consumption is
7 estimated and applied to the existing rate structure to estimate the annual water bill. The
8 estimates are generated from a long-term financial planning model that details annual revenue,
9 expenditure, and cash reserve requirements over a 30-year period.

10 **2.4.4 Financial Plan Development**

11 The financial planning model uses available data to establish base conditions under which
12 the system operates. The model includes, as available:

- 13 • Accounts and consumption data
- 14 • Water tariff structure
- 15 • Beginning available cash balance
- 16 • Sources of receipts:
 - 17 ○ Customer billings
 - 18 ○ Membership fees
 - 19 ○ Capital Funding receipts from:
 - 20 ❖ Grants
 - 21 ❖ Proceeds from borrowing
- 22 • Operating expenditures:
 - 23 ○ Water purchases
 - 24 ○ Utilities
 - 25 ○ Administrative costs
 - 26 ○ Salaries
- 27 • Capital expenditures
- 28 • Debt service:
 - 29 ○ Existing principal and interest payments
 - 30 ○ Future principal and interest necessary to fund viable operations
- 31 • Net cash flow

- 1 • Restricted or desired cash balances:
 - 2 ○ Working capital reserve (based on one to four months of operating
 - 3 expenses)
 - 4 ○ Replacement reserves to provide funding for planned and unplanned
 - 5 repairs and replacements

6 From the model, changes in water rates are determined for existing conditions and for
7 implementing the compliance alternatives.

8 **2.4.5 Financial Plan Results**

9 Results from the financial planning model are summarized in two areas: percentage of
10 household income and total water rate increase necessary to implement the alternatives and
11 maintain financial viability.

12 **2.4.5.1 Funding Options**

13 Results are summarized in a table that shows the following according to alternative and
14 funding source:

- 15 • Percentage of the median annual household income the average annual residential
- 16 water bill represents.
- 17 • The first year in which a water rate increase would be required.
- 18 • The total increase in water rates required, compared to current rates.

19 Water rates resulting from the incremental capital costs of the alternative solutions are
20 examined under a number of funding options. The first alternative examined is always funding
21 from existing reserves plus future rate increases. Several funding options were analyzed to
22 frame a range of possible outcomes.

- 23 • Grant funds for 100 percent of required capital. In this case, the PWS is only
- 24 responsible for the associated O&M costs.
- 25 • Grant funds for 75 percent of required capital, with the balance treated as if revenue
- 26 bond funded.
- 27 • Grant funds for 50 percent of required capital, with the balance treated as if revenue
- 28 bond funded.
- 29 • State revolving fund loan at the most favorable available rates and terms applicable
- 30 to the communities.
- 31 • If local MHI > 75 percent of state MHI, standard terms, currently at 3.8 percent
- 32 interest for non-rated entities. Additionally:
 - 33 ○ If local MHI = 70-75 percent of state MHI, 1 percent interest rate on loan.
 - 34 ○ If local MHI = 60-70 percent of state MHI, 0 percent interest rate on loan.

- 1 ○ If local MHI = 50-60 percent of state MHI, 0 percent interest and
- 2 15 percent forgiveness of principal.
- 3 ○ If local MHI less than 50 percent of state MHI, 0 percent interest and
- 4 35 percent forgiveness of principal.
- 5 • Terms of revenue bonds assumed to be 25-year term at 6.0 percent interest rate.

6 **2.4.5.2 General Assumptions Embodied in Financial Plan Results**

7 The basis used to project future financial performance for the financial plan model
8 includes:

- 9 • No account growth (either positive or negative).
- 10 • No change in estimate of uncollectible revenues over time.
- 11 • Average consumption per account unchanged over time.
- 12 • No change in unaccounted for water as percentage of total (more efficient water use
13 would lower total water requirements and costs).
- 14 • No inflation included in the analyses (although the model has provisions to add
15 escalation of O&M costs, doing so would mix water rate impacts from inflation with
16 the impacts from the alternatives being examined).
- 17 • Minimum working capital fund established for each district, based on specified
18 months of O&M expenditures.
- 19 • O&M for alternatives begins 1 year after capital implementation.
- 20 • Balance of capital expenditures not funded from primary grant program is funded
21 through debt (bond equivalent).
- 22 • Cash balance drives rate increases, unless provision chosen to override where current
23 net cash flow is positive.

24 **2.4.5.3 Interpretation of Financial Plan Results**

25 Results from the financial plan model are presented in a Table 4.4, which shows the
26 percentage of MHI represented by the annual water bill that results from any rate increases
27 necessary to maintain financial viability over time. In some cases, this may require rate
28 increases even without implementing a compliance alternative (the no action alternative). The
29 table shows any increases such as these separately. The results table shows the total increase in
30 rates necessary, including both the no-action alternative increase and any increase required for
31 the alternative. For example, if the no action alternative requires a 10 percent increase in rates
32 and the results table shows a rate increase of 25 percent, then the impact from the alternative is
33 an increase in water rates of 15 percent. Likewise, the percentage of household income in the
34 table reflects the total impact from all rate increases.

2.4.5.4 Potential Funding Sources

A number of potential funding sources exist for water supply corporations, which typically provide service to less than 50,000 people. Both state and federal agencies offer grant and loan programs to assist rural communities in meeting their infrastructure needs. Most are available to “political subdivisions” such as counties, municipalities, school districts, special districts, or authorities of the state with some programs providing access to private individuals. Grant funds are made more available with demonstration of economic stress, typically indicated with MHI below 80 percent that of the state. The funds may be used for planning, design, and construction of water supply construction projects including, but not limited to, line extensions, elevated storage, purchase of well fields, and purchase or lease of rights to produce groundwater. Interim financing of water projects and water quality enhancement projects such as wastewater collection and treatment projects are also eligible. Some funds are used to enable a rural water utility to obtain water or wastewater service supplied by a larger utility or to finance the consolidation or regionalization of neighboring utilities. Three Texas agencies that offer financial assistance for water infrastructure are:

- Texas Water Development Board has several programs that offer loans at interest rates lower than the market offers to finance projects for public drinking water systems that facilitate compliance with primary drinking water regulations. Additional subsidies may be available for disadvantaged communities. Low interest rate loans with short and long-term finance options at tax exempt rates for water or water-related projects give an added benefit by making construction purchases qualify for a sales tax exemption. Generally, the program targets customers with eligible water supply projects for all political subdivisions of the state (at tax exempt rates) and Water Supply Corporations (at taxable rates) with projects.
- Office of Rural Community Affairs (ORCA) is a Texas state agency with a focus on rural Texas by making state and federal resources accessible to rural communities. Funds from the U.S. Department of Housing and Urban Development Community Development Block Grants (CDBG) are administered by ORCA for small, rural communities with populations less than 50,000 that cannot directly receive federal grants. These communities are known as non-entitlement areas. One of the program objectives is to meet a need having a particular urgency, which represents an immediate threat to the health and safety of residents, principally for low- and moderate-income persons.
- U.S. Department of Agriculture Rural Development Texas (Texas Rural Development) coordinates federal assistance to rural Texas to help rural Americans improve their quality of life. The Rural Utilities Service (RUS) programs provide funding for water and wastewater disposal systems.

The application process, eligibility requirements, and funding structure vary for each of these programs. There are many conditions that must be considered by each agency to determine eligibility and ranking of projects. The principal factors that affect this choice are population, percent of the population under the state MHI, health concerns, compliance with standards, Colonia status, and compatibility with regional and state plans.

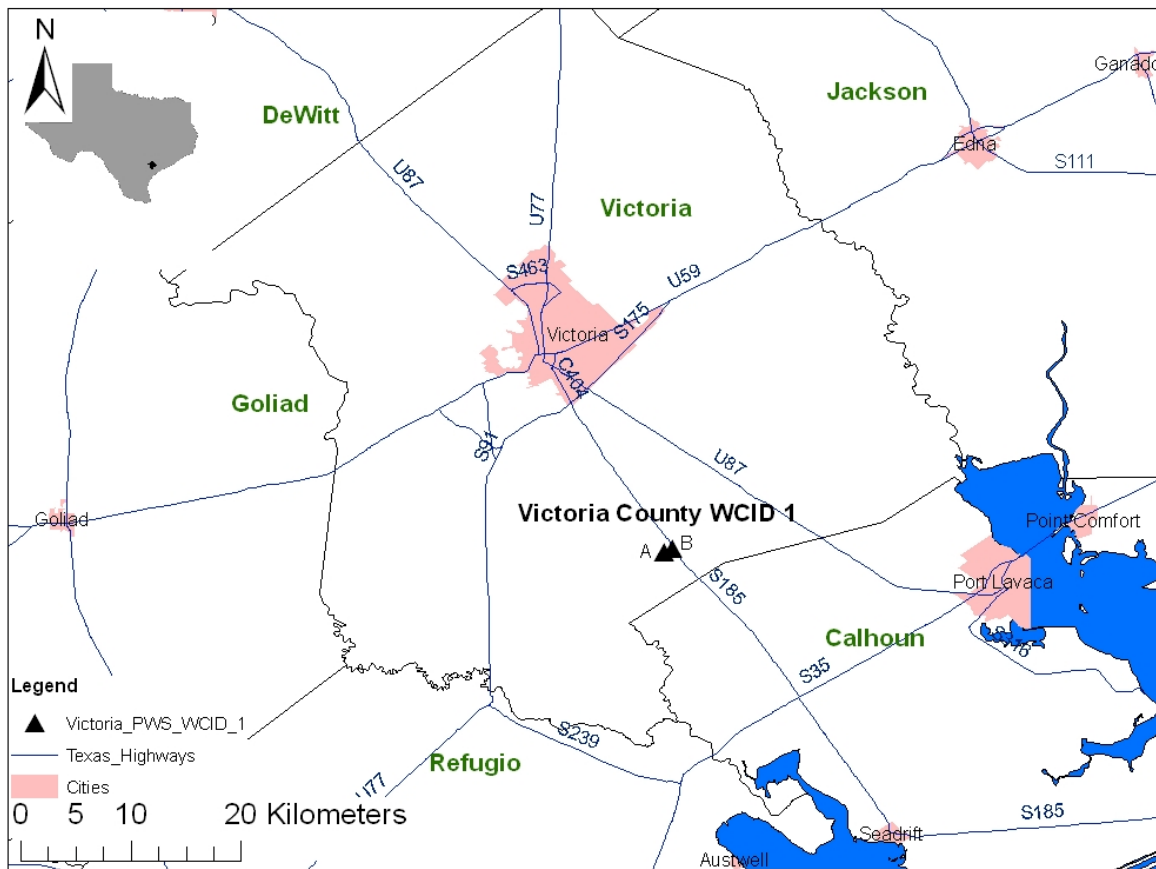
SECTION 3
UNDERSTANDING SOURCES OF CONTAMINANTS

3.1 REGIONAL ANALYSIS

3.1.1 Overview of the Study Area

The PWS assessed by this study is located in Victoria County, Texas. The regional analysis described below comprises data from six counties in the Gulf Coast aquifer, which include Calhoun, DeWitt, Goliad, Jackson, Refugio, and Victoria Counties (Figure 3.1).

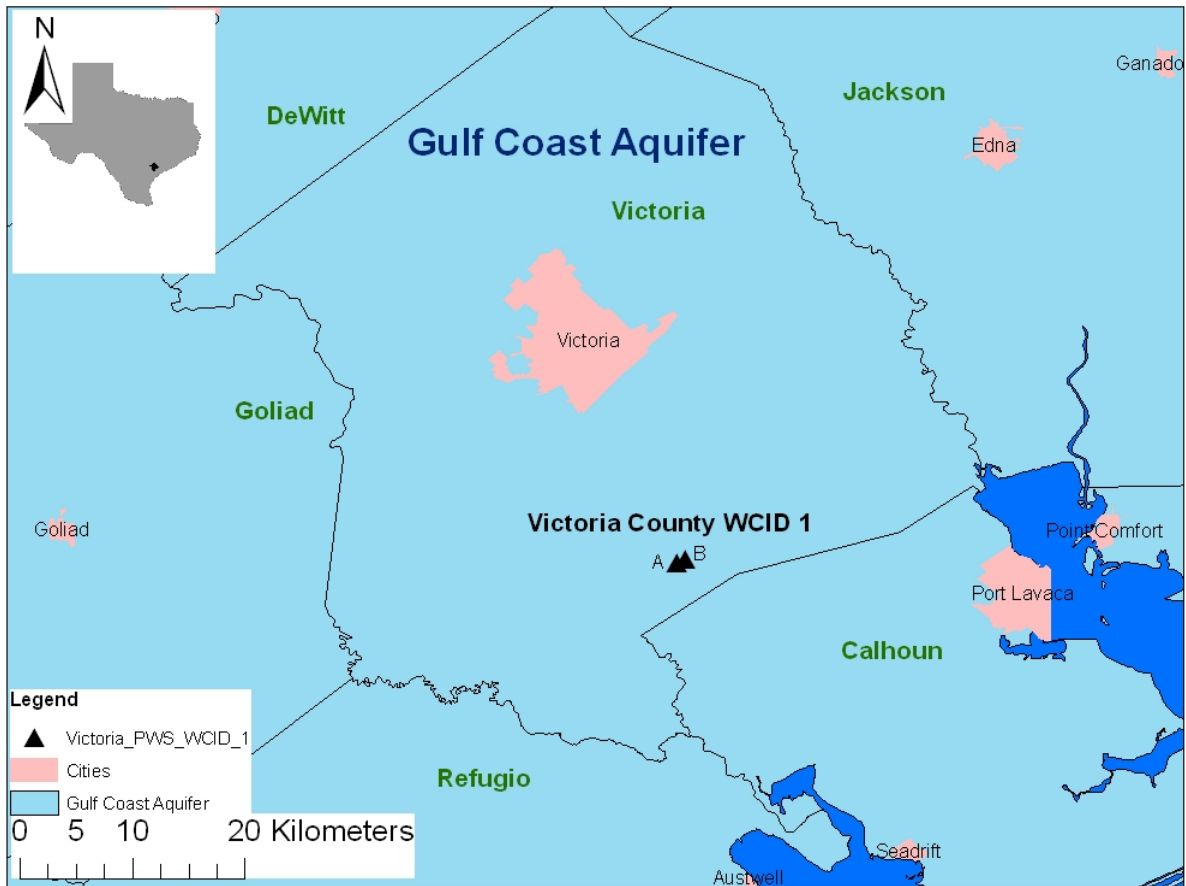
Figure 3.1 Regional Study Area and Location of the PWS Wells



This region comprises the major Gulf Coast aquifer and, as shown in Figure 3.2, there are no minor aquifers within the study area. Most of the PWS wells were drilled within the Pliocene Goliad and of the Evangeline aquifer and the Quaternary Chicot aquifer. The Chicot aquifer consists of alluvium of Holocene age, Beaumont Clay, Lissie Formation, and Willis Sand of Pleistocene age. The Evangeline aquifer is underlain by the Burkeville confining system, which consists of the Fleming formation and the Lagarto Clay of Miocene age. This

1 confining system is underlain by the Jasper aquifer, which consists of Oakville sandstone also
2 of the Miocene age. All these aquifers, including the Chicot, Evangeline, and Jasper, are a part
3 of the Gulf Coast aquifer.

4 **Figure 3.2 The Major Aquifers in the Study Area**



5

6 Data used for this study include information from three sources:

7 • Texas Water Development Board groundwater database available at
8 www.twdb.state.tx.us. The database includes information on the location and
9 construction of wells throughout the state as well as historical measurements of water
10 chemistry and water levels in the wells.

11 • Texas Commission on Environmental Quality Public Water Supply database (not
12 publicly available). The database includes information on the location, type, and
13 construction of water sources used by PWSs in Texas, along with historical
14 measurements of water chemistry and water levels.

15 • National Uranium Resource Evaluation (NURE) database available at:
16 tin.er.usgs.gov/nure/water. The NURE dataset includes groundwater quality data

1 collected between 1975 and 1980. The database provides well locations and depths
2 with an array of analyzed chemical data.

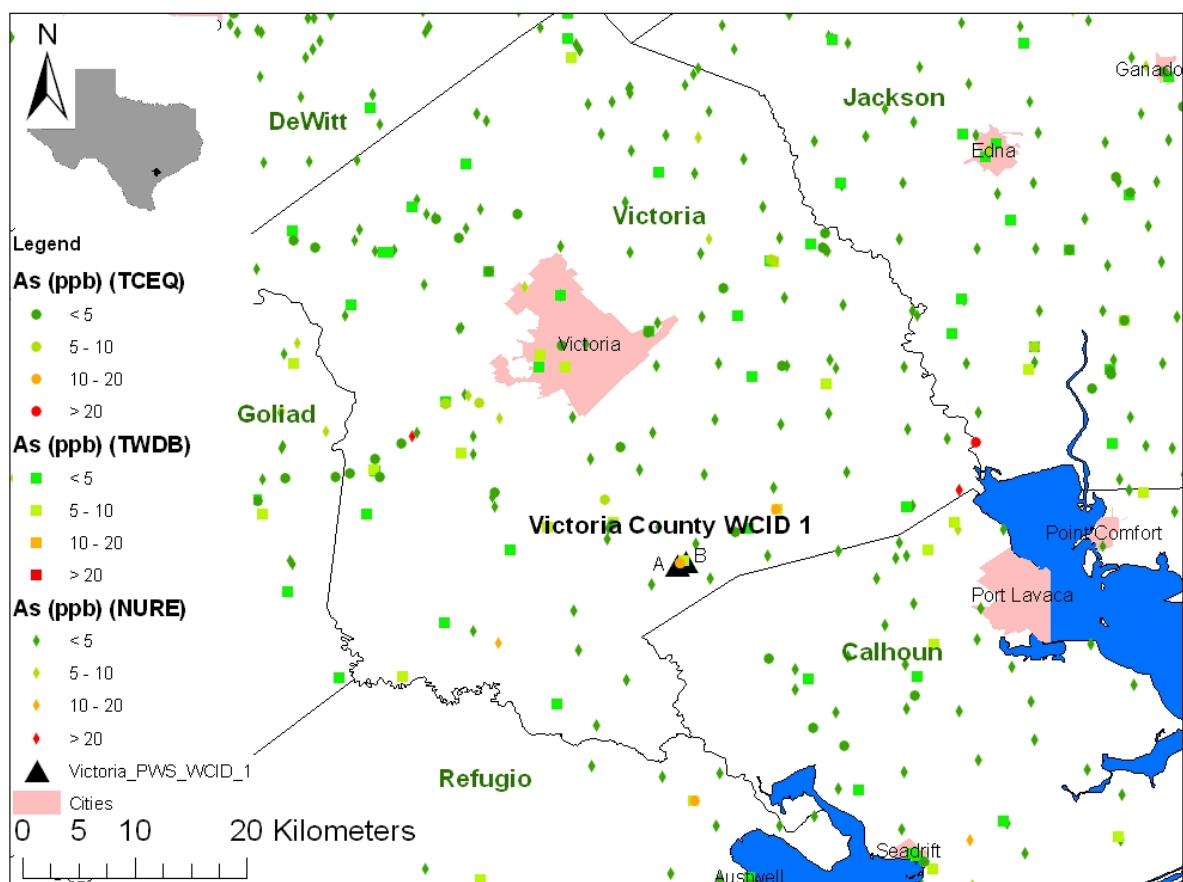
3 3.1.2 Contaminant of Concern in the Study Area

4 The contaminant of concern in this study area is arsenic. In conjunction with the PWS
5 studied here, data from wells from the TWDB and NURE databases show that water samples
6 exceed the USEPA MCL for arsenic.

7 Arsenic

8 Arsenic concentrations exceed the USEPA MCL (10 µg/L) in 25 out of 157 wells sampled
9 in the study area (Figure 3.3). A total of 110 wells were sampled from the Chicot aquifer, 19 of
10 which were found to exceed the MCL for arsenic. A total of 47 wells were sampled from the
11 Evangeline aquifer; only six of which were found to exceed the MCL for arsenic (Table 3.1).

12 **Figure 3.3 Spatial Distribution of Arsenic Concentrations**



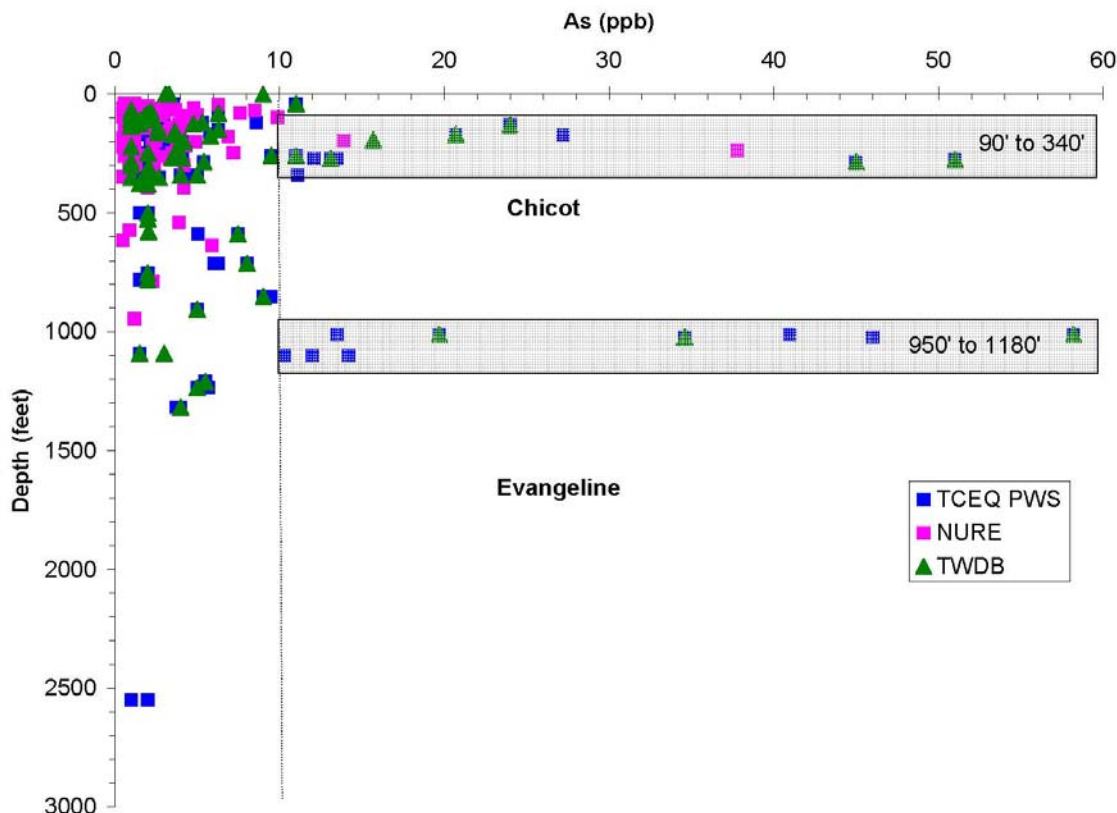
13
14 Data presented here are from the TCEQ, NURE, and TWDB databases. The most recent
15 sample for each well is shown. Table 3.1 gives the percentage of wells with arsenic exceeding
16 the MCL (10 µg/L) in each of the major aquifers in the study area.

1 **Table 3.1 Summary of Wells that Exceed the MCL for Arsenic, by aquifer**

Aquifer Name	Wells sampled	Wells exceeding 10µg/L	Percentage of wells exceeding 10 µg/L
Chicot	110	19	17%
Evangeline	47	6	13%

2 Arsenic distribution with depth shows two distinct zones of high arsenic concentrations: a
3 shallow zone at depths of 90 - 340 feet, and deep at depths of 950 - 1,180 feet below surface.
4 The zone from 340 feet to 950 feet and below 1,200 feet shows arsenic levels less than the
5 MCL. This is demonstrated in Figure 3.4. Both zones of high arsenic levels occur in
6 permeable parts of the aquifer (sand, sandstone or equivalent), whereas low arsenic levels are
7 found in lower permeability (clay, shale or equivalent) parts of the aquifer. The two low
8 arsenic zones could provide good quality water; however, the water yield may be low due to
9 the low permeability of the units.

10 **Figure 3.4 Arsenic Concentrations and Well Depths**



11
12

3.1.3 Regional Hydrogeology

The Gulf Coast aquifer system is the primary source of groundwater along the Coastal Plains of Texas, extending about 100 km inland from the Gulf of Mexico. South of the study area, this aquifer system extends across the Rio Grande into Mexico. North of the study area, it extends along the Gulf Coast into Louisiana. The aquifer system consists of several hydrologically connected sedimentary units, Miocene age and younger, composed of interbedded gravel, sand, silt, and clay. These sediments were deposited in alluvial, deltaic, lagoon, beach, and continental shelf environments as the depositional basin that forms the Gulf of Mexico. As a result of the gradual subsidence of the basin, these units all dip toward the coast (Ryder 1996), so the geologic units at the surface are youngest at the coast and oldest inland (Ashworth and Hopkins 1995). The units also generally thicken toward the coast, so the main producing units are very thin along the inland boundary of the aquifer and increase to nearly 6,000 feet thick at the coast within the study area (Baker 1979).

The oldest and deepest formation is the Miocene age Catahoula Tuff or Sandstone, which in most places serves as a confining unit between the Gulf Coast aquifer system and the underlying Jackson Group. Overlying the Catahoula Tuff is the Miocene age Jasper aquifer, in which the Oakville Sandstone forms a productive aquifer unit. Above the Jasper aquifer is the Burkeville confining unit, made up primarily of a clay-rich unit known as the Fleming Formation (Baker 1979) or the Lagarto Clay (Shafer and Baker 1973), which separates the Jasper aquifer from the overlying Evangeline aquifer. The Evangeline aquifer consists of the Pliocene age Goliad Sand. Above the Evangeline, the top of the Gulf Coast aquifer system, known as the Chicot aquifer, includes the Pleistocene age Lissie, Willis, Bentley, Montgomery, and Beaumont formations, as well as recent alluvial deposits (Baker 1979). Locally, formations that make up the Chicot aquifer may not all be present or discernable (Shafer 1968; Shafer and Baker 1973; Shafer 1974).

Water quality in the Gulf Coast aquifer system is generally good in the shallower parts of the aquifer, but worsens toward the Rio Grande valley. Along the coast, the quality is poor in some locations due to saltwater encroachment (Ashworth and Hopkins 1995). In some areas, including Kleberg, Kenedy, and Jim Wells Counties, improperly cased wells in the Evangeline aquifer have experienced increases in salinity due to leakage of shallow saline water from overlying formations (Shafer and Baker 1973). Saline waters near the surface might be natural or a result of human activities, such as oil production or pesticide application, although historically pesticides have not been a known source of contamination (Shafer 1968; Shafer and Baker 1973; Shafer 1974).

3.2 DETAILED ASSESSMENT FOR VICTORIA COUNTY WCID 1

The Victoria County WCID 1 PWS has two operational wells, G2350001A and G2350001B (1,001 feet and 1,010 feet deep, respectively), in the Evangeline aquifer (Table 3.2). Water from this PWS is sampled at two entry points (Source A and Source B). Chemical analyses shown in Table 3.3 show the distinction in water quality between these two wells. As seen earlier in Figure 3.4, two specific depths are found to contain arsenic levels above the MCL. The shallow zone with arsenic exceeding the MCL lies between 90 feet and 340 feet and is part of Chicot aquifer. Because the studied PWS taps the deeper Evangeline

1 aquifer, as also seen from the well casing record of the shallow Chicot aquifer (Table 3.2),
2 contamination in the Chicot aquifer is omitted from this discussion. The deeper contaminated
3 zone, which lies between 950 feet and 1,180 feet (Figure 3.4), is part of Evangeline aquifer and
4 a potential source of arsenic levels above the MCL. This zone, in contrast with the screen
5 interval of the PWS G2350001A, indicates well openings of 928 feet to 970 feet (Table 3.2;
6 highlighted in red) as an interval that could be the major source of arsenic in the well water.
7 Similarly, the major source of arsenic in well G2350001B could be the screen intervals
8 between 955 feet to 960 feet and 974 feet to 996 feet (Table 3.2; highlighted in red).

9 It may be possible to significantly reduce the arsenic concentrations by casing the lower
10 screened intervals or by installing new shallower wells. BEG has equipment for performing
11 multi-level well sampling, which could be done to confirm the arsenic-bearing intervals.

Table 3.2 The PWS 2350001 Wells

Well	Well Interval	Top Depth	Bottom Depth
G2350001A	CASING	0	773
	CASING	731	770
	WELL OPENINGS	770	814
	CASING	814	928
	WELL OPENINGS	928	970
	CASING	970	1001
G2350001B	CASING	0	780
	CASING	770	784
	WELL OPENINGS	784	824
	CASING	824	872
	WELL OPENINGS	872	890
	CASING	890	942
	WELL OPENINGS	942	947
	CASING	947	955
	WELL OPENINGS	955	960
	CASING	960	974
	WELL OPENINGS	974	996
	CASING	996	1010

Data from the TCEQ PWS database

13
14

1 **Table 3.3 Arsenic Concentrations in the Victoria WCID 1**

Collection Date	G2350001A As (µg/L)	G2350001B As (µg/L)
22-Jul-97	14.5	6.0
15-Mar-00	9.7	-
14-Oct-03	7.8	-
08-Feb-05	5.0	18.7
08-Feb-05	12.3	-
25-May-05	7.2	22.1
02-Aug-05	4.4	15.9
14-Dec-05	6.1	19.2
01-Mar-06	15.7	5.2
12-Jun-06	4.9	-
24-Aug-06	5.0	-
31-Oct-06	5.8	-

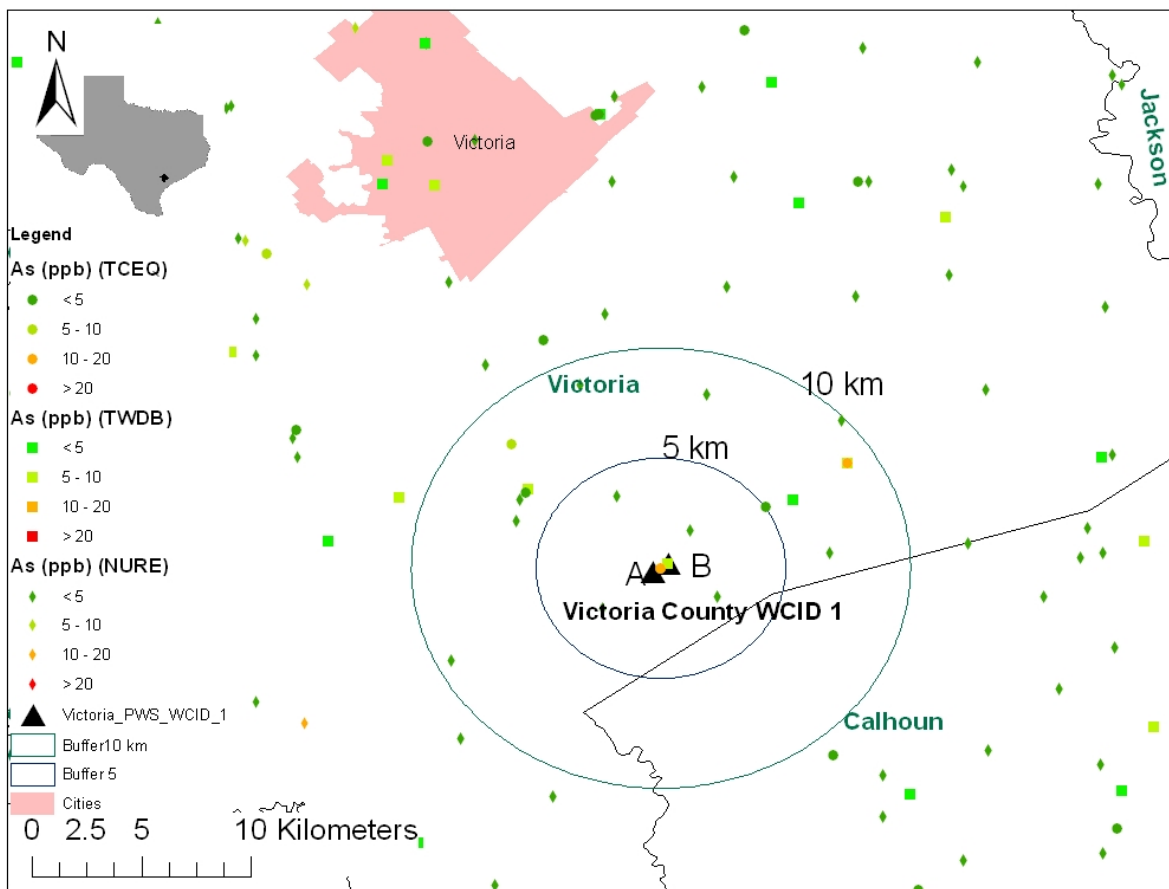
Data from the TCEQ PWS database

2 Between July 1997 and October 2006, 12 samples were collected from G2350001A and six
3 from G2350001B. The arsenic levels were found to exceed the MCL in three out of the 12
4 samples from the G2350001A, and four out of the six samples from G2350001B. The spatial
5 distribution of arsenic concentrations in the vicinity of the PWS wells is shown in Figure 3.5.

6 The values shaded yellow in Table 3.3 are suspicious and may be related to a mix up
7 between samples. Arsenic values sampled at G2350001A are consistently lower than those
8 sampled from G2350001B, and usually less than the MCL. Two high values (1997 and 2006)
9 at G2350001A, with low values at G2350001B may indicate a mix-up between samples from
10 these wells. Figure 3.6 shows the correlation between the two sites in blue, the questionable
11 values in red, and the two values if the samples were reversed in purple. The two purple marks
12 fall within the population of all other samples, indicating there might have been a mix-up. If
13 so, G2350001A values are below the MCL in 11 out of 12 samples. The values are in the range
14 of 4.9-9.7 µg/L, which might point to another potential mix-up in the sample taken in
15 February 2005. Three samples were taken on one day, two attributed to G2350001A and one
16 to G2350001B. The two samples taken from G2350001A have different values, which puts
17 into question the validity of the higher value (12.3 µg/L), which is significantly higher than all
18 samples taken at this well in the previous 10 years. If this sample is incorrect and is
19 disregarded, then all 11 samples from well G2350001A are compliant.

20

1 **Figure 3.5 Arsenic Concentrations within 5- and 10-km Buffers around the Victoria**
2 **County WCID 1 Wells**

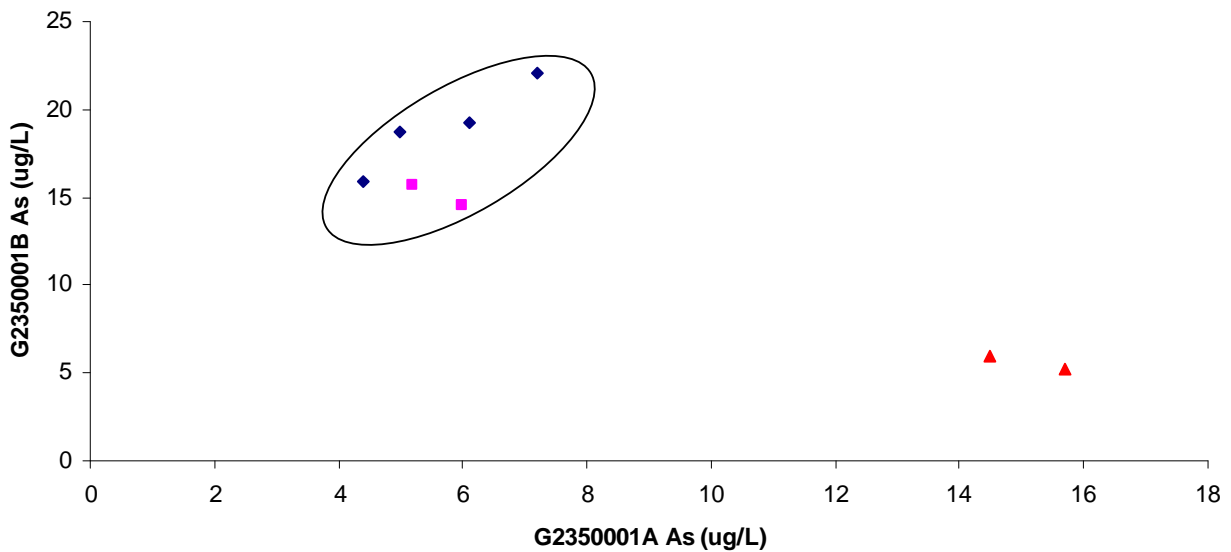


3
4 The spatial variation in arsenic is shown using data from the TCEQ, NURE, and TWDB
5 databases. Samples from the TCEQ database (shown as circles on the map) represent the most
6 recent sample taken at a PWS, which may represent raw water samples from two entry points.
7 Samples from the TWDB database are taken from single wells (shown as squares in the map).
8 Where more than one measurement has been made from a source, the most recent
9 concentration is shown.

10 Although the PWS under study shows arsenic levels above the MCL, the 5-km circle
11 indicates there are at least four other NURE wells with arsenic levels below the MCL. These
12 wells are, however, shallow and tap into the Chicot aquifer. The NURE database is based on
13 water samples collected between 1975 and 1980, and these wells should be resampled to
14 determine if they are still compliant with respect to arsenic. In addition, these shallow wells
15 may not provide sufficient quantity of water for the PWS. The 10-km circle shows alternative
16 options to pump water from wells represented in the TCEQ, NURE, or TWDB databases. The
17 compliant TWDB wells are listed in Table 3.4.

18

1 **Figure 3.6 Arsenic Values at Wells G2350001A and G2350001B**



2

3 **Table 3.4 Most Recent Concentrations of Arsenic in Potential Alternative Water**
4 **Sources**

Well	Owner	Depth (ft)	Aquifer	Use	As ppb
8017503	EI Dupont De Nemours & co.	1062	Evangeline	Public supply	9.9
8018402	Jesse Estrada	336	Chicot	Domestic	2.04

5 **3.2.1 Summary of Alternative Groundwater Sources for Victoria County WCID 1**

6 Both PWS wells show arsenic levels exceeding the MCL. The water sampled is produced
7 from a blend of several depths. Regional analysis shows two zones of high arsenic, at 90-340
8 feet and 950-1,180 feet below the land surface. Casing wells at these depths may reduce
9 arsenic values. Arsenic sampling presented in Table 3.3 may be incorrect due to a mix-up
10 between samples from different wells. If this is the case, then well G2350001A may be
11 compliant for arsenic, and well G2350001B non-compliant. Either shutting down well
12 G2350001B or blending wells G2350001A and G2350001B may produce arsenic-compliant
13 water. A 5-km circle around PWS 2350001 shows five wells from the NURE database,
14 screened in the shallow Chicot aquifer, that are compliant with USEPA arsenic MCLs. The
15 NURE database is based on water samples collected between 1975 and 1980; these wells
16 should be resampled to determine if they are still compliant with respect to arsenic. In
17 addition, these wells may not produce a sufficient quantity of water for the PWS. The 10-km
18 circle (Figure 3.5, Table 3.4) provides several options of wells that are compliant with USEPA
19 regulations.

SECTION 4 ANALYSIS OF THE VICTORIA COUNTY WCID 1 PWS

4.1 DESCRIPTION OF EXISTING SYSTEM

4.1.1 Existing System

As shown in Figure 4.1, the Victoria County WCID 1 PWS is located in the City of Bloomington, Texas. The water supply system serves a population of 2,800 and has 700 connections. The water sources for this community water system are two wells, completed in the Evangeline Aquifer (Code 121EVGL), that are approximately 1,001 feet and 1,010 feet deep and have a total production 0.994 mgd. The water system has an interconnection to wholesale water to Key Road Subdivision (PWS ID # 2350055) authorizing 65 gpm. The Key Road Subdivision is a small residential area with a population of 43 and has 16 connections. Arsenic concentrations have been detected between 0.0044 mg/L and 0.0221 mg/L, with several results since 2005 exceeding the MCL of 0.010 mg/L (USEPA 2009a; TCEQ 2008). Therefore, it is likely the Victoria WCID 1 PWS faces compliance issues under the water quality standard for arsenic.

Well #4 (G2350001A) is located at East Hatchet Street and Commerce Street, while Well #5 (G2350001B) is located behind the Victoria WCID 1 PWS office at 98 Illinois Street. The water is chlorinated using chlorine gas and treated with polyphosphate before being transferred to two ground storage tanks (0.220 million gallon capacity). Water is then pumped to an elevated storage tank (0.10 million gallon capacity) before entering the distribution system. Both wells are equipped with 350 – 380 gpm submersible pumps. Victoria WCID 1 PWS has two service pumps with a total capacity of 1.44 mgd that maintain pressure on the distribution system. Well #5 has been offline since at least 2007 because of leaks in the bottom of the ground storage tank. The PWS is currently taking bids for a capital improvements project to replace the existing cast iron distribution system lines to PVC and construct a new ground storage tank (0.300 million gallon capacity) to replace both of the existing storage tanks. The project also includes five new fire hydrants. The new storage tank will be located next to Well #4.

Based on the arsenic concentration data for each well, it appears that water from one of the two wells is of higher quality than the other. The data and records are in conflict as to which well has the higher quality water. Assistance from the TCEQ should be sought to verify that Well No. 4 is G2350001A and located at Hatchet Street and Commerce and Well No. 5 is G2350001B and located at Second Street and Indiana. If one of the wells is found to produce compliant water, as much production as possible should be shifted to that well as a method of achieving compliance. Unfortunately, the individual wells do not have sufficient capacity to meet TCEQ requirements. Therefore, down-hole, multi-level testing of the well with the poor water quality should be performed to determine whether one screened interval is the main source of arsenic. If the arsenic derives primarily from a single part of the formation, that part

1 could be excluded by modifying the existing well, or avoided altogether by completing a new
2 well. BEG has equipment for down-hole, multi-level well testing.

3 The treatment employed for disinfection is not appropriate or effective for removal of
4 arsenic, so optimization is not expected to be effective for increasing removal of this
5 contaminant. However, there is a potential opportunity for system optimization to reduce
6 arsenic concentration. The system has two wells screened over several intervals, and since
7 arsenic concentrations can vary significantly between wells, arsenic concentrations should be
8 determined for each well. If one well happens to produce water with acceptable arsenic levels,
9 as much production as possible should be shifted to that well. It may also be possible to
10 identify arsenic-producing strata through comparison of well logs or through sampling of water
11 produced by various strata intercepted by the well screen.

12 Basic system information is as follows:

- 13 • Population served: 2,800
- 14 • Connections: 700
- 15 • Average daily flow: 0.225 mgd
- 16 • Total production capacity: 0.994 mgd

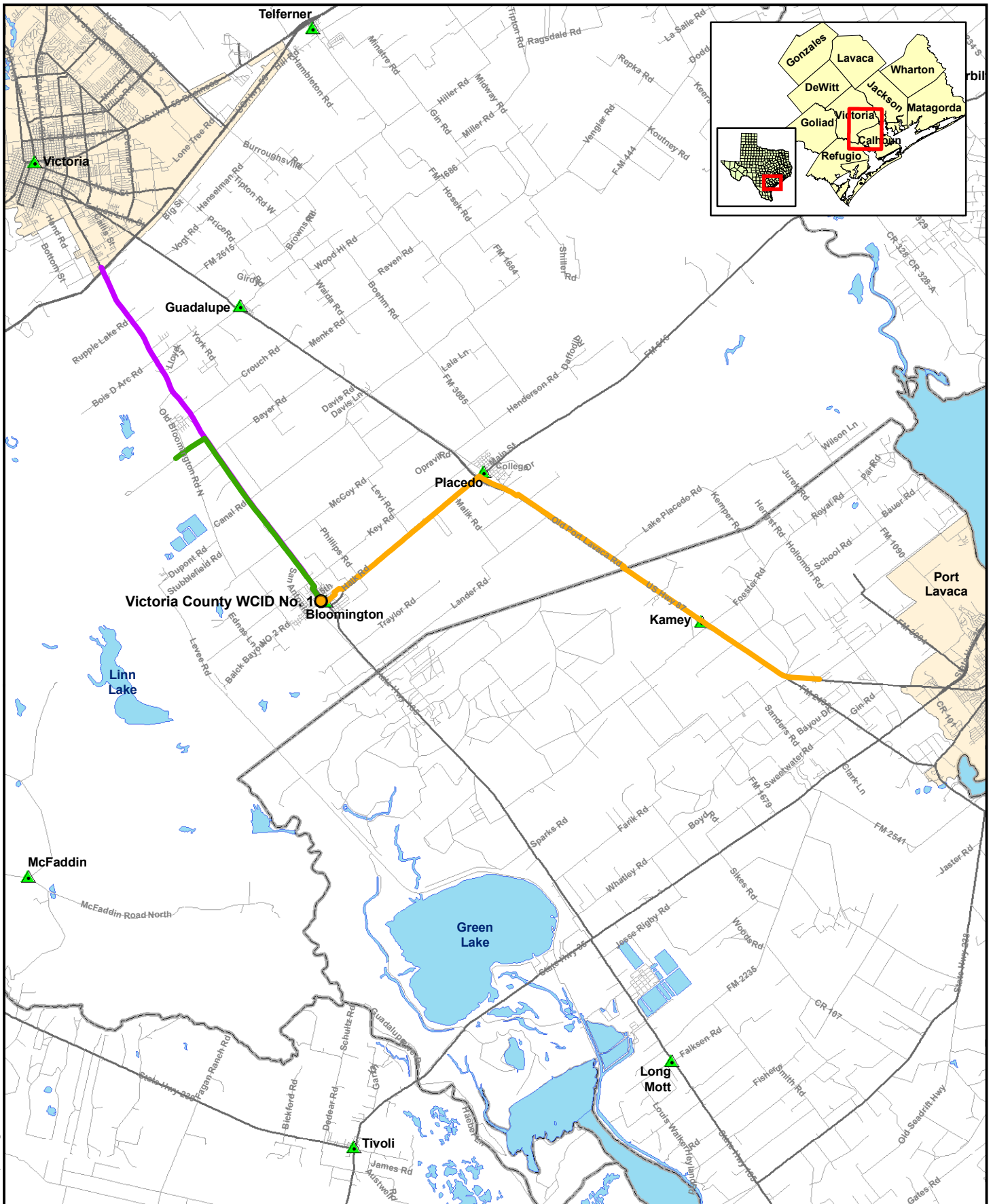
17 Basic system raw water quality data are as follows:

- 18 • Typical arsenic range: 0.0044 – 0.0221 mg/L
- 19 • Typical alkalinity, bicarbonate (as CaCO₃) range: 203 – 303 mg/L
- 20 • Typical hardness (as CaCO₃) range: 113 – 128 mg/L
- 21 • Typical calcium range: 23.2 – 26.2 mg/L
- 22 • Typical chloride range: 229 – 338 mg/L
- 23 • Typical fluoride range: 0.41 – 0.494 mg/L
- 24 • Typical gross alpha particle activity: 7.4 pCi/L
- 25 • Typical gross alpha activity: 3.9 to 7.2 pCi/L
- 26 • Total hardness (as CaCO₃) range: 113 – 128 mg/L
- 27 • Typical iron range: <0.107 – 0.208 mg/L
- 28 • Typical magnesium range: 13.4 – 15.3 mg/L
- 29 • Typical manganese range: <0.0054 – 0.0107 mg/L
- 30 • Typical nitrate range: <0.01 – 0.05 mg/L
- 31 • Typical phenolphthalein alkalinity (as CaCO₃): 2.0 mg/L
- 32 • Typical radium 226 range: 0.4 – 0.7 pCi/L
- 33 • Typical radium 228 range: 1.0 pCi/L

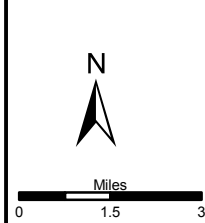
- 1 • Typical selenium range: 0.0025 – 0.0055 mg/L
- 2 • Typical sodium range: 236 – 271 mg/L
- 3 • Typical sulfate range: 55.8 – 78.2 mg/L
- 4 • Typical total dissolved solids range: 777 – 857 mg/L
- 5 • Typical total radium: 0.4 pCi/L
- 6 • Typical pH: 8.14

7 The typical ranges for water quality data listed above are based on a TCEQ database that
8 contains data updated through the beginning of 2009.

9



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- Legend**
- Study System
 - Cities
 - City Limits
 - Counties
 - Major Road
 - Minor Road
 - VC-1 Victoria County Navigation District - 5.8 Miles
 - VC-2 City of Victoria - 9.8 Miles
 - VC-3 Port Lavaca GBRA - 14.9 Miles

Figure 4.1

VICTORIA COUNTY WCID NO.1
Pipeline Alternative

1 The project team conducted a capacity assessment of the Victoria WCID 1 PWS water
2 system in Bloomington on July 14, 2009. Results of this evaluation are separated into four
3 categories: general assessment of capacity, positive aspects of capacity, capacity deficiencies,
4 and capacity concerns. The general assessment of capacity describes the overall impression of
5 the technical, managerial, and financial capability of the water system. The positive aspects of
6 capacity describe the strengths of the system. These factors can provide the building blocks for
7 the system to improve capacity deficiencies. The capacity deficiencies noted are those aspects
8 that are creating a particular problem for the system related to long-term sustainability.
9 Primarily, these problems are related to the system's ability to meet current or future
10 compliance, ensure proper revenue to pay the expenses of running the system, and to ensure the
11 proper operation of the system. The last category, capacity concerns, includes items that are
12 not causing significant problems for the system at this time. However, the system may want to
13 address them before they become problematic.

14 Because of the challenges facing very small water systems, it is increasingly important for
15 them to develop the internal capacity to comply with all state and federal requirements for
16 public drinking water systems. For example, it is especially important for very small water
17 systems to develop long-term plans, set aside money in reserve accounts, and track system
18 expenses and revenues because they cannot rely on increased growth and economies of scale to
19 offset their costs. In addition, it is crucial for the owner, manager, and operator of a very small
20 water system to understand the regulations and participate in appropriate trainings. Providing
21 safe drinking water is the responsibility of every public water system, including those very
22 small water systems that face increased challenges with compliance.

23 The project team interviewed the following individuals.

- 24 • Elroy Alex, Board Member
- 25 • Kim McGill, Office Manager
- 26 • Ernest Harper, Board Member
- 27 • David Hernandez, Operator/Manger

28 Additionally, the team spoke with Travis Prather of the TCEQ Corpus Christi Region and
29 Audrey Warner, contract bookkeeper, for additional information and clarification.

30 **4.1.2.1 General Structure of the Water System**

31 The Victoria WCID 1 PWS provides water and wastewater services for the City of
32 Bloomington. The WCID is governed by a five-member board of directors that meets once a
33 month. Until October 2008, Severn Trent operated the water and the wastewater system for the
34 WCID. The District currently employs an office manager, operator/manager, and two
35 additional workers, one of whom is part-time. The operator/manager holds a Class C water and
36 Class C wastewater license and previously worked for Severn Trent.

1 4.1.2.2 General Assessment of Capacity

2 Based on the team’s assessment, this system has an inadequate level of capacity. There are
3 a few positive aspects of the water system, but there are also some areas that need
4 improvement. The deficiencies noted could prevent the water system from being able to meet
5 compliance now or in the future and may also impact the water system’s long-term
6 sustainability.

7 4.1.2.3 Positive Aspects of Capacity

8 In assessing a system’s overall capacity, it is important to look at all aspects – positive and
9 negative. It is important for systems to understand those characteristics that are working well,
10 so that those activities can be continued or strengthened. In addition, these positive aspects can
11 assist the system in addressing the capacity deficiencies or concerns. The factors that were
12 particularly important for the Victoria WCID 1 PWS are listed below.

- 13 • **Collection Rate:** There appears to be a 90 percent collection rate even though there
14 are 25 – 30 disconnections a month (customer bills are not allowed to exceed the
15 deposit of \$100). Water payment is due by the 15th of the month, and a late fee of
16 \$25 accrues on the 16th if the bill hasn’t been paid. Meters are disconnected on the
17 26th if the bill has not been paid in full. However, if the 26th falls on a Friday,
18 residents are not disconnected before the weekend. There is a \$25 fee for
19 reconnection. In addition, the office manager flags a customer’s bill if it seems out
20 of line with past usage and sends someone out to read the meter for accuracy. A
21 handwritten note on bill suggests that the customer check for water loss at the
22 residence.
- 23 • **Financial Accountability:** The board hired a consultant in May who is familiar
24 with the financial software package that the District uses. This consultant has
25 started bringing the District’s financial records up to date, such as reconciling bank
26 statements. The Board needs to continue this process to ensure that their financial
27 situation is stable and that there are internal controls in place for financial
28 transactions.

29 4.1.2.4 Capacity Deficiencies

30 The following capacity deficiencies were noted in conducting the assessment and could
31 seriously impact the ability of the water system to meet compliance with current and future
32 regulations and to ensure long-term sustainability.

- 33 • **Lack of Knowledge about Water System Responsibilities:** While most
34 individuals interviewed were aware that TCEQ has assessed the District with
35 \$34,000 in fines, it was not clear that everyone knew the fines were for violations
36 of wastewater regulations. There appeared to be some blame placed on the former
37 operator, Severn Trent, for not filing appropriate paperwork. It is unknown if the
38 previous contractor has records or if they have turned over everything to the

1 WCID. However, it also appeared that the situation could have been corrected if
2 the board and operator/manager were aware of what the violations were and what
3 corrective action needed to be taken. It appears that there is a similar lack of
4 knowledge about responsibilities for the water system. The board of directors
5 should make an effort to obtain training on water and wastewater regulations and
6 their responsibilities as a board.

- 7 • **Lack of Written Long-Term Capital Improvements Plan:** The system does not
8 have a process for long-term planning and there is no written plan. The lack of a
9 long-term written plan could negatively impact the system’s ability to develop a
10 budget and associated rate structure that will provide for the system’s long-term
11 needs, particularly those associated with compliance with regulations.
- 12 • **Lack of Technical Knowledge about Regulatory Compliance:** It appears that
13 the WCID has the potential for exceeding the compliance levels for arsenic.
14 However, none of the staff or board members was aware of this issue.

15 4.1.2.5 Potential Capacity Concerns

16 The following items are of concern regarding capacity but no specific operational,
17 managerial, or financial problems can be attributed to these items at this time. The system
18 should address the items listed below to further improve FMT capabilities and to improve the
19 system’s long-term sustainability.

- 20 • **Staffing Level:** Only one of the operators is certified and operates both the water
21 and wastewater system. The WCID should work toward having another certified
22 water operator so that the both systems are properly operated and maintained.
- 23 • **Written Job Descriptions:** There do not appear to be any written descriptions of
24 job responsibilities. The main purpose of a job description is to accurately identify
25 the actual duties performed by an employee. Accurate job descriptions will ensure
26 that each employee understands his or her responsibilities and how their job relates
27 to others in the organization. Job descriptions are also helpful for the employee
28 review process.
- 29 • **Lack of Policies and Procedures:** There do not appear to be written policies and
30 procedures for such things as employee cell phone usage, use of company vehicles
31 and equipment for personal activities, and other employee activities. A lack of
32 written and acknowledged policies and procedures leaves employees and board
33 members without a clear understanding of rules and responsibilities. The District
34 should provide clarity in relationships between employees and the organization to
35 reduce the organization’s liability exposure and convey expectations to employees.
- 36 • **Water Loss:** While a water audit hasn’t been completed, there seems to be a
37 general idea that water loss is 16 – 18 percent. It is believed that replacement of
38 some distribution lines, installation of new valves and construction of a new

1 storage tank will eliminate some of the water loss. A reduction in water loss would
2 reduce the amount of water that must be pumped and/or treated. Reducing water
3 losses could result in a cost savings depending on the treatment alternative
4 implemented for arsenic compliance. In addition, there is no water conservation
5 program. This is especially critical due to the amount of water loss that this system
6 sustains. Conservation reduces the demand on the water source, reduces chemical
7 and electrical costs, and minimizes wear and tear on equipment.

- 8 • **Lack of Accurate Maps** – Because there are no accurate current maps of the
9 distribution system, locating valves is difficult. Often when the operators find a
10 valve, it is inoperable. However, the District received funding for a new
11 construction project that includes replacement of some distribution lines and
12 installation of new valves. The District will have an opportunity to develop a
13 comprehensive map from this new information.

- 14 • **Financial Stability:** When the contract with Severn Trent for operation of the
15 water and wastewater systems ended in October of 2008, it was necessary for the
16 District to develop a new budget. The board reviewed revenue and expenses for
17 the last four years to develop a current operating budget. However, it is important
18 to track expenses and revenues specifically for the water system to know if the
19 revenue collected through user charges is sufficient to cover the cost of current
20 operations, repair and replacement, compliance with the arsenic regulations and
21 provide a reserve fund. The lack of a method to track revenues and expenses could
22 negatively impact the system’s ability to develop a rate structure that will provide
23 for long term needs. The system does have an annual financial audit that is
24 presented at the annual meeting, but at this time there does not appear to be a
25 process to compare expenses against revenues on a monthly basis.

26 4.2 ALTERNATIVE WATER SOURCE DEVELOPMENT

27 4.2.1 Identification of Alternative Existing Public Water Supply Sources

28 Using data drawn from the TCEQ drinking water and TWDB groundwater well databases,
29 the PWSs surrounding the Victoria WCID 1 PWS were reviewed with regard to their reported
30 drinking water quality and production capacity. PWSs that appeared to have water supplies
31 with water quality issues were ruled out from evaluation as alternative sources, while those
32 without identified water quality issues were investigated further. Small systems were only
33 considered if they were established residential or non residential systems within 15 miles of the
34 Victoria WCID 1 PWS. Large systems or systems capable of producing greater than four times
35 the daily volume produced by the study system were considered if they were within 15 miles of
36 the study system. A distance of 15 miles was considered to be the upper limit of economic
37 feasibility for constructing a new water line. Table 4.1 is a list of the selected PWSs based on
38 these criteria for large and small PWSs within 15 miles of the Victoria WCID 1 PWS. If it was
39 determined these PWSs had excess supply capacity and might be willing to sell the excess, or
40 might be a suitable location for a new groundwater well, the system was taken forward for

1 further consideration and identified with “**Evaluate Further**” in the comments column of
2 Table 4.1.

3 **Table 4.1 Selected Public Water Systems within 15 Miles of the**
4 **Victoria WCID 1 PWS**

PWS ID	PWS Name	Distance from Victoria WCID 1 PWS (miles)	Comments/Other Issues
2350016	BLOOMINGTON HIGH SCHOOL	3	Smaller GW system. WQ issues: Iron, Manganese, TDS
2350014	INVISTA S A R L - VICTORIA	4	Larger GW system. WQ issues: Unable to confirm water quality
2350006	VICTORIA COUNTY WCID 2	5	Smaller GW system. WQ issues: Arsenic, Iron, TDS
2350048	DACOSTA SONS OF HERMANN LODGE 265	5	Smaller GW system. WQ issues: Unable to confirm water quality
2350051	VICTORIA COUNTY NAVIGATION DIST	5	Smaller GW system. WQ issues: None. Evaluate Further
0290051	INEOS GREEN LAKE PLANT	7	Smaller SW system. WQ issues: None.
2350009	SOUTH WINDS MOBILE HOME VILLAGE	7	Smaller GW system. WQ issues: TDS
2350044	SPEEDY STOP 46	10	Smaller GW system. WQ issues: TDS
0290054	SEADRIFT COKE PLANT	11	Smaller SW system. WQ issues: None.
2350017	GUADALUPE ELEMENTARY SCHOOL	12	Smaller GW system. WQ issues: Unable to confirm water quality.
2350022	WILLIAM WOOD ELEMENTARY SCHOOL	12	Smaller GW system. WQ issues: Iron
0290003	DUPONT SEADRIFT PLANT	13	Larger SW system. WQ issues: Unable to confirm water quality
0290005	GUADALUPE BLANCO RIVER AUTHORITY (GBRA) PORT LAVACA	13	Larger SW system. WQ issues: None. Evaluate Further
1960004	REFUGIO COUNTY WCID 1	13	Smaller GW system. WQ issues: Arsenic, TDS
2350002	CITY OF VICTORIA	13	Larger GW/SW system. WQ issues: None. Evaluate Further
2350005	BRENTWOOD SUBDIVISION	13	Smaller GW system. WQ issues: Iron
2350019	LINDEN HILL MOTEL	13	Smaller GW system. WQ issues: None.
2350057	SPIRITUAL RENEWAL CENTER	14	Smaller GW system. WQ issues: Unable to confirm water quality.
2350004	QUAIL CREEK MUD	15	Larger GW system. WQ issues: Arsenic, Iron
2350041	MIDWAY TRUCK STOP	15	Smaller GW system. WQ issues: Iron
2350050	RAISIN WINDMILL	15	Smaller GW system. WQ issues: None.
2350061	GOLD MINE RESTAURANT	15	Smaller GW system. WQ issues: Unable to confirm water quality.

5 *WQ = water quality*
6 *GW = groundwater*
7 *SW = surface water*

8 After the PWSs in Table 4.1 with water quality problems were eliminated from further
9 consideration, the remaining PWSs were screened by proximity to Victoria WCID 1 PWS and
10 sufficient total production capacity for selling or sharing water. Based on the initial screening
11 summarized in Table 4.1, three alternatives were selected for further evaluation. These
12 alternatives are summarized in Table 4.2. The three alternatives are connections to the Victoria
13 County Navigation District, GBRA Port Lavaca, and the City of Victoria. These PWSs are
14 described following Table 4.2.

15

1 **Table 4.2 Public Water Systems Within the Vicinity of the**
2 **Victoria WCID 1 PWS Selected for Further Evaluation**

PWS ID	PWS Name	Population	Connections	Total Production (mgd)	Avg Daily Usage (mgd)	Approx. Dist. from Victoria CO WCID 1	Comments/Other Issues
2350051	VICTORIA COUNTY NAVIGATION DIST	70	2	0.18	0.005	5	Smaller GW system. No WQ issues.
0290005	GBRA PORT LAVACA	24594	7312	6.084	1.69	13	Larger SW system. No WQ issues.
2350002	CITY OF VICTORIA	62169	26821	40.258	9.241	13	Larger GW/SW system. No WQ issues.

3 **4.2.1.1 Victoria County Navigation District (2350051)**

4 The offices of the Victoria County Navigation District, along with several businesses near
5 the intersection of FM 1432 and Hwy 185, approximately 5 miles north of Bloomington, utilize
6 two wells drilled to depths of approximately 190 and 260 feet as its source of water. A third
7 well is currently inactive, but all three wells are located along FM 1432. The three wells have
8 been operational for less than 10 years and there have been no water quality issues. The water
9 is chlorinated at the wellhead and pumped directly to the businesses. The Victoria County
10 Navigation District does not have extra water, so this location would be a site for locating
11 several wells that could provide an adequate supply of water to Victoria WCID 1 PWS.

12 **4.2.1.2 City of Victoria (2350002)**

13 The City of Victoria obtains water from the Guadalupe River as well as 10 ground water
14 wells located across the City. Victoria has annual water rights to 20,000 acre-feet from one
15 point along the Guadalupe River as well as 5,000 acre-feet from a second diversion point
16 downstream of the primary intake point along the Guadalupe River. The ten ground water
17 wells extend to depths ranging between 1000 to 1100 feet and are screened in the Evangeline
18 Aquifer. Due to increasing growth of the City and secondary water quality issues associated
19 with the ground water supply, the city switched in 2001 from ground water to surface water as
20 their primary water source. On average, ground water accounts for approximately 10 percent
21 of the water supplied by the City on an annual basis. The water treatment plant has the
22 capacity to treat 25.2 mgd. Victoria has seven ground storage tanks with a total capacity of 11
23 million gallons and five elevated storage tanks with a total capacity of 5.5-million gallons.
24 Victoria may have excess water supply, but has been reluctant to provide water to other
25 systems due to the planned growth for the city. Within the last five years, there has been only
26 one request submitted from a neighboring PWS with non-compliant drinking water to obtain
27 water from Victoria. The request was made one year ago and the Victoria City Council turned
28 down the request.

1 **4.2.1.3 GBRA Port Lavaca (0290005)**

2 The Guadalupe Blanco River Authority (GBRA) has been in operation for 40 years and
3 serves the Cities of Port Lavaca and Port O’Connor as well as the Calhoun Rural Water
4 System. The water treatment plant is located 9 miles south of Port Lavaca near the intersection
5 of Hwy 238 and Hwy 316. About 3 miles north of where the Guadalupe River crosses under
6 Hwy 35, is the beginning of a 17-mile canal system that is used to divert water from the
7 Guadalupe River to the 6 mgd water treatment plant located south of Port Lavaca. The GBRA
8 has water rights to 172,000 acre-feet of water from the Guadalupe River on an annual basis. A
9 pipeline from Victoria WCID 1 PWS extending along Hwy 87 can be connected to the GBRA
10 distribution system on the northwest side of Port Lavaca near the intersection of Hwy 87 and
11 Hwy 2433. GBRA does have the capacity to provide water to additional customers. It should
12 be noted that in the past several years, Victoria WCID 1 PWS has held discussions with GBRA
13 to consider serving as the water supplier to Victoria WCID 1 PWS.

14 GBRA currently has no mandate to expand the treatment capacity of their water treatment
15 plant, but they are reviewing future residential developments being planned for southern
16 Calhoun County.

17 **4.2.2 Potential for New Groundwater Sources**

18 **4.2.2.1 Installing New Compliant Wells**

19 Developing new wells or well fields is recommended, provided good quality groundwater
20 available in sufficient quantity can be identified. Since a number of water systems in the area
21 have water quality problems, it should be possible to share in the cost and effort of identifying
22 compliant groundwater and constructing well fields.

23 Installation of a new well in the vicinity of the system intake point is likely to be an
24 attractive option provided compliant groundwater can be found, since the PWS is already
25 familiar with operation of a water well. As a result, existing nearby wells with good water
26 quality should be investigated. Re-sampling and test pumping would be required to verify and
27 determine the quality and quantity of water at those wells.

28 The use of existing wells should probably be limited to use as indicators of groundwater
29 quality and availability. If a new groundwater source is to be developed, it is recommended
30 that a new well or wells be installed instead of using existing wells. This would ensure well
31 characteristics are known and meet standards for drinking water wells.

32 Some of the alternatives suggest new wells be drilled in areas where existing wells have
33 acceptable water quality. In developing the cost estimates, Parsons assumed the aquifer in
34 these areas would produce the required amount of water with only one well. Site investigations
35 and geological research, which are beyond the scope of this study, could indicate whether the
36 aquifer at a particular site and depth would provide the amount of water needed or if more than
37 one well would need to be drilled in separate areas.

1 4.2.2.2 Results of Groundwater Availability Modeling

2 The central section of the Gulf Coast Aquifer is the groundwater supply for Victoria
3 County and surrounding counties. Two of five hydrogeological units that comprise the Gulf
4 Coast Aquifer are potential sources in the area: the Chicot aquifer, the upper aquifer unit, and
5 the underlying Evangeline aquifer.

6 Two wells are operated by the Victoria WCID 1 PWS, both completed in the Evangeline
7 Aquifer at depths from 1001 and 1010 feet. A search of registered wells listed in the TCEQ's
8 Public Water Supply database was conducted to assess groundwater sources utilized within a
9 15-mile radius of the PWS. The database identified that most domestic and public supply wells
10 in the search area are completed in either, the Goliad Sand Formation of the Evangeline
11 Aquifer, or the Lissie and Beaumont Clay Formations of the Chicot Aquifer. These two
12 aquifers also supply numerous irrigation, stock watering, and industrial wells in the PWS
13 vicinity.

14 *Groundwater Supply*

15 The Gulf Coast Aquifer is a high-yield aquifer composed of discontinuous sand, silt, clay
16 and gravel beds that extends over the entire Texas coastal region. Municipal and irrigation uses
17 account for 90 percent of the total pumpage from the aquifer. The Gulf Coast Aquifer, which
18 has an average freshwater thickness of 1,000 feet (TWDB 2007), consists of five hydrogeologic
19 units. From the land surface downward, those units are the Chicot Aquifer, the Evangeline
20 Aquifer, the Burkenville Formation, the Jasper Aquifer, and the Catahoula Sandstone
21 Formation.

22 In the southern section of the Gulf Coast Aquifer, where the PWS is located, the
23 groundwater yield is relatively low compared to the north section and central sections of the
24 aquifer, and of lower water quality due to a high content of total dissolved solids (TWDB
25 2007). The State Water Plan, updated in 2007 by the TWBD, estimated that availability of
26 water from the Gulf Coast Aquifer water will moderately decrease, from over 1.8 million acre-
27 feet per year in 2010 to slightly less than 1.7 million acre-feet per year in the year 2060.

28 *Groundwater Availability*

29 Regional groundwater withdrawal in the PWS area is extensive, and likely to increase over
30 current levels over the next decades. The 2007 State Water Plan summarized estimates of
31 groundwater supply and demand over a 50-year planning period, from extrapolated 2010 values
32 to projected values for the year 2060. For Victoria County it was estimated that, without
33 implementation of additional water management strategies, the increasing water demand will
34 exceed projected water supply estimates.

35 A GAM was developed by TWDB for the southern section of the Gulf Coast Aquifer that
36 includes Victoria County and adjacent counties. On a regional basis, the GAM model
37 predicted that current aquifer utilization would increase more than 10 percent by the year 2050
38 (Chowdhury and Mace 2003). A GAM evaluation was not run for the PWS. Water use by the

1 system would represent a minor addition to regional withdrawal conditions, making potential
2 changes in aquifer levels beyond the spatial resolution of the regional GAM model.

3 **4.2.3 Potential for New Surface Water Sources**

4 The Victoria CO WCID 1 PWS is located within the Lavaca-Guadalupe Coastal Basin
5 where the demand for surface water is expected to moderately increase over the next 50 years.
6 The 2007 update of the State Water Plan estimated that, without implementation of additional
7 water management strategies, the increasing water demand in Victoria County will exceed
8 projected water supply estimates. By the end of the 50-year planning period, additional water
9 needs would reach 6,566 acre-feet per year, entirely associated with an increase in water use
10 for manufacturing.

11 There is a potential for development of new surface water sources for Victoria WCID 1
12 PWS system based on results of the surface water availability model developed by TWDB for
13 the Lavaca-Guadalupe Coastal Basin. The model is a tool to determine, at a regional level, the
14 maximum amount of water available during the drought of record over the simulation period.
15 The simulation determines the percent of months of flow per year, regardless of whether the
16 supply is physically or legally available. Surface water availability maps developed for the
17 Lavaca-Guadalupe Basin indicate that in the PWS vicinity, and throughout the east central
18 sections of Victoria County, unappropriated flows for new applications are typically available
19 between 75 and 100 percent of the time. This availability is potentially adequate to comply
20 with a TCEQ requirement of a 100 percent year-round availability to apply for a new surface
21 water source permit.

22 Development of a new surface water source, however, is not considered feasible for a
23 small water system due to the permitting required, and the cost and complexity associated with
24 construction and operation of intake works, treatment plant, and water conveyance. A new
25 surface water source development is considered more appropriate as a regional solution to be
26 undertaken by a group of small PWSs, or by a regional water supply organization. For this
27 study, surface water source development alternatives are limited to obtaining water from
28 existing water providers that utilize surface water.

29 **4.2.4 Options for Detailed Consideration**

30 The initial review of alternative sources of water results in the following options for more-
31 detailed consideration:

- 32 1. New Well at the Victoria WCID 1 PWS. A new groundwater well would be
33 completed to a depth of 800 feet in the vicinity of the existing Victoria WCID 1
34 PWS well (Alternative VC-1).
- 35 2. City of Victoria. Treated water would be purchased from the City of Victoria to be
36 used by the Victoria WCID 1 PWS. A pipeline would be constructed to convey
37 water from the City of Victoria system to Victoria WCID 1 PWS (Alternative
38 VC-2).

- 1 3. GBRA Port Lavaca. Treated water would be purchased from the GBRA Port
2 Lavaca to be used by the Victoria WCID 1 PWS. A pipeline would be constructed
3 to convey water from the GBRA Port Lavaca system to Victoria WCID 1 PWS
4 (Alternative VC-3).
- 5 4. Victoria County Navigation District. Three new groundwater wells would be
6 completed in the vicinity of the wells at the Victoria County Navigation District
7 Water System. A pipeline would be constructed and the water would be piped to
8 Victoria WCID 1 PWS (Alternative VC-4).
- 9 5. New Wells at 10, 5, and 1 mile. Installing a new well within 10, 5, or 1 mile of the
10 Victoria WCID 1 PWS may produce compliant water in place of the water produced
11 by the existing active well. A pipeline and pump station would be constructed to
12 transfer the water to the Victoria WCID 1 PWS (Alternatives VC-5, VC-6, and VC-
13 7).

14 **4.3 TREATMENT OPTIONS**

15 **4.3.1 Centralized Treatment Systems**

16 Centralized treatment of the well water is identified as a potential option. Reverse
17 osmosis, iron-based adsorption treatment, and coagulation/filtration could be potential
18 applicable processes. The central RO treatment alternative is Alternative VC-8, the adsorption
19 treatment is Alternative VC-9, and the coagulation/filtration treatment alternative is Alternative
20 VC-10.

21 **4.3.2 Point-of-Use Systems**

22 POU treatment using RO technology is valid for arsenic removal. The POU treatment
23 alternative is VC-11.

24 **4.3.3 Point-of-Entry Systems**

25 POE treatment using RO technology is valid for arsenic removal. The POE treatment
26 alternative is VC-12.

27 **4.4 BOTTLED WATER**

28 Providing bottled water is considered an interim measure to be used until a compliance
29 alternative is implemented. Even though the community is small and people know each other;
30 it would be reasonable to require a quarterly communication advising customers of the need to
31 take advantage of the bottled water program. An alternative to providing delivered bottled
32 water is to provide a central, publicly accessible dispenser for treated drinking water.
33 Alternatives addressing bottled water are VC-13, VC-14, and VC-15.

1 **4.5 ALTERNATIVE DEVELOPMENT AND ANALYSIS**

2 A number of potential alternatives for compliance with the MCL for arsenic have been
3 identified. Each of the potential alternatives is described in the following subsections. It
4 should be noted that the cost information given is the capital cost and change in O&M costs
5 associated with implementing the particular alternative. Appendix C contains cost estimates
6 for the compliance alternatives. These compliance alternatives represent a range of
7 possibilities, and a number of them are likely not feasible. However, all have been presented to
8 provide a complete picture of the range of alternatives considered. It is anticipated that a PWS
9 will be able to use the information contained herein to select the most attractive alternative(s)
10 for more detailed evaluation and possible subsequent implementation.

11 **4.5.1 Alternative VC-1: New Well at Victoria WCID 1 PWS**

12 This alternative involves completing a new shallower well at the current Victoria WCID 1
13 PWS site, and tying it into an existing system. The new well would be 800 feet deep. Based
14 on regional water quality data, it is expected that shallower groundwater from this location may
15 be compliant with drinking water MCLs.

16 The estimated capital cost for this alternative includes completing the new well,
17 constructing the connection piping, installing a new pump, and conducting water quality
18 sampling. The estimated capital cost for this alternative is \$213,300, and there is no significant
19 change in annual O&M cost for this alternative.

20 The reliability of adequate amounts of compliant water under this alternative should be
21 good. From the perspective of the Victoria WCID 1 PWS, this alternative would be
22 characterized as easy to operate and repair, since O&M and repair of the current system is well
23 understood, and Victoria WCID 1 PWS personnel currently operate it.

24 Obtaining agreements is not necessary for implementing this option, and should not impact
25 the feasibility of this alternative.

26 **4.5.2 Alternative VC-2: Purchase Treated Water from the City of Victoria**

27 This alternative involves purchasing compliant water from the City of Victoria that would
28 be used to supply Victoria WCID 1 PWS. The City of Victoria currently has sufficient excess
29 capacity for this alternative to be feasible. For purposes of this report, to allow direct and
30 straightforward comparison with other alternatives, this alternative assumes that water would
31 be purchased from the City of Victoria. Also, it is assumed that Victoria WCID 1 PWS would
32 obtain all its water from the City of Victoria.

33 This alternative would require construction of a pump station and a 5,000-gallon feed tank
34 at a point adjacent to a City of Victoria's water main. Due to water pressure limits on the pipe,
35 two additional pump stations and 5,000 gallon feed tanks would be required along the pipeline.
36 The required pipeline would be 6-inches in diameter and approximately 9.8 miles long. The
37 pipeline would follow State Highway 185/FM 404 south from the intersection of S. Laurent St

1 and Bottom Road near U.S. Hwy 59 in the City of Victoria to the intersection of 8th and Shipley
2 (FM 404), turning west on 8th St. to Illinois, then continuing south on Illinois to the storage
3 tank at Victoria WCID 1 PWS.

4 Each pump station would include two pumps, including one standby, and would be housed
5 in a building. It is assumed the pumps and piping would be installed with capacity to meet all
6 water demand for the Victoria WCID 1 PWS, since the incremental cost would be relatively
7 small, and it would provide operational flexibility.

8 The estimated O&M cost for this alternative includes the purchase price for the treated
9 water minus the cost related to current operation of the Victoria WCID 1 PWS's wells.
10 Additionally, the maintenance costs for the pipeline, three pump stations, electric power, and
11 O&M are included in the cost estimate. The estimated capital cost for this alternative is \$2.47
12 million, with an estimated annual O&M cost of \$225,000. If the purchased water was used for
13 blending rather than for the full water supply, the annual O&M cost for this alternative could
14 be reduced because of reduced pumping costs and reduced water purchase costs. However,
15 additional costs would be incurred for equipment to ensure proper blending, and additional
16 monitoring to ensure the finished water is compliant.

17 The reliability of adequate amounts of compliant water under this alternative should be
18 good. The City of Victoria provides treated water on a large scale, facilitating adequate O&M
19 resources. From the perspective of the Victoria WCID 1 PWS, this alternative would be
20 characterized as easy to operate and repair, since O&M and repair of pipelines and pump
21 stations is well understood, and Victoria WCID 1 PWS personnel currently operate pipelines
22 and pump stations. If the decision were made to perform blending then the operational
23 complexity would increase.

24 The feasibility of this alternative is dependent on an agreement being reached with the City
25 of Victoria to purchase treated drinking water.

26 There are several small PWSs relatively close to the Victoria WCID 1 PWS that have
27 water quality problems that would be good candidates for sharing the cost for obtaining water
28 from the City of Victoria. The cost to the Victoria WCID 1 PWS for this alternative could be
29 reduced if the other PWSs would be willing to share the costs. The analysis for a shared
30 solution is presented in Appendix E. This analysis shows that the Victoria WCID 1 PWS could
31 expect to save up to \$1.18 million on the capital cost for this alternative, which is a savings of
32 up to 48 percent.

33 **4.5.3 Alternative VC-3: Purchase Treated Water from the GBRA Port Lavaca**

34 This alternative involves purchasing compliant water from the GBRA Port Lavaca, which
35 would be used to supply Victoria WCID 1 PWS. The GBRA currently has sufficient excess
36 capacity for this alternative to be feasible. For purposes of this report, to allow direct and
37 straightforward comparison with other alternatives, this alternative assumes that water would
38 be purchased from the GBRA. Also, it is assumed that Victoria WCID 1 PWS would obtain all
39 its water from the GBRA.

1 This alternative would require construction of a pump station and a 5,000-gallon feed tank
2 at a point adjacent to a GBRA’s water main. Due to water pressure limits on the pipe, an
3 additional four pump stations and 5,000 gallon feed tanks would be spaced along the pipeline
4 in series. The required pipeline would be 6-inches in diameter and approximately 14.9 miles
5 long. The pipeline would follow State Highway 87 near the intersection of Klink Rd (near FM
6 2433) in Port Lavaca, extending north to Placedo then turning west on FM 616 to Kings
7 Rd/Phillips Rd, then turning north on Hulk Rd heading west to Bloomington, and connecting to
8 the storage tank at Victoria WCID 1 PWS located on E. 2nd St. and Illinois St.

9 Each pump station would include two pumps, including one standby, and would be
10 housed in a building. It is assumed the pumps and piping would be installed with capacity to
11 meet all water demand for the Victoria WCID 1 PWS, since the incremental cost would be
12 relatively small, and it would provide operational flexibility.

13 The estimated O&M cost for this alternative includes the purchase price for the treated
14 water minus the cost related to current operation of the Victoria WCID 1 PWS’s wells.
15 Additionally, maintenance costs for the pipeline, five pump stations, electric power, and O&M
16 are included in the cost estimate. The estimated capital cost for this alternative is \$3.65
17 million, with an estimated annual O&M cost of \$505,300. If the purchased water was used for
18 blending rather than for the full water supply, the annual O&M cost for this alternative could
19 be reduced because of reduced pumping costs and reduced water purchase costs. However,
20 additional costs would be incurred for equipment to ensure proper blending, and additional
21 monitoring to ensure the finished water is compliant.

22 The reliability of adequate amounts of compliant water under this alternative should be
23 good. GBRA provides treated water on a large scale, facilitating adequate O&M resources.
24 From the Victoria WCID 1 PWS’s perspective, this alternative would be characterized as easy
25 to operate and repair, since O&M and repair of pipelines and pump stations is well understood,
26 and Victoria CO WCID 1 personnel currently operate pipelines and a pump station. If the
27 decision were made to perform blending then the operational complexity would increase.

28 The feasibility of this alternative is dependent on an agreement being reached with the
29 GBRA Port Lavaca to purchase treated drinking water.

30 There are several small PWSs relatively close to the Victoria WCID 1 PWS that have
31 water quality problems that would be good candidates for sharing the cost for obtaining water
32 from the GRBR Port Lavaca. The cost to the Victoria WCID 1 PWS for this alternative could
33 be reduced if the other PWSs would be willing to share the costs. The analysis for a shared
34 solution is presented in Appendix E. Based on these estimates, the range of pipeline capital
35 cost savings to the Victoria WCID 1 PWS could range from \$340,000 to \$1.5 million if they
36 were to implement a shared solution like this, which would be savings from nine to 42 percent.
37 These estimates are hypothetical and are only provided to approximate the magnitude of
38 potential savings if this shared solution is implemented as described.

1 **4.5.4 Alternative VC-4: New Wells in the Vicinity of Victoria County Navigation**
2 **District**

3 This alternative involves completing three new wells in the vicinity of Victoria County
4 Navigation District Water System’s well field, and constructing a pump stations and a pipeline
5 to transfer the pumped groundwater to the Victoria WCID 1 PWS. Based on the water quality
6 data in the TCEQ database, it is expected that groundwater from this well would be compliant
7 with drinking water MCLs. An agreement would need to be negotiated with Victoria County
8 Navigation District to expand its well field. This alternative would require completing three
9 new 200-foot wells, a feed tank and transfer pumps at the Victoria County Navigation District’s
10 well field. Two pump stations and 5,000 gallon feed tanks spaced along the pipeline would
11 also be required to overcome pipe friction and the elevation differences between Victoria
12 County Navigation District and the Victoria WCID 1 PWS. The required pipeline would be
13 constructed of 6-inch diameter pipe and would follow FM 1432, crossing Old Bloomington Rd
14 North, then turning south on State Highway 185/FM 404 to the intersection of 8th and Shipley
15 (FM 404), turning west on 8th St. to Illinois, then continuing south on Illinois to the storage
16 tank at Victoria WCID 1 PWS. Using this route, the pipeline required would be approximately
17 5.8 miles long. The pipeline would terminate at the existing storage tanks owned by the
18 Victoria WCID 1 PWS.

19 Each pump station would include two pumps, including one standby, and would be housed
20 in a building. It is assumed the pumps and piping would be installed with capacity to meet all
21 water demand for the Victoria WCID 1 PWS, since the incremental cost would be relatively
22 small, and it would provide operational flexibility.

23 The estimated capital cost for this alternative includes completing the new wells, and
24 constructing the pipeline and pump stations. The estimated O&M cost for this alternative
25 includes the maintenance cost for the pipeline, and power and O&M labor and materials for the
26 pump stations. The estimated capital cost for this alternative is \$1.67 million, with an
27 estimated annual O&M cost of \$46,500. If the purchased water was used for blending rather
28 than for the full water supply, the annual O&M cost for this alternative could be reduced
29 because of reduced pumping costs and reduced water purchase costs. However, additional
30 costs would be incurred for equipment to ensure proper blending, and additional monitoring to
31 ensure the finished water is compliant.

32 The reliability of adequate amounts of compliant water under this alternative should be
33 good. From the Victoria WCID 1 PWS’s perspective, this alternative would be characterized
34 as easy to operate and repair, since O&M and repair of pipelines and pump stations is well
35 understood, and Victoria WCID 1 PWS personnel currently operate pipelines and a pump
36 station. If the decision were made to perform blending then the operational complexity would
37 increase.

38 **4.5.5 Alternative VC-5: New Wells at 10 miles**

39 This alternative consists of installing three new wells within 10 miles of the Victoria
40 WCID 1 PWS that would produce compliant water in place of the water produced by the

1 existing wells. At this level of study, it is not possible to positively identify existing wells or
2 the location where a new wells could be installed.

3 This alternative would require constructing three new 200-foot wells, a new pump station
4 with a 5,000-gallon feed tank and pump station at the well field, and a pipeline with three
5 additional pump stations and feed tanks to the existing storage tank for the Victoria WCID 1
6 PWS. The pump stations and feed tanks would be necessary to overcome pipe friction and
7 changes in land elevation. For this alternative, the pipeline is assumed to be approximately
8 10 miles long, and would be a 6-inches in diameter and discharge to the existing ground storage
9 tanks at the Victoria WCID 1 PWS. Each pump station would include a feed tank, two transfer
10 pumps, including one standby, and would be housed in a building.

11 Depending on well location and capacity, this alternative could present some options for a
12 more regional solution. It may be possible to share water and costs with another nearby
13 system.

14 The estimated capital cost for this alternative includes installing the wells, constructing the
15 pipeline, the pump stations, and pump houses. The estimated O&M cost for this alternative
16 includes O&M for the pipeline and pump stations. The estimated capital cost for this
17 alternative is \$2.78 million, and the estimated annual O&M cost for this alternative is
18 \$133,000.

19 The reliability of adequate amounts of compliant water under this alternative should be
20 good, since water wells, pump stations and pipelines are commonly employed. From the
21 perspective of the Victoria WCID 1 PWS, this alternative would be similar to operate as the
22 existing system. Victoria WCID 1 PWS personnel have experience with O&M of wells,
23 pipelines, and pump stations.

24 The feasibility of this alternative is dependent on the ability to find adequate existing wells
25 or success in installing wells that produces an adequate supply of compliant water. It is likely
26 that an alternate groundwater source would not be found on land owned by Victoria WCID 1
27 PWS, so landowner cooperation would likely be required.

28 **4.5.6 Alternative VC-6: New Wells at 5 miles**

29 This alternative consists of installing three new wells within 5 miles of the Victoria
30 WCID 1 PWS that would produce compliant water in place of the water produced by the
31 existing wells. At this level of study, it is not possible to positively identify existing wells or
32 the location where new wells could be installed.

33 This alternative would require constructing three new 200-foot wells, two new pump
34 stations each with a 5,000-gallon feed tank, and a pipeline from the new well field to the
35 existing storage tanks for the Victoria WCID 1 PWS. The pump stations and feed tanks would
36 be necessary to overcome pipe friction and changes in land elevation. For this alternative, the
37 pipeline is assumed to be 6-inches in diameter, approximately 5 miles long, and would
38 discharge to the existing ground storage tanks at the Victoria WCID 1 PWS. Each pump

1 station would include a feed tank, two transfer pumps, including one standby, and would be
2 housed in a building.

3 Depending on well location and capacity, this alternative could present some options for a
4 more regional solution. It may be possible to share water and costs with another nearby
5 system.

6 The estimated capital cost for this alternative includes installing the wells, and constructing
7 the pipeline and pump stations. The estimated O&M cost for this alternative includes O&M for
8 the pipeline and pump stations. The estimated capital cost for this alternative is \$1.46 million,
9 and the estimated annual O&M cost for this alternative is \$40,000.

10 The reliability of adequate amounts of compliant water under this alternative should be
11 good, since water wells, pump stations and pipelines are commonly employed. From the
12 perspective of the Victoria WCID 1 PWS, this alternative would be similar to operate as the
13 existing system. Victoria WCID 1 PWS personnel have experience with O&M of wells,
14 pipelines and pump stations.

15 The feasibility of this alternative is dependent on the ability to find adequate existing wells
16 or success in installing wells that produces an adequate supply of compliant water. It is likely
17 an alternate groundwater source would not be found on land owned by Victoria WCID 1 PWS,
18 so landowner cooperation would likely be required.

19 **4.5.7 Alternative VC-7: New Wells at 1 mile**

20 This alternative consists of installing three new wells within 1 mile of the Victoria
21 WCID 1 PWS that would produce compliant water in place of the water produced by the
22 existing wells. At this level of study, it is not possible to positively identify existing wells or
23 the location where new wells could be installed.

24 This alternative would require constructing three new 200-foot wells and a pipeline from
25 the new wells to the existing ground storage tanks for the Victoria WCID 1 PWS. Since the
26 new wells are relatively close, a pump station would not be necessary. For this alternative, the
27 pipeline is assumed to be 6 inches in diameter, approximately 1 mile long, and would discharge
28 to the existing ground storage tanks for Victoria WCID 1 PWS.

29 Depending on well location and capacity, this alternative could present some options for a
30 more regional solution. It may be possible to share water and costs with another nearby
31 system.

32 The estimated capital cost for this alternative includes installing the wells and constructing
33 the pipeline. The estimated O&M cost for this alternative includes O&M for the pipeline. The
34 estimated capital cost for this alternative is \$396,700 with an estimated annual O&M cost
35 savings of \$56,900.

1 The reliability of adequate amounts of compliant water under this alternative should be
2 good, since water wells and pipelines are commonly employed. From the perspective of the
3 Victoria WCID 1 PWS, this alternative would be similar to operate as the existing system.
4 Victoria WCID 1 PWS personnel have experience with O&M of wells, pipelines and pump
5 stations.

6 The feasibility of this alternative is dependent on the ability to find adequate existing wells
7 or success in installing wells that produces an adequate supply of compliant water. It is
8 possible an alternate groundwater source would not be found on land owned by Victoria WCID
9 1 PWS, so landowner cooperation may be required.

10 **4.5.8 Alternative VC-8: Central RO Treatment**

11 This system would continue to pump water from the Victoria WCID 1 PWS wells, and
12 would treat the water through an RO system prior to distribution. For this option, 74 percent of
13 the raw water would be treated in a slip stream to obtain compliant water. It is estimated the
14 total RO reject generation would be approximately 52,000 gallons per day (gpd) when the
15 systems are operated at the average daily consumption (0.225 mgd).

16 This alternative consists of constructing the RO treatment plant near the existing wells.
17 The plant is composed of a 1,800 square foot building with a paved driveway; a skid with the
18 pre-constructed RO plant; two transfer pumps, a 10,000-gallon tank for storing the treated
19 water. The cost estimate assumes that the RO reject will be stored in a lined pond and trucked
20 periodically to a neighboring WWTP with the capacity to absorb the additional flow. The
21 assumed roundtrip distance is 24 miles. A connection to the sewer system for discharge to the
22 Victoria WCID 1 PWS may prove to be less expensive, but would still incur addition costs for
23 treatment through the WWTP. The treated water would be chlorinated and stored in the new
24 treated water tank prior to being pumped into the distribution system. The entire facility is
25 fenced.

26 The estimated capital cost for this alternative is \$2.5 million, and the estimated annual
27 O&M cost is \$392,200.

28 The reliability of adequate amount of compliant water under this alternative is good, since
29 RO treatment is a common and well-understood treatment technology. However, O&M efforts
30 required for the central RO treatment plant may be significant, and O&M personnel would
31 require training with RO. The feasibility of this alternative is not dependent on the
32 cooperation, willingness, or capability of other water supply entities.

33 **4.5.9 Alternative VC-9: Central Iron Adsorption Treatment**

34 The system would treat groundwater from the existing wells using an iron-based
35 adsorption system prior to distribution. This alternative consists of constructing the adsorption
36 treatment plant near the well. The plant comprises a 1,600 ft² building with a paved driveway,
37 the pre-constructed adsorption system on a skid (e.g., one AdEdge APU-100 package units),
38 and a 25,000-gallon backwash wastewater equalization tank. The water would be pre-

1 chlorinated to oxidize AS(III) to AS(V) and post chlorinated for disinfection prior to pumping
2 to the existing standpipe. Backwash would be required monthly with raw well water supplied
3 directly by the well pump. The backwash wastewater would be discharged at a controlled rate
4 from the Backwash Tank to the central wastewater collection system. The adsorption media
5 are expected to last up to two years before replacement and disposal. The life of the media
6 could be increased by lowering the raw water arsenic concentration.

7 The estimated capital cost for this alternative is \$1.16 million, and the estimated annual
8 O&M cost is \$86,200, which includes the annual media replacement cost of \$86,200.
9 Reliability of supply of adequate amounts of compliant water under this alternative is good as
10 the adsorption technology has been demonstrated effective in full-scale and pilot-scale
11 facilities. The technology is simple and requires minimal O&M effort.

12 **4.5.10 Alternative VC-10: Central Coagulation/Filtration Treatment**

13 The system would treat groundwater from the wells using a coagulation/filtration system
14 prior to distribution. This alternative consists of constructing the coagulation/filtration plant at
15 the existing well site. The new treatment plant requires a 1,600 ft² building with a paved
16 driveway, the pre-constructed coagulation/filtration system on a skid (e.g., two Macrolite filters
17 from Kinetico), a ferric chloride feed and storage system, and a 44,000-gallon backwash
18 wastewater equalization tank. The water would be pre-chlorinated to oxidize As(III) to As(V)
19 and post-chlorinated for disinfection prior to flowing to the distribution system. Ferric chloride
20 solution would be fed to the well water after pre-chlorination and before entering the filters.
21 The filters would be backwashed every one to two days by well water directly from the well
22 pump. The backwash wastewater would be discharged at a controlled rate from the Backwash
23 Tank to the central wastewater collection system. The Macrolite media do not need
24 replacement.

25 The estimated capital cost for this alternative is \$1.23 million and the estimated annual
26 O&M cost is \$120,800. This alternative requires more O&M labor cost and backwash disposal
27 than the adsorption alternative. Reliability of supply of adequate amounts of compliant water
28 under this alternative is good as the coagulation/filtration process is a well-established
29 technology for arsenic removal. The technology is simple but requires significant effort for
30 chemical handling and backwash monitoring. The feasibility of this alternative is not
31 dependent on the cooperation, willingness, or capability of other water supply entities.

32 **4.5.11 Alternative VC-11: Point-of-Use Treatment**

33 This alternative consists of the continued operation of the Victoria WCID 1 PWS well
34 fields, plus treatment of water to be used for drinking or food preparation at the point of use to
35 remove arsenic. The purchase, installation, and maintenance of POU treatment systems to be
36 installed “under the sink” would be necessary for this alternative. Blending is not an option in
37 this case.

38 This alternative would require installing the POU treatment units in residences and other
39 buildings that provide drinking or cooking water. Victoria WCID 1 PWS staff would be

1 responsible for purchase and maintenance of the treatment units, including membrane and filter
2 replacement, periodic sampling, and necessary repairs. In houses, the most convenient point
3 for installation of the treatment units is typically under the kitchen sink, with a separate tap
4 installed for dispensing treated water. Installation of the treatment units in kitchens will require
5 the entry of Victoria WCID 1 PWS or contract personnel into the houses of customers. As a
6 result, cooperation of customers would be important for success implementing this alternative.
7 The treatment units could be installed for access without house entry, but that would
8 complicate the installation and increase costs.

9 Treatment processes would involve RO. Treatment processes produce a reject waste
10 stream. The reject waste streams result in a slight increase in the overall volume of water used.
11 POU systems have the advantage that only a minimum volume of water is treated (only that for
12 human consumption). This minimizes the size of the treatment units, the increase in water
13 required, and the waste for disposal. For this alternative, it is assumed the increase in water
14 consumption is insignificant in terms of supply cost, and that the reject waste stream can be
15 discharged to the house septic or sewer system.

16 This alternative does not present options for a regional solution.

17 The estimated capital cost for this alternative includes purchasing and installing the POU
18 treatment systems. The estimated O&M cost for this alternative includes the purchase and
19 replacement of filters and membranes, as well as periodic sampling and record keeping as
20 required by the Texas Administrative Code (Title 30, Part I, Chapter 290, Subchapter F, Rule
21 290.106). The estimated capital cost for this alternative is \$415,800, and the estimated annual
22 O&M cost for this alternative is \$389,200. For the cost estimate, it is assumed that one POU
23 treatment unit will be required for each of the 700 connections in the Victoria WCID 1 PWS. It
24 should be noted that the POU treatment units would need to be more complex than units
25 typically found in commercial retail outlets to meet regulatory requirements, making purchase
26 and installation more expensive. Additionally, capital cost would increase if POU treatment
27 units are placed at other taps within a home, such as refrigerator water dispensers, ice makers,
28 and bathroom sinks. In school settings, all taps where children and faculty receive water may
29 need POU treatment units or clearly mark those taps suitable for human consumption.
30 Additional considerations may be necessary for preschools or other establishments where
31 individuals cannot read.

32 The reliability of adequate amounts of compliant water under this alternative is fair, since
33 it relies on the active cooperation of the customers for system installation, use, and
34 maintenance, and only provides compliant water to single tap within a house. Additionally, the
35 O&M efforts (including monitoring of the devices to ensure adequate performance) required
36 for the POU systems will be significant, and the current personnel are inexperienced in this
37 type of work. From the perspective of the Victoria WCID 1 PWS, this alternative would be
38 characterized as more difficult to operate owing to the in-home requirements and the large
39 number of individual units.

40 The feasibility of this alternative is not dependent on the cooperation, willingness, or
41 capability of other water supply entities.

1 **4.5.12 Alternative VC-12: Point-of-Entry Treatment**

2 This alternative consists of the continued operation of the Victoria CO WCID 1 PWS well
3 field, plus treatment of water as it enters residences to remove arsenic. The purchase,
4 installation, and maintenance of the treatment systems at the point of entry to a household
5 would be necessary for this alternative. Blending is not an option in this case.

6 This alternative would require the installation of the POE treatment units at houses and
7 other buildings that provide drinking or cooking water. Every building connected to the system
8 must have a POE device installed, maintained, and adequately monitored. TCEQ must be
9 assured the system has 100 percent participation of all property and or building owners. A way
10 to achieve 100 percent participation is through a public announcement and education program.
11 Example public programs are provided in the document “*Point-of-Use or Point-of-Entry*”
12 *Treatment Options for Small Drinking Water Systems*” published by USEPA. The property
13 owner’s responsibilities for the POE device must also be contained in the title to the property
14 and “run with the land” so subsequent property owners understand their responsibilities
15 (USEPA 2006).

16 Victoria WCID 1 PWS would be responsible for purchase, operation, and maintenance of
17 the treatment units, including membrane and filter replacement, periodic sampling, and
18 necessary repairs. It may also be desirable to modify piping so water for non-consumptive uses
19 can be withdrawn upstream of the treatment unit. The POE treatment units would be installed
20 outside the residences, so entry would not be necessary for O&M. Some cooperation from
21 customers would be necessary for installation and maintenance of the treatment systems.

22 POE treatment for arsenic would involve RO. Treatment processes produce a reject stream
23 that requires disposal. The reject water stream results in a slight increase in overall volume of
24 water used. POE systems treat a greater volume of water than POU systems. For this
25 alternative, it is assumed the increase in water consumption is insignificant in terms of supply
26 cost, and that the backwash reject waste stream can be discharged to the house septic or sewer
27 system.

28 This alternative does not present options for a regional solution.

29 The estimated capital cost for this alternative includes purchasing and installing the POE
30 treatment systems. The estimated O&M cost for this alternative includes the purchase and
31 replacement of filters and membranes, as well as periodic sampling and record keeping. The
32 estimated capital cost for this alternative is \$11.0 million, and the estimated annual O&M cost
33 for this alternative is \$1.55. For the cost estimate, it is assumed that one POE treatment unit
34 will be required for each of the 700 existing connections to the Victoria WCID 1 PWS.

35 The reliability of adequate amounts of compliant water under this alternative are fair, but
36 better than POU systems since it relies less on the active cooperation of the customers for
37 system installation, use, and maintenance, and compliant water is supplied to all taps within a
38 house. Additionally, the O&M efforts required for the POE systems will be significant, and the
39 current personnel are inexperienced in this type of work. From the perspective of the Victoria

1 WCID 1 PWS, this alternative would be characterized as more difficult to operate owing to the
2 on-property requirements and the large number of individual units.

3 The feasibility of this alternative is not dependent on the cooperation, willingness, or
4 capability of other water supply entities.

5 **4.5.13 Alternative VC-13: Public Dispenser for Treated Drinking Water**

6 This alternative consists of the continued operation of the Victoria WCID 1 PWS wells,
7 plus dispensing treated water for drinking and cooking at a publicly accessible location.
8 Implementing this alternative would require purchasing and installing six treatment units where
9 customers would be able to come and fill their own containers. This alternative also includes
10 notifying customers of the importance of obtaining drinking water from the dispenser. In this
11 way, only a relatively small volume of water requires treatment, but customers would be
12 required to pick up and deliver their own water. Blending is not an option in this case. It
13 should be noted that this alternative would be considered an interim measure until a compliance
14 alternative is implemented.

15 Victoria WCID 1 PWS personnel would be responsible for maintenance of the treatment
16 unit, including media or membrane replacement, periodic sampling, and necessary repairs. The
17 spent media or membranes will require disposal. This alternative relies on a great deal of
18 cooperation and action from customers to be effective.

19 This alternative does not present options for a regional solution.

20 The estimated capital cost for this alternative includes purchasing and installing the
21 treatment system to be used for the drinking water dispenser. The estimated O&M cost for this
22 alternative includes purchasing and replacing filters and media or membranes, as well as
23 periodic sampling and record keeping. The estimated capital cost for this alternative is
24 \$110,100, and the estimated annual O&M cost for this alternative is \$214,000.

25 The reliability of adequate amounts of compliant water under this alternative is fair,
26 because of the large amount of effort required from the customers and the associated
27 inconvenience. Victoria WCID 1 PWS has not provided this type of service in the past. From
28 Victoria WCID 1 PWS's perspective this alternative would be characterized as relatively easy
29 to operate, since these types of treatment units are highly automated, and there are only six
30 units.

31 The feasibility of this alternative is not dependent on the cooperation, willingness, or
32 capability of other water supply entities.

33 **4.5.14 Alternative VC-14: 100 Percent Bottled Water Delivery**

34 This alternative consists of continued operation of the Victoria WCID 1 PWS wells, but
35 compliant drinking water will be delivered to customers in containers. This alternative
36 involves setting up and operating a bottled water delivery program to serve all customers in the

1 system. It is expected that Victoria WCID 1 PWS would find it most convenient and
2 economical to contract a bottled water service. The bottle delivery program would have to be
3 flexible enough to allow the delivery of smaller containers should customers be incapable of
4 lifting and manipulating 5-gallon bottles. Blending is not an option in this case. It should be
5 noted that this alternative would be considered an interim measure until a compliance
6 alternative is implemented.

7 This alternative does not involve capital cost for construction, but would require some
8 initial costs for system setup, and then ongoing costs to have the bottled water furnished. It is
9 assumed for this alternative that bottled water is provided to 100 percent of the Victoria WCID
10 1 PWS customers.

11 This alternative does not present options for a regional solution.

12 The estimated initial capital cost is for setting up the program. The estimated O&M cost
13 for this alternative includes program administration and purchase of the bottled water. The
14 estimated capital cost for this alternative is \$27,600, and the estimated annual O&M cost for
15 this alternative is \$1.46 million. For the cost estimate, it is assumed that each person requires
16 one gallon of bottled water per day.

17 The reliability of adequate amounts of compliant water under this alternative is fair, since
18 it relies on the active cooperation of customers to order and utilize the water. Management and
19 administration of the bottled water delivery program will require attention from Victoria WCID
20 1 PWS.

21 The feasibility of this alternative is not dependent on the cooperation, willingness, or
22 capability of other water supply entities.

23 **4.5.15 Alternative VC-15: Public Dispenser for Trucked Drinking Water**

24 This alternative consists of continued operation of the Victoria WCID 1 PWS wells, plus
25 dispensing compliant water for drinking and cooking at a publicly accessible location. The
26 compliant water would be purchased from the City of Victoria, and delivered by truck to a tank
27 at a central location where customers would be able to fill their own containers. This
28 alternative also includes notifying customers of the importance of obtaining drinking water
29 from the dispenser. In this way, only a relatively small volume of water requires treatment, but
30 customers are required to pick up and deliver their own water. Blending is not an option in this
31 case. It should be noted that this alternative would be considered an interim measure until a
32 compliance alternative is implemented.

33 The Victoria WCID 1 PWS would purchase a truck suitable for hauling potable water, and
34 install a storage tank. It is assumed the storage tank would be filled once a week, and that the
35 chlorine residual would be tested for each truckload. The truck would have to meet
36 requirements for potable water, and each load would be treated with bleach. This alternative
37 relies on a great deal of cooperation and action from the customers for it to be effective.

1 This alternative presents limited options for a regional solution if two or more systems
2 share the purchase and operation of the water truck.

3 The estimated capital cost for this alternative includes purchasing a water truck and
4 construction of the storage tank to be used for the drinking water dispenser. The estimated
5 O&M cost for this alternative includes O&M for the truck, maintenance for the tank, water
6 quality testing, record keeping, and water purchase, The estimated capital cost for this
7 alternative is \$153,500, and the estimated annual O&M cost for this alternative is \$37,200.

8 The reliability of adequate amounts of compliant water under this alternative is fair
9 because of the large amount of effort required from the customers and the associated
10 inconvenience. Current personnel have not provided this type of service in the past. From the
11 perspective of Victoria WCID 1 PWS, this alternative would be characterized as relatively easy
12 to operate, but the water hauling and storage would have to be done with care to ensure sanitary
13 conditions.

14 The feasibility of this alternative is not dependent on the cooperation, willingness, or
15 capability of other water supply entities.

16 **4.5.16 Summary of Alternatives**

17 Table 4.3 provides a summary of the key features of each alternative for Victoria WCID 1
18 PWS.

1 **Table 4.3 Summary of Compliance Alternatives for Victoria WCID 1 PWS**

Alt No.	Alternative Description	Major Components	Capital Cost ¹	Annual O&M Cost	Total Annualized Cost	Reliability	System Impact	Remarks
VC-1	New well at Victoria CO WCID 1 PWS	- New well 0.1 mile pipeline	\$ 212,300	\$ -	\$18,500	Good	N	New wells at the same location set at a depth of 800 feet. Sharing cost with neighboring systems is unlikely. Blending may be possible
VC-2	Purchase water from City of Victoria	- - 3 Pump stations/feed tanks - 9.8-mile pipeline	\$ 2,472,900	\$ 225,000	\$ 440,600	Good	N	Agreement must be successfully negotiated with City of Victoria. Blending may be possible. Costs could possibly be shared with small systems along pipeline route.
VC-3	Purchase water from GBRA Port Lavaca	- 5 Pump stations/feed tanks - 14.9-mile pipeline	\$ 3,648,100	\$ 505,300	\$ 823,300	Good	N	Agreement must be successfully negotiated with GBRA. Blending may be possible. Costs could possibly be shared with small systems along pipeline route.
VC-4	New wells at Victoria County Navigation District	- 3 New wells - 2 Pump stations/feed tanks - 5.8-mile pipeline	\$ 1,669,000	\$ 46,500	\$ 192,100	Good	N	Agreement must be successfully negotiated with Victoria CO Navigation District. Blending may be possible.
VC-5	Install new compliant wells within 10 miles	- 3 New wells - 4 Pump stations/feed tanks - 10-mile pipeline	\$ 2,776,300	\$ 133,000	\$ 375,100	Good	N	May be difficult to find well with good water quality. Costs could possibly be shared with small systems along pipeline route.
VC-6	Install new compliant wells within 5 miles	- 2 New wells - 2 Pump stations/feed tanks - 5-mile pipeline	\$ 1,463,800	\$ 40,000	\$ 167,600	Good	N	May be difficult to find well with good water quality. Costs could possibly be shared with small systems along pipeline route.
VC-7	Install new compliant wells within 1 mile	- 3 New wells - 1-mile pipeline	\$ 396,700	\$ (56,900)	\$ (22,300)	Good	N	May be difficult to find well with good water quality.
VC-8	Continue operation of Victoria CO WCID well with central RO treatment	- Central RO treatment plant	\$ 2,481,300	\$ 392,200	\$ 608,500	Good	T	No nearby system to possibly share treatment plant cost.
VC-9	Continue operation of Victoria CO WCID well with central iron adsorption treatment	- Central adsorption treatment plant	\$ 1,160,900	\$ 86,200	\$ 187,400	Good	T	No nearby system to possibly share treatment plant cost.
VC-10	Continue operation of Victoria CO WCID well with central coagulation/filtration treatment	- Central coagulation/filtration treatment plant	\$ 1,230,600	\$ 120,800	\$ 228,100	Good	T	No nearby system to possibly share treatment plant cost.

Alt No.	Alternative Description	Major Components	Capital Cost ¹	Annual O&M Cost	Total Annualized Cost	Reliability	System Impact	Remarks
VC-11	Continue operation of Victoria CO WCID 1 well field, and POU treatment	- POU treatment units.	\$ 415,800	\$ 389,200	\$ 425,500	Fair	T, M	Only one compliant tap in home. Cooperation of residents required for installation, maintenance, and testing.
VC-12	Continue operation of Victoria CO WCID 1 well field, and POE treatment	- POE treatment units.	\$10,966,700	\$1,550,500	\$ 2,506,600	Fair (better than POU)	T, M	All home taps compliant and less resident cooperation required.
VC-13	Continue operation of Victoria CO WCID 1 wells, but furnish public dispenser for treated drinking water	- Water treatment and dispenser unit	\$ 110,100	\$ 214,000	\$ 223,600	Fair/interim measure	T	Does not provide compliant water to all taps, and requires a lot of effort by customers.
VC-14	Continue operation of Victoria CO WCID 1 wells, but furnish bottled drinking water for all customers	- Set up bottled water system	\$ 27,600	\$1,457,600	\$ 1,460,000	Fair/interim measure	M	Does not provide compliant water to all taps, and requires customers to order and use. Management of program may be significant.
VC-15	Continue operation of Victoria CO WCID 1 wells, but furnish public dispenser for trucked drinking water.	- Construct storage tank and dispenser - Purchase potable water truck	\$ 153,500	\$ 37,200	\$ 50,600	Fair/interim measure	M	Does not provide compliant water to all taps, and requires a lot of effort by customers.

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Notes: N – No significant increase required in technical or management capability
T – Implementation of alternative will require increase in technical capability
M – Implementation of alternative will require increase in management capability
1 – See cost breakdown in Appendix C
2 – 20-year return period and 6 percent interest

4.6 COST OF SERVICE AND FUNDING ANALYSIS

To evaluate the financial impact of implementing the compliance alternatives, a 30-year financial planning model was developed. This model can be found in Appendix D. The financial model is based on estimated cash flows, with and without implementation of the compliance alternatives. Data for such models are typically derived from established budgets, audited financial reports, published water tariffs, and consumption data. Victoria WCID 1 PWS serves a population of 2,800 and has 700 connections. Information that was used to complete the financial analysis was based on available financial information that included actual revenues and expenses and water usage records. Water usage for Victoria WCID 1 was estimated using a usage rate of 80.4 gpd per capita and cost estimates based on similar sized systems.

This analysis will need to be performed in a more detailed fashion and applied to alternatives deemed attractive and worthy of more detailed evaluation. A more detailed analysis should include additional factors such as:

- Cost escalation,
- Price elasticity effects where increased rates may result in lower water consumption,
- Costs for other system upgrades and rehabilitation needed to maintain compliant operation.

4.6.1 Financial Plan Development

Expenses for the Victoria WCID 1 PWS were derived from the “Victoria County Water Control and Improvement District No. 1 Financial Statements” for the fiscal year ending June 30, 2008. A total of 51.18 million gallons of water were sold in FY2008, with water and wastewater services annual revenues of \$651,343. Direct water and wastewater service expenses were \$452,618. For the financial model, water system only expenses were estimated based on expenses for water systems of similar size, and water system revenues were assumed sufficient to cover operation and maintenance. These values as well as other financial data were entered into the financial model.

4.6.2 Current Financial Condition

4.6.2.1 Cash Flow Needs

Using the estimated expenses, the current average annual water bill for Victoria WCID 1 PWS customers is estimated at \$380 or about 1.3 percent of the block group median household income of \$28,906, as given in the 2000 Census.

The long-term financial plan indicates that Victoria WCID 1 PWS rates are currently high enough to maintain operations for the next several years. Victoria WCID 1 PWS may need to raise rates in the future to service the debt associated with any capital improvements for the various alternatives that may be implemented to address compliance.

1 4.6.2.2 Ratio Analysis

2 *Current Ratio = 4.56*

3 The Current Ratio is a measure of liquidity. It is defined as the ratio of current assets to
4 current liabilities. Current liabilities are defined as all debt due within 1 year. A Current Ratio
5 of 4.56 indicates that the Victoria WCID 1 PWS would be able to meet all its current
6 obligations, with total current assets of \$499,634 exceeding the current liabilities of \$109,603.

7 *Debt to Net Worth Ratio = 1.98*

8 A Debt to Net Worth ratio is another measure of financial liquidity and stability. The
9 Victoria WCID 1 PWS has a net worth of \$768,288, and a total debt of \$1.5 million, resulting
10 in a debt to net worth ratio of 1.98. Ratios less than 1.25 are indicative of financial stability,
11 with lower ratios indicating greater financial stability and better credit risks for future
12 borrowings. Based on the present ratio, Victoria WCID 1 PWS exceeds the suggested
13 threshold for financial stability. This can be further exacerbated as they currently are
14 leveraging a \$2.5 million loan from Rural Development for a new ground storage tank, new
15 water lines, and several fire hydrants. This would increase the ratio to 5.23 showing a high
16 degree of borrowing to fund assets.

17 *Operating Ratio = 1.33*

18 The Operating Ratio is a financial term defined as a company's revenues divided by the
19 operating expenses. For this calculation water service related revenues and expenses, including
20 interest income, connections fees, debt service, and other sources (uses) for sustained
21 operations. An operating ratio of 1.0 means that a utility is collecting just enough money to
22 meet expenses. In general, an operating ratio of 1.25 or higher is desirable. An operating ratio
23 of 1.33 indicates that Victoria WCID 1 PWS does not need to raise further water rates for its
24 customers, bases on financial estimates and the no action alternative.

25 4.6.3 Financial Plan Results

26 Each of the compliance alternatives for the Victoria WCID 1 PWS was evaluated using the
27 financial model to determine the overall increase in water rates that would be necessary to pay
28 for the improvements. Each alternative was examined under the various funding options
29 described in Section 2.4.

30 Results of the financial impact analysis are provided in Table 4.4 and Figure 4.2.
31 Table 4.4 and Figure 4.2 present rate impacts assuming that revenues match expenses, without
32 funding reserve accounts, and that operations and implementation of compliance alternatives
33 are funded with revenue and are not paid for from reserve accounts. Figure 4.2 provides a bar
34 chart that, in terms of the yearly billing to an average customer (gallons/month consumption),
35 shows the following:

- 36
- Current annual average bill,

- 1 • Projected annual average bill including rate increase, if needed, to match existing
2 expenditures, and
- 3 • Projected annual bill including rate increases needed to fund implementation of a
4 compliance alternative (this does not include funding for reserve accounts).

5 The two bars shown for each compliance alternative represent the rate changes necessary
6 for revenues to match total expenditures assuming 100 percent grant funding and 100 percent
7 loan/bond funding. Most funding options will fall between 100 percent grant and 100 percent
8 loan/bond funding, with the exception of 100 percent revenue financing. Establishing or
9 increasing reserve accounts would require an increase in rates. If existing reserves are
10 insufficient to fund a compliance alternative, rates would need to be raised before
11 implementing the compliance alternative. This would allow for accumulation of sufficient
12 reserves to avoid larger but temporary rate increases during the years the compliance
13 alternative was being implemented.

14 **4.6.4 Evaluation of Potential Funding Options**

15 There are a variety of funding programs available to entities as described in Section 2.4.
16 Victoria WCID 1 PWS is most likely to obtain funding from programs administered by the
17 TWDB, ORCA, and Rural Development. This report contains information that would be used
18 for an application for funding. Information such as financial analyses, water supply
19 assessment, and records demonstrating health concerns, failing infrastructure, and financial
20 need, may be required by these agencies. This section describes the candidate funding agencies
21 and their appropriate programs as well as information and steps needed to begin the application
22 process.

23 This report should serve to document the existing water quality issues, infrastructure need
24 and costs, and water system information needed to begin the application process. Although this
25 report is at the conceptual level, it demonstrates that significant funding will be needed to meet
26 Safe Drinking Water Standards. The information provided in this report may serve as the
27 needed documentation to justify a project that may only be possible with significant financial
28 assistance.

29 **4.6.4.1 TWDB Funding Options**

30 TWDB programs include the Drinking Water State Revolving Fund (DWSRF), Rural
31 Water Assistance Fund (RWAFF), State Loan Program (Development Fund II), and
32 Economically Distressed Areas Program (EDAP). Additional information on these programs
33 can be found online at the TWDB website under the Assistance tab, Financial Assistance
34 section, under the Public Works Infrastructure Construction subsection.

35 **Drinking Water State Revolving Fund**

36 The DWSRF offers net long-term interest lending rates below the rate the borrower would
37 receive on the open market for a period no longer than 20 years. A cost-recovery loan
38 origination charge is imposed to cover the administrative costs of operating the DWSRF, but an

1 additional interest rate subsidy is offered to offset the charge. The terms of the loan typically
2 require a revenue or tax pledge. The DWSRF program can provide funds from State sources or
3 federal capitalization grants. State loans provide a net long-term interest rate of 0.7 percentage
4 points below the rate the borrower would receive on the open market at the time of loan
5 closing, and federal capitalization grants provide a lower net long-term interest rate of 1.2
6 percentage points. “Disadvantaged communities” may obtain loans at even greater subsidies
7 and up to a 30-year loan term.

8 The loan application process has several steps: pre-application, application and
9 commitment, loan closing, funding and construction monitoring, and any other special
10 requirements. In the pre-application phase, prospective loan applicants are asked to submit a
11 brief DWSRF Information Form to the TWDB that describes the applicant’s existing water
12 facilities, additional facility needs and the nature of projects being considered for meeting those
13 needs, project cost estimates, and “disadvantaged community” status. The TCEQ assigns a
14 priority rating that includes an applicant’s readiness to proceed. TWDB staff notifies
15 prospective applicants of their priority rating and encourage them to schedule a pre-planning
16 conference for guidance in preparing the engineering, planning, environmental, financial, and
17 water conservation portions of the DWSRF application.

18 **Rural Water Assistance Fund**

19 Small rural water utilities can finance water projects with attractive interest rate loans
20 with short and long-term finance options at tax exempt rates. Funding through this program
21 gives an added benefit to nonprofit water supply corporations as construction purchases and
22 qualify for a sales tax exemption. Rural Political Subdivisions are eligible (nonprofit water
23 supply corporations; water districts or municipalities serving a population of up to 10,000; and
24 counties in which no urban area has a population exceeding 50,000). A nonprofit water supply
25 corporation is eligible to apply these funds for design and construction of water projects.
26 Projects can include line extensions, elevated storage, the purchase of well fields, the purchase
27 or lease of rights to produce groundwater, and interim financing of construction projects. The
28 fund may also be used to enable a rural water utility to obtain water service supplied by a larger
29 utility or to finance the consolidation or regionalization of a neighboring utility.

30 A maximum financing life is 50 years for projects. The average financing period is 20
31 to 23 years. System revenues and/or tax pledges are typically required. The lending rate is set
32 in accordance with the TWDB rules in 31 TAC 384.5 and the scale varies according to the
33 length of the loan and several factors. The TWDB seeks to provide reasonable rates for its
34 customers with minimal risk to the state. The TWDB posts rates for comparison for applicants,
35 and in August 2009 the TWDB showed its rates for a 22-year, taxable loan at 7.07 percent,
36 where the market was at 8.47 percent. Funds in this program are not restricted.

37 The TWDB’s Office of Project Finance and Construction Assistance staff can discuss the
38 terms of the loan and assist applicants during preparation of the application, and this is
39 encouraged. The application materials must include an engineering feasibility report,
40 environmental information, rates and customer base, operating budgets, financial statements,
41 and project information. The TWDB considers the needs of the area; benefits of the project;

1 the relationship of the project to the overall state water needs; relationship of the project to the
2 State Water Plan; and availability of all sources of revenue to the rural utility for the ultimate
3 repayment of the water supply project cost. The board considers applications monthly.

4 **State Loan Program (Development Fund II)**

5 The State Loan Program is a diverse lending program directly from state funding sources.
6 As it does not receive federal subsidies, it is more streamlined. The loans can incorporate more
7 than one project under the umbrella of one loan. Water supply corporations are eligible, but
8 will have taxable rates. Projects can include purchase of water rights, treatment plants, storage
9 and pumping facilities, transmission lines, well development, and acquisitions.

10 The loan requires that the applicant pledge revenue or taxes, as well as some collateral for
11 Victoria WCID 1 PWS. The maximum financing life is 50 years. The average financing
12 period is 20 to 23 years. The interest rate is set in accordance with the TWDB rules in 31 TAC
13 363.33(a). The TWDB seeks to provide reasonable rates with minimal risk to the state. The
14 TWDB post rates for comparison for applicants and in August 2009, the TWDB showed their
15 rates for a 22-year, taxable loan at 7.07 percent where the market was at 8.47 percent.

16 The TWDB staff can discuss the terms of the loan and assist applicants during preparation
17 of the application, and a pre-application conference is encouraged. The application materials
18 must include an engineering feasibility report, environmental information, rates and customer
19 base, operating budgets, financial statements, and project information. The board considers
20 applications monthly.

21 **Economically Distressed Areas Program**

22 The EDAP Program was designed to assist areas along the United States/Mexico border in
23 areas that were economically distressed. In 2008, this program was extended to apply to the
24 entire state so long as requirements are met. This program provides financial assistance
25 through the provision of grants and loans to communities where present facilities are
26 inadequate to meet minimal residential needs. Eligible communities are those that have median
27 household income less than 75 percent of the state household income. The applicant must be
28 capable of maintaining and operating the completed system, and hold or be in the process of
29 obtaining a Certificate of Convenience and Necessity. The county where the project is located
30 must adopt model rules for the regulation of subdivisions prior to application for financial
31 assistance. If the applicant is a city, the city must also adopt Model Subdivision Rules of
32 TWDB (31 TAC Chapter 364). The program funds planning, design, construction, and
33 acquisition. Up to 75 percent funding is available for facility plans with certain hardship cases
34 100 percent funding may be available. Projects must complete the planning, acquisition, and
35 design phase before applying for second phase construction funds. The TWDB works with the
36 applicant to find ways to leverage other state and federal financial resources. For grant fund
37 above 50 percent, the Texas Department of State Health Services must determine if there is a
38 health and safety nuisance.

39 The loan requires that the applicant pledge revenue or taxes, as well as some collateral
40 for Victoria WCID 1 PWS. The maximum financing life is 50 years. The average financing
41 period is 20 to 23 years. The lending rate scale varies according to several factors but is set by

1 the TWDB in accordance with the TWDB rules in 31 TAC 363.33(a). The TWDB seeks to
2 provide reasonable rates with minimal loss to the state. The TWDB posts rates for comparison
3 for applicants and in August 2009 the TWDB showed its rates for a 22-year, tax exempt loan at
4 5.05 percent where the market was at 6.05 percent. Most projects have a financial package
5 with the majority of the project financed with grants. Many have received 100 percent grants.

6 The first step in the application process is to meet with TWDB staff to discuss the terms of
7 the loan and assist applicants during preparation of the application. Major components of the
8 application materials must include an engineering feasibility report, environmental information,
9 rates and customer base, operating budgets, financial statements, community information,
10 project information, and other legal information.

11 **4.6.4.2 ORCA Funding Options**

12 Created in 2001, ORCA seeks to strengthen rural communities and assist them with
13 community and economic development and healthcare by providing a variety of rural
14 programs, services, and activities. Of their many programs and funds, the most appropriate
15 programs related to drinking water are the Community Development (CD) Fund and the Texas
16 Small Towns Environment Program. These programs offer attractive funding packages to help
17 make improvements to potable water systems to mitigate potential health concerns. These
18 programs are available to counties and cities that must submit an ORCA application on behalf
19 of the water supply corporation. All program requirements would have to be met by the
20 benefiting community receiving services by the water supply corporation.

21 **Community Development Fund**

22 The CD Fund is a competitive grant program for water system improvements as well as
23 other utility services (wastewater, drainage improvements, and housing activities). Funds are
24 distributed between 24 state planning regions where funds are allocated to address each
25 region's utility priorities. Funds can be used for various types of public works projects,
26 including water system improvements. Communities with a population of less than 50,000 that
27 are not eligible for direct CDBG funding from the U.S. Department of Housing and Urban
28 Development are eligible. Funds are awarded on a competitive basis decided twice a year in
29 each region by local elected officials, appointed by the Governor using a defined scoring
30 system (past performance with CDBG is a factor). Awards are no less than \$75,000 and cannot
31 exceed \$800,000. More information can be found at the Office of Community Affairs website
32 under Community Development Fund.

33 **Texas Small Towns Environment Program**

34 Under special occasions some communities are invited to participate in grant programs
35 when self-help is a feasible method for completing a water project, the community is
36 committed to self-help, and the community has the capacity to complete the project. The
37 purpose is to significantly reduce the cost of the project by using the communities' own human,
38 material, and financial capital. Communities with a population of less than 50,000 that are not
39 eligible for direct CDBG funding from the U.S. Department of Housing and Urban
40 Development are eligible. Projects typically are repair, rehabilitation, improvements, service
41 connections, and yard services. Reasonable associated administration and engineering cost can

1 be funded. A letter of interest is first submitted, community meetings are held, and after
2 CDBG staff determine eligibility with a written invitation to apply, an application may be
3 submitted. Awards are only given twice per year on a priority basis so long as the project can
4 be fully funded (\$350,000 maximum award). Ranking criteria are project impact, local effort,
5 past performance, percent of savings, and benefit to low to medium-income persons.

6 **4.6.4.3 Rural Development**

7 The RUS agency of Rural Development established Water and Waste Disposal Program
8 for public entities administered by the staff of the Water and Environment Program to assist
9 communities with water and wastewater systems. The purpose is to fund technical assistance
10 and projects to help communities bring safe drinking water and sanitary, environmentally
11 sound, waste disposal facilities to rural Americans in greatest need.

12 The Water and Waste Disposal Program provides loans, grants, and loan guarantees for
13 drinking water, sanitary sewer, solid waste, and storm drainage facilities in rural areas and
14 cities and towns with a population of 10,000 people and rural areas with no population limits.
15 Recipients must be public entities such as municipalities, counties, special purpose districts,
16 Indian tribes, and non-profit corporations. RUS has set aside direct loans and grants for several
17 areas (*e.g.*, empowerment zones). Projects include all forms of infrastructure improvement,
18 acquisition of land and water rights, and design fees. Funds are provided on a first come, first
19 serve basis; however, staff do evaluate need and assign priorities as funds are limited.
20 Grant/loan mixes vary on a case by case basis and some communities may have to wait though
21 several funding cycles until funds become available.

22 Entities must demonstrate that they cannot obtain reasonable loans at market rates, but have
23 the capacity to repay loans, pledge security, and operate the facilities. Grants can be up to 75
24 percent of the project costs, and loan guarantees can be up to 90 percent of eligible loss. Loans
25 are not to exceed a 40-year repayment period, require tax or revenue pledges, and are offered at
26 three rates:

- 27 • Poverty Rate - The lowest rate is the poverty interest rate of 4.5 percent. Loans must be
28 used to upgrade or construct new facilities to meet health standards, and the MHI in the
29 service area must be below the poverty line for a family of four or below 80 percent of
30 the statewide MHI for non-metropolitan communities.
- 31 • Market Rate – Where the MHI in the service exceeds the state MHI, the rate is based on
32 the average of the “Bond Buyer” 11-Bond Index over a four week period.
- 33 • Intermediate Rate – the average of the Poverty Rate and the Market Rate, but not to
34 exceed seven percent.

1 **Table 4.4 Financial Impact on Households for Victoria WCID 1 PWS**

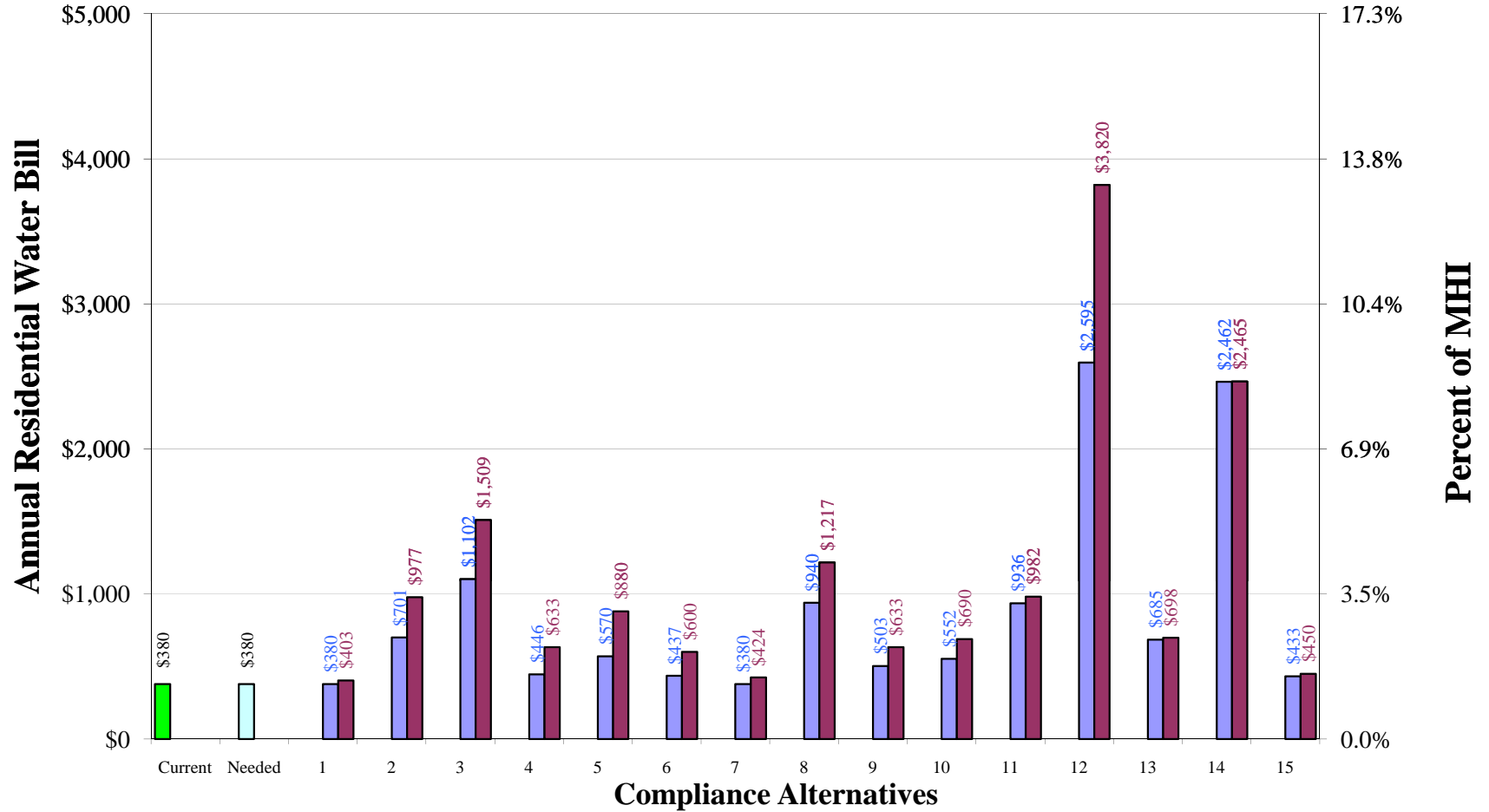
#	ALTERNATIVES	Funding Source #	0 All Revenue	1 100% Grant	2 75% Grant	3 50% Grant	4 SRF	5 Loan/Bond
VC-1	New well at Victoria CO WCID 1 PWS	Average Annual Water Bill	\$683	\$380	\$386	\$392	\$397	\$403
		Maximum % of HH Income	2.4%	1.3%	1.3%	1.4%	1.4%	1.4%
		Percentage Rate Increase Compared to Current	80%	0%	2%	3%	4%	6%
VC-2	Purchase water from City of Victoria	Average Annual Water Bill	\$3,912	\$701	\$770	\$839	\$897	\$977
		Maximum % of HH Income	13.5%	2.4%	2.7%	2.9%	3.1%	3.4%
		Percentage Rate Increase Compared to Current	930%	85%	103%	121%	136%	157%
VC-3	Purchase water from GBRA Port Lavaca	Average Annual Water Bill	\$5,591	\$1,102	\$1,203	\$1,305	\$1,390	\$1,509
		Maximum % of HH Income	19.3%	3.8%	4.2%	4.5%	4.8%	5.2%
		Percentage Rate Increase Compared to Current	1373%	190%	217%	244%	266%	297%
VC-4	New wells at Victoria County Navigation District	Average Annual Water Bill	\$2,764	\$446	\$493	\$539	\$578	\$633
		Maximum % of HH Income	9.6%	1.5%	1.7%	1.9%	2.0%	2.2%
		Percentage Rate Increase Compared to Current	628%	18%	30%	42%	52%	67%
VC-5	New wells at 10 miles	Average Annual Water Bill	\$4,346	\$570	\$647	\$725	\$789	\$880
		Maximum % of HH Income	15.0%	2.0%	2.2%	2.5%	2.7%	3.0%
		Percentage Rate Increase Compared to Current	1045%	50%	70%	91%	108%	132%
VC-6	New wells at 5 miles	Average Annual Water Bill	\$2,471	\$437	\$478	\$519	\$553	\$600
		Maximum % of HH Income	8.5%	1.5%	1.7%	1.8%	1.9%	2.1%
		Percentage Rate Increase Compared to Current	551%	15%	26%	37%	46%	58%
VC-7	New wells at 1 mile	Average Annual Water Bill	\$946	\$380	\$391	\$402	\$411	\$424
		Maximum % of HH Income	3.3%	1.3%	1.4%	1.4%	1.4%	1.5%
		Percentage Rate Increase Compared to Current	149%	0%	3%	6%	8%	12%
VC-8	Central Treatment - RO	Average Annual Water Bill	\$3,924	\$940	\$1,009	\$1,079	\$1,136	\$1,217
		Maximum % of HH Income	13.6%	3.3%	3.5%	3.7%	3.9%	4.2%
		Percentage Rate Increase Compared to Current	934%	148%	166%	184%	199%	221%
VC-9	Central Treatment – Iron Adsorption	Average Annual Water Bill	\$2,038	\$503	\$535	\$568	\$595	\$633
		Maximum % of HH Income	7.1%	1.7%	1.9%	2.0%	2.1%	2.2%
		Percentage Rate Increase Compared to Current	437%	32%	41%	50%	57%	67%

#	ALTERNATIVES	Funding Source #	0 All Revenue	1 100% Grant	2 75% Grant	3 50% Grant	4 SRF	5 Loan/Bond
VC-10	Central Treatment – Coagulation/Filtration	Average Annual Water Bill	\$2,138	\$552	\$587	\$621	\$650	\$690
		Maximum % of HH Income	7.4%	1.9%	2.0%	2.1%	2.2%	2.4%
		Percentage Rate Increase Compared to Current	463%	45%	54%	64%	71%	82%
VC-11	Point-of-Use Treatment	Average Annual Water Bill	\$974	\$936	\$947	\$959	\$969	\$982
		Maximum % of HH Income	3.4%	3.2%	3.3%	3.3%	3.4%	3.4%
		Percentage Rate Increase Compared to Current	156%	146%	149%	153%	155%	159%
VC-12	Point-of-Entry Treatment	Average Annual Water Bill	\$16,046	\$2,595	\$2,901	\$3,207	\$3,463	\$3,820
		Maximum % of HH Income	55.5%	9.0%	10.0%	11.1%	12.0%	13.2%
		Percentage Rate Increase Compared to Current	4126%	583%	664%	745%	812%	906%
VC-13	Public Dispenser for Treated Drinking water	Average Annual Water Bill	\$685	\$685	\$688	\$692	\$694	\$698
		Maximum % of HH Income	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%
		Percentage Rate Increase Compared to Current	80%	80%	81%	82%	83%	84%
VC-14	Supply Bottled Water to 100% of Population	Average Annual Water Bill	\$2,462	\$2,462	\$2,463	\$2,464	\$2,464	\$2,465
		Maximum % of HH Income	8.5%	8.5%	8.5%	8.5%	8.5%	8.5%
		Percentage Rate Increase Compared to Current	548%	548%	549%	549%	549%	549%
VC-15	Central Trucked Drinking Water	Average Annual Water Bill	\$599	\$433	\$437	\$441	\$445	\$450
		Maximum % of HH Income	2.1%	1.5%	1.5%	1.5%	1.5%	1.6%
		Percentage Rate Increase Compared to Current	58%	14%	15%	16%	17%	19%

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Figure 4.2
Alternative Cost Summary: Victoria County WCID



Current Average Monthly Bill = \$31.64
 Median Household Income = \$28906
 Average Monthly Residential Usage = 9777 gallons

■ Current □ Needed ■ With 100% Grant Funding ■ With 100% Loan/Bond Fundin

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**APPENDIX A
PWS INTERVIEW FORM**

CAPACITY DEVELOPMENT ASSESSMENT FORM

Prepared By _____

Date _____

Section 1. Public Water System Information

1. PWS ID #	<input type="text"/>	2. Water System Name	<input type="text"/>
3. County	<input type="text"/>		
4. Owner	<input type="text"/>	Address	<input type="text"/>
Tele.	<input type="text"/>	E-mail	<input type="text"/>
Fax	<input type="text"/>	Message	<input type="text"/>
5. Admin	<input type="text"/>	Address	<input type="text"/>
Tele.	<input type="text"/>	E-mail	<input type="text"/>
Fax	<input type="text"/>	Message	<input type="text"/>
6. Operator	<input type="text"/>	Address	<input type="text"/>
Tele.	<input type="text"/>	E-mail	<input type="text"/>
Fax	<input type="text"/>	Message	<input type="text"/>
7. Population Served	<input type="text"/>	8. No. of Service Connections	<input type="text"/>
9. Ownership Type	<input type="text"/>	10. Metered (Yes or No)	<input type="text"/>
11. Source Type	<input type="text"/>		
12. Total PWS Annual Water Used	<input type="text"/>		
13. Number of Water Quality Violations (Prior 36 months)			
Total Coliform	<input type="text"/>	Chemical/Radiological	<input type="text"/>
Monitoring (CCR, Public Notification, etc.)	<input type="text"/>	Treatment Technique, D/DBP	<input type="text"/>

A. Basic Information

1. Name of Water System:
2. Name of Person Interviewed:
3. Position:
4. Number of years at job:
5. Number of years experience with drinking water systems:
6. Percent of time (day or week) on drinking water system activities, with current position (how much time is dedicated exclusively to the water system, not wastewater, solid waste or other activities):
7. Certified Water Operator (Yes or No):

 If Yes,
 7a. Certification Level (water):

 7b. How long have you been certified?
8. Describe your water system related duties on a typical day.

B. Organization and Structure

1. Describe the organizational structure of the Utility. Please provide an organizational chart. (Looking to find out the governance structure (who reports to whom), whether or not there is a utility board, if the water system answers to public works or city council, etc.)

2. If not already covered in Question 1, to whom do you report?
3. Do all of the positions have a written job description?
 - 3a. If yes, is it available to employees?
 - 3b. May we see a copy?

C. Personnel

1. What is the current staffing level (include all personnel who spend more than 10% of their time working on the water system)?

2. Are there any vacant positions? How long have the positions been vacant?

3. In your opinion, is the current staffing level adequate? If not adequate, what are the issues or staffing needs (how many and what positions)?

4. What is the rate of employee turnover for management and operators? What are the major issues involved in the turnover (e.g., operator pay, working conditions, hours)?

5. Is the system staffed 24 hours a day? How is this handled (on-site or on-call)? Is there an alarm system to call an operator if an emergency occurs after hours?

D. Communication

1. Does the utility have a mission statement? If yes, what is it?
2. Does the utility have water quality goals? What are they?
3. How are your work priorities set?
4. How are work tasks delegated to staff?
5. Does the utility have regular staff meetings? How often? Who attends?
6. Are there separate management meetings? If so, describe.
7. Do management personnel ever visit the treatment facility? If yes, how often?
8. Is there effective communication between utility management and state regulators (e.g., NMED)?
9. Describe communication between utility and customers.

E. Planning and Funding

1. Describe the rate structure for the utility.

2. Is there a written rate structure, such as a rate ordinance? May we see it?
 - 2a. What is the average rate for 6,000 gallons of water?

3. How often are the rates reviewed?

4. What process is used to set or revise the rates?

5. In general, how often are the new rates set?

6. Is there an operating budget for the water utility? Is it separate from other activities, such as wastewater, other utilities, or general city funds?

7. Who develops the budget, how is it developed and how often is a new budget created or the old budget updated?

8. How is the budget approved or adopted?

9. In the last 5 years, how many budget shortfalls have there been (i.e., didn't collect enough money to cover expenses)? What caused the shortfall (e.g., unpaid bills, an emergency repair, weather conditions)?
 - 9a. How are budget shortfalls handled?
10. In the last 5 years how many years have there been budget surpluses (i.e., collected revenues exceeded expenses)?
 - 10a. How are budget surpluses handled (i.e., what is done with the money)?
11. Does the utility have a line-item in the budget for emergencies or some kind of emergency reserve account?
12. How do you plan and pay for short-term system needs?
13. How do you plan and pay for long- term system needs?
14. How are major water system capital improvements funded? Does the utility have a written capital improvements plan?
15. How is the facility planning for future growth (either new hook-ups or expansion into new areas)?
16. Does the utility have and maintain an annual financial report? Is it presented to policy makers?

17. Has an independent financial audit been conducted of the utility finances? If so, how often? When was the last one?
18. Will the system consider any type of regionalization with any other PWS, such as system interconnection, purchasing water, sharing operator, emergency water connection, sharing bookkeeper/billing or other?

F. Policies, Procedures, and Programs
--

1. Are there written operational procedures? Do the employees use them?
2. Who in the utility department has spending authorization? What is the process for obtaining needed equipment or supplies, including who approves expenditures?
3. Does the utility have a source water protection program? What are the major components of the program?
4. Are managers and operators familiar with current SDWA regulations?
5. How do the managers and operators hear about new or proposed regulations, such as arsenic, DBP, Groundwater Rule? Are there any new regulations that will be of particular concern to the utility?
6. What are the typical customer complaints that the utility receives?
7. Approximately how many complaints are there per month?

8. How are customer complaints handled? Are they recorded?
9. (If not specifically addressed in Question 7) If the complaint is of a water quality nature, how are these types of complaints handled?
10. Does the utility maintain an updated list of critical customers?
11. Is there a cross-connection control plan for the utility? Is it written? Who enforces the plan's requirements?
12. Does the utility have a written water conservation plan?
13. Has there been a water audit of the system? If yes, what were the results?
14. (If not specifically answered in 11 above) What is the estimated percentage for loss to leakage for the system?
15. Are you, or is the utility itself, a member of any trade organizations, such as AWWA or Rural Water Association? Are you an active member (i.e., attend regular meetings or participate in a leadership role)? Do you find this membership helpful? If yes, in what ways does it help you?

G. Operations and Maintenance

1. How is decision-making authority split between operations and management for the following items:
 - a. Process Control
 - b. Purchases of supplies or small equipment
 - c. Compliance sampling/reporting
 - d. Staff scheduling

2. Describe your utility's preventative maintenance program.

3. Do the operators have the ability to make changes or modify the preventative maintenance program?

4. How does management prioritize the repair or replacement of utility assets? Do the operators play a role in this prioritization process?

5. Does the utility keep an inventory of spare parts?

6. Where does staff have to go to buy supplies/minor equipment? How often?
 - 6a. How do you handle supplies that are critical, but not in close proximity (for example if chlorine is not available in the immediate area or if the components for a critical pump are not in the area)

7. Describe the system's disinfection process. Have you had any problems in the last few years with the disinfection system?
 - 7a. Who has the ability to adjust the disinfection process?

8. How often is the disinfectant residual checked and where is it checked?
 - 8a. Is there an official policy on checking residuals or is it up to the operators?

9. Does the utility have an O & M manual? Does the staff use it?

10. Are the operators trained on safety issues? How are they trained and how often?

11. Describe how on-going training is handled for operators and other staff. How do you hear about appropriate trainings? Who suggests the trainings – the managers or the operators? How often do operators, managers, or other staff go to training? Who are the typical trainers used and where are the trainings usually held?

12. In your opinion is the level of your on-going training adequate?

13. In your opinion is the level of on-going training for other staff members, particularly the operators, adequate?

14. Does the facility have mapping of the water utility components? Is it used on any routine basis by the operators or management? If so, how is it used? If not, what is the process used for locating utility components?
15. In the last sanitary survey, were any deficiencies noted? If yes, were they corrected?
16. How often are storage tanks inspected? Who does the inspection?
 - 16a. Have you experienced any problems with the storage tanks?

H. SDWA Compliance

1. Has the system had any violations (monitoring or MCL) in the past 3 years? If so, describe.
2. How were the violations handled?
3. Does the system properly publish public notifications when notified of a violation?
4. Is the system currently in violation of any SDWA or state regulatory requirements, including failure to pay fees, fines, or other administrative type requirements?
5. Does the utility prepare and distribute a Consumer Confidence Report (CCR)? Is it done every year? What type of response does the utility get to the CCR from customers?

I. Emergency Planning

1. Does the system have a written emergency plan to handle emergencies such as water outages, weather issues, loss of power, loss of major equipment, etc?
2. When was the last time the plan was updated?
3. Do all employees know where the plan is? Do they follow it?
4. Describe the last emergency the facility faced and how it was handled.

Attachment A

A. Technical Capacity Assessment Questions

1. Based on available information of water rights on record and water pumped has the system exceeded its water rights in the past year? YES NO

In any of the past 5 years? YES NO How many times? _____

2. Does the system have the proper level of certified operator? *(Use questions a – c to answer.)*
 YES NO

a. What is the Classification Level of the system by NMED? _____

b. Does the system have one or more certified operator(s)? [20 NMAC 7.4.20]

YES NO

c. If YES, provide the number of operators at each New Mexico Certification Level. [20 NMAC 7.4.12]

_____ NM Small System _____ Class 2

_____ NM Small System Advanced _____ Class 3

_____ Class 1 _____ Class 4

3. Did the system correct any sanitary deficiency noted on the most recent sanitary survey within 6 months of receiving that information? [20 NMAC 7.20.504]

YES NO No Deficiencies

What was the type of deficiency? *(Check all that are applicable.)*

Source Storage

Treatment Distribution

Other _____

From the system's perspective, were there any other deficiencies that were not noted on the sanitary survey? Please describe.

4. Will the system's current treatment process meet known future regulations?

Radionuclides YES NO Doesn't Apply

Arsenic YES NO Doesn't Apply

Stage 1 Disinfectants and Disinfection By-Product (DBP)

YES NO Doesn't Apply

Surface Water Treatment Rule YES NO Doesn't Apply

5. Does the system have a current site plan/map? [20 NMAC 7.10.302 A.1.]

YES NO

6. Has the system had a water supply outage in the prior 24 months?

YES NO

What were the causes of the outage(s)? (Include number of outages for each cause.)

Drought _____ Limited Supply _____

System Failure _____ Other _____

7. Has the system ever had a water audit or a leak evaluation?

YES NO Don't Know

If YES, please complete the following table.

Type of Investigation	Date Done	Water Loss (%)	What approach or technology was used to complete the investigation?	Was any follow-up done? If so, describe

8. Have all drinking water projects received NMED review and approval? [20 NMAC 7.10.201]

YES NO

If NO, what types of projects have not received NMED review and approval.

Source Storage

Treatment Distribution

Other _____

9. What are the typical customer complaints that the utility receives?

10. Approximately how many complaints are there per month? _____

11. How are customer complaints handled? Are they recorded?

12. What is the age and composition of the distribution system? *(Collect this information from the Sanitary Survey)*

Pipe Material	Approximate Age	Percentage of the system	Comments
			Sanitary Survey Distribution System Records Attached

13. Are there any dead end lines in the system?
 YES NO

14. Does the system have a flushing program?
 YES NO
 If YES, please describe.

15. Are there any pressure problems within the system?
 YES NO
 If YES, please describe.

16. Does the system disinfect the finished water?
 YES NO
 If yes, which disinfectant product is used? _____

Interviewer Comments on Technical Capacity:

B. Managerial Capacity Assessment Questions

17. Has the system completed a 5-year Infrastructure Capital Improvement Plan (ICIP) plan?
 YES NO

If YES, has the plan been submitted to Local Government Division?
 YES NO

18. Does the system have written operating procedures?
 YES NO

19. Does the system have written job descriptions for all staff?
 YES NO

20. Does the system have:
- A preventative maintenance plan?
YES NO
 - A source water protection plan?
YES NO N/A
 - An emergency plan?
YES NO
 - A cross-connection control program?
YES NO
 - An emergency source?
YES NO
 - System security measures?
YES NO
21. Does the system report and maintain records in accordance with the drinking water regulations concerning:
- Water quality violations
YES NO
 - Public notification
YES NO
 - Sampling exemptions
YES NO
22. Please describe how the above records are maintained:
23. Describe the management structure for the water system, including board and operations staff. Please include examples of duties, if possible.
24. Please describe type and quantity of training or continuing education for staff identified above.
25. Describe last major project undertaken by the water system, including the following: project in detail, positive aspects, negative aspects, the way in which the project was funded, any necessary rate increases, the public response to the project, whether the project is complete or not, and any other pertinent information.

26. Does the system have any debt? YES NO

If yes, is the system current with all debt payments?

YES NO

If no, describe the applicable funding agency and the default.

27. Is the system currently contemplating or actively seeking funding for any project?

YES NO

If yes, from which agency and how much?

Describe the project?

Is the system receiving assistance from any agency or organization in its efforts?

28. Will the system consider any type of regionalization with other PWS? (Check YES if the system has already regionalized.)

YES NO

If YES, what type of regionalization has been implemented/considered/discussed? (Check all that apply.)

System interconnection

Sharing operator

Sharing bookkeeper

Purchasing water

Emergency water connection

Other: _____

29. Does the system have any of the following? (Check all that apply.)

Water Conservation Policy/Ordinance Current Drought Plan

Water Use Restrictions Water Supply Emergency Plan

Interviewer Comments on Managerial Capacity:

C. Financial Capacity Assessment

30. Does the system have a budget?
 YES NO
 If YES, what type of budget?
 Operating Budget
 Capital Budget
31. Have the system revenues covered expenses and debt service for the past 5 years?
 YES NO
 If NO, how many years has the system had a shortfall? _____
32. Does the system have a written/adopted rate structure?
 YES NO
33. What was the date of the last rate increase? _____
34. Are rates reviewed annually?
 YES NO
 IF YES, what was the date of the last review? _____
35. Did the rate review show that the rates covered the following expenses? *(Check all that apply.)*
- | | |
|-------------------------------------|--------------------------|
| Operation & Maintenance | <input type="checkbox"/> |
| Infrastructure Repair & replacement | <input type="checkbox"/> |
| Staffing | <input type="checkbox"/> |
| Emergency/Reserve fund | <input type="checkbox"/> |
| Debt payment | <input type="checkbox"/> |
36. Is the rate collection above 90% of the customers?
 YES NO
37. Is there a cut-off policy for customers who are in arrears with their bill or for illegal connections?
 YES NO
 If yes, is this policy implemented?
38. What is the residential water rate for 6,000 gallons of usage in one month. _____
39. In the past 12 months, how many customers have had accounts frozen or dropped for non-payment? _____
 [Convert to % of active connections
 Less than 1% 1% - 3% 4% - 5% 6% - 10%
 11% - 20% 21% - 50% Greater than 50%]

40. The following questions refer to the process of obtaining needed equipment and supplies.

a. Can the water system operator buy or obtain supplies or equipment when they are needed?

YES NO

b. Is the process simple or burdensome to the employees?

c. Can supplies or equipment be obtained quickly during an emergency?

YES NO

d. Has the water system operator ever experienced a situation in which he/she couldn't purchase the needed supplies?

YES NO

e. Does the system maintain some type of spare parts inventory?

YES NO

If yes, please describe.

41. Has the system ever had a financial audit?

YES NO

If YES, what is the date of the most recent audit? _____

42. Has the system ever had its electricity or phone turned off due to non-payment? Please describe.

Interviewer Comments on Financial Assessment:

43. What do you think the system capabilities are now and what are the issues you feel your system will be facing in the future? In addition, are there any specific needs, such as types of training that you would like to see addressed by NMED or its contractors?

APPENDIX B COST BASIS

This section presents the basis for unit costs used to develop the conceptual cost estimates for the compliance alternatives. Cost estimates are conceptual in nature (+50%/-30%), and are intended to make comparisons between compliance options and to provide a preliminary indication of possible rate impacts. Consequently, these costs are pre-planning level and should not be viewed as final estimated costs for alternative implementation. Capital cost includes an allowance for engineering and construction management. It is assumed that adequate electrical power is available near the site. The cost estimates specifically do not include costs for the following:

- Obtaining land or easements.
- Surveying.
- Mobilization/demobilization for construction.
- Insurance and bonds

In general, unit costs are based on recent construction bids for similar work in the area; when possible, consultations with vendors or other suppliers; published construction and O&M cost data; and USEPA cost guidance. Unit costs used for the cost estimates are summarized in Table B.1.

Unit costs for pipeline components are based on 2008 RS Means Site Work & Landscape Cost Data. The number of borings and encasements and open cuts and encasements is estimated by counting the road, highway, railroad, stream, and river crossings for a conceptual routing of the pipeline. The number of air release valves is estimated by examining the land surface profile along the conceptual pipeline route. It is assumed that gate valves and flush valves would be installed, on average, every 5,000 feet along the pipeline. Pipeline cost estimates are based on the use of C-900 PVC pipe. Other pipe materials could be considered for more detailed development of attractive alternatives.

Pump station unit costs are based on experience with similar installations. The cost estimate for the pump stations include two pumps, station piping and valves, station electrical and instrumentation, minor site improvement, installation of a concrete pad, fence and building, and tools. The number of pump stations is based on calculations of pressure losses in the proposed pipeline for each alternative. Back-flow prevention is required in cases where pressure losses are negligible, and pump stations are not needed. Construction cost of a storage tank is based on consultations with vendors and 2008 RS Means Site Work & Landscape Cost Data.

Labor costs are estimated based on 2008 RS Means Site Work & Landscape Cost Data specific to the Lubbock County region.

1 Electrical power cost is estimated to be \$0.144 per kWh, as an average. The annual cost
2 for power to a pump station is calculated based on the pumping head and volume, and includes
3 11,800 kWh for pump building heating, cooling, and lighting, as recommended in USEPA
4 publication, *Standardized Costs for Water Supply Distribution Systems* (1992).

5 In addition to the cost of electricity, pump stations have other maintenance costs. These
6 costs cover: materials for minor repairs to keep the pumps operating; purchase of a
7 maintenance vehicle, fuel costs, and vehicle maintenance costs; utilities; office supplies, small
8 tools and equipment; and miscellaneous materials such as safety, clothing, chemicals, and
9 paint. The non-power O&M costs are estimated based on the USEPA publication,
10 *Standardized Costs for Water Supply Distribution Systems* (1992), which provides cost curves
11 for O&M components. Costs from the 1992 report are adjusted to 2009 dollars based on the
12 ENR construction cost index.

13 Pipeline maintenance costs include routine cleaning and flushing, as well as minor repairs
14 to lines. The unit rate for pipeline maintenance is calculated based on the USEPA technical
15 report, *Innovative and Alternate Technology Assessment Manual MCD 53* (1978). Costs from
16 the 1978 report are adjusted to 2009 dollars based on the ENR construction cost index.

17 Storage tank maintenance costs include cleaning and renewal of interior lining and exterior
18 coating. Unit costs for storage tank O&M are based on USEPA publication *Standardized Costs*
19 *for Water Supply Distribution Systems* (1992). Costs from the 1992 report are adjusted to 2009
20 dollars based on the ENR construction cost index.

21 The purchase price for point-of-use (POU) water treatment units is based on vendor price
22 lists for treatment units, plus installation. O&M costs for POU treatment units are also based
23 on vendor price lists. It is assumed that a yearly water sample would be analyzed for the
24 contaminant of concern.

25 The purchase price for point-of-entry (POE) water treatment units is based on vendor price
26 lists for treatment units, plus an allowance for installation, including a concrete pad and shed,
27 piping modifications, and electrical connection. O&M costs for POE treatment units are also
28 based on vendor price lists. It is assumed that a yearly water sample would be analyzed for the
29 contaminant of concern.

30 Central treatment plant costs, for both adsorption and coagulation/filtration, include
31 pricing for buildings, utilities, and site work. Costs are based on pricing given in the various
32 R.S. Means Construction Cost Data References, as well as prices obtained from similar work
33 on other projects. Pricing for treatment equipment was obtained from vendors.

34 Well installation costs are based on quotations from drillers for installation of similar depth
35 wells in the area. Well installation costs include drilling, a well pump, electrical and
36 instrumentation installation, well finishing, piping, and water quality testing. O&M costs for
37 water wells include power, materials, and labor. It is assumed that new wells located more than
38 1 mile from the intake point of an existing system would require a storage tank and pump
39 station.

1 Purchase price for the treatment unit dispenser is based on vendor price lists, plus an
2 allowance for installation at a centralized public location. The O&M costs are also based on
3 vendor price lists. It is assumed that weekly water samples would be analyzed for the
4 contaminant of concern.

5 Costs for bottled water delivery alternatives are based on consultation with vendors that
6 deliver residential bottled water. The cost estimate includes an initial allowance for set-up of
7 the program, and a yearly allowance for program administration.

8 The cost estimate for a public dispenser for trucked water includes the purchase price for a
9 water truck and construction of a storage tank. Annual costs include labor for purchasing the
10 water, picking up and delivering the water, truck maintenance, and water sampling and testing.
11 It is assumed the water truck would be required to make one trip each week, and that chlorine
12 residual would be determined for each truck load.

13

14

**Table B.1
Summary of General Data**

**Victoria County WCID 1
2350001**

General PWS Information

Service Population	2,800	Number of Connections	700
Total PWS Daily Water Usage	0.225 (mgd)	Source	2009 Official

Unit Cost Data

General Items	Unit	Unit Cost	Central Treatment Unit Costs	Unit	Unit Cost
Treated water purchase cost	<i>See alternative</i>		General		
Water purchase cost (trucked)	\$/1,000 gals	\$ 2.50	Site preparation	acre	\$ 4,000
			Slab	CY	\$ 1,000
Contingency	20%	n/a	Building	SF	\$ 60
Engineering & Constr. Management	25%	n/a	Building electrical	SF	\$ 8.00
Procurement/admin (POU/POE)	20%	n/a	Building plumbing	SF	\$ 8.00
			Heating and ventilation	SF	\$ 7.00
			Fence	LF	\$ 15
Pipeline Unit Costs	Unit	Unit Cost	Paving	SF	\$ 2.00
PVC water line, Class 200, 06"	LF	\$ 18	Chlorination point	EA	\$ 4,000
Bore and encasement, 10"	LF	\$ 260			
Open cut and encasement, 10"	LF	\$ 140	Building power	kwh/yr	\$ 0.144
Gate valve and box, 06"	EA	\$ 825	Equipment power	kwh/yr	\$ 0.144
Air valve	EA	\$ 2,110	Labor, O&M	hr	\$ 40
Flush valve	EA	\$ 1,055	Analyses	test	\$ 200
Metal detectable tape	LF	\$ 2.00			
			Adsorption		
Bore and encasement, length	Feet	200	Electrical	JOB	\$ 80,000
Open cut and encasement, length	Feet	50	Piping	JOB	\$ 50,000
			Adsorption package plant	UNIT	\$ 377,000
Pump Station Unit Costs	Unit	Unit Cost	Backwash tank	GAL	\$ 2.00
Pump	EA	\$ 8,230	Sewer connection fee	EA	\$ 15,000
Pump Station Piping, 06"	EA	\$ 859			
Gate valve, 06"	EA	\$ 825	Spent media disposal	CY	\$ 20
Check valve, 06"	EA	\$ 1,169	Adsorption materials replacement	kgal	\$ 0.40
Electrical/Instrumentation	EA	\$ 10,550	Backwash discharge to sewer	MG/year	\$ 5,000
Site work	EA	\$ 2,635			
Building pad	EA	\$ 5,275	Coagulation/filtration		
Pump Building	EA	\$ 10,550	Electrical	JOB	\$ 70,000
Fence	EA	\$ 6,330	Piping	JOB	\$ 40,000
Tools	EA	\$ 1,055	Coagulation package plant	UNIT	\$ 407,000
5,000 gal feed tank	EA	\$ 10,250	Backwash tank	GAL	\$ 2.00
Backflow preventer, 6"	EA	\$ 3,528	Coagulant tank	GAL	\$ 3.00
Backflow Testing/Certification	EA	\$ 110	Sewer connection fee	EA	\$ 15,000
Well Installation Unit Costs	Unit	Unit Cost	Coagulation/Filtration Materials	year	\$ 8,000
Well installation	<i>See alternative</i>		Chemicals, Coagulation	year	\$ 2,000
Water quality testing	EA	\$ 1,320	Backwash discharge to sewer	MG/year	\$ 5,000
3HP Well Pump	EA	\$ 4,824			
Well electrical/instrumentation	EA	\$ 5,800	Reverse Osmosis		
Well cover and base	EA	\$ 3,165	Electrical	JOB	\$ 100,000
Piping	EA	\$ 3,165	Piping	JOB	\$ 50,000
100,000 gal ground storage tank	EA	\$ 102,900	RO package plant	UNIT	\$ 949,000
			Transfer pumps (5 hp)	EA	\$ 5,000
Electrical Power	\$/kWH	\$ 0.144	Permeate tank	gal	\$ 3
Building Power	kWH	11,800	RO materials and chemicals	kgal	\$ 0.43
Labor	\$/hr	\$ 62	RO chemicals	year	\$ 2,000
Materials	EA	\$ 1,585	Backwash disposal mileage cost	miles	\$ 1.50
Transmission main O&M	\$/mile	\$ 285	Backwash disposal fee	1,000 gal/yr	\$ 5.00
Tank O&M	EA	\$ 1,055			
			Analyses	test	\$ 50
POU/POE Unit Costs			Reject Pond		
POU treatment unit purchase	EA	\$ 200	Reject pond, excavation	CYD	\$ 3
POU treatment unit installation	EA	\$ 160	Reject pond, compacted fill	CYD	\$ 4
POE treatment unit purchase	EA	\$ 5,275	Reject pond, lining	SF	\$ 0.50
POE - pad and shed, per unit	EA	\$ 2,110	Reject pond, vegetation	SY	\$ 1.50
POE - piping connection, per unit	EA	\$ 1,055	Reject pond, access road	LF	\$ 30
POE - electrical hook-up, per unit	EA	\$ 1,055	Reject water haulage truck	EA	\$ 100,000
POU Treatment O&M, per unit	\$/year	\$ 66			
POE Treatment O&M, per unit	\$/year	\$ 1,585			
Treatment analysis	\$/year	\$ 210			
POU/POE labor support	\$/hr	\$ 42			
Dispenser/Bottled Water Unit Costs					
POE-Treatment unit purchase	EA	\$ 7,385			
POE-Treatment unit installation	EA	\$ 5,275			
Treatment unit O&M	EA	\$ 2,110			
Administrative labor	hr	\$ 46			
Bottled water cost (inc. delivery)	gallon	\$ 1.40			
Water use, per capita per day	gpcd	1.0			
Bottled water program materials	EA	\$ 5,275			
20,000 gal ground storage tank	EA	\$ 25,725			
Site improvements	EA	\$ 3,165			

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**APPENDIX C
COMPLIANCE ALTERNATIVE CONCEPTUAL COST ESTIMATES**

This appendix presents the conceptual cost estimates developed for the compliance alternatives. The conceptual cost estimates are given in Tables C.1 through C.15. The cost estimates are conceptual in nature (+50%/-30%), and are intended for making comparisons between compliance options and to provide a preliminary indication of possible water rate impacts. Consequently, these costs are pre-planning level and should not be viewed as final estimated costs for alternative implementation.

Table C.1

PWS Name *Victoria County WCID 1*
Alternative Name *New Well at Victoria County WCID 1*
Alternative Number *Alt-1*

Distance from PWS to new well location 0.1 miles
Estimated well depth 800 feet
Number of wells required 1
Well installation cost (location specific) \$151 per foot
Pump Stations needed w/ 1 feed tank each 0
On site storage tanks / pump sets needed 0

Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline Construction</i>				
Number of Crossings, bore	-	n/a	n/a	n/a
Number of Crossings, open cut	-	n/a	n/a	n/a
PVC water line, Class 200, 04"	300	LF	\$ 18	\$ 5,311
Bore and encasement, 10"	-	LF	\$ 260	\$ -
Open cut and encasement, 10"	-	LF	\$ 140	\$ -
Gate valve and box, 04"	0	EA	\$ 825	\$ 49
Air valve	-	EA	\$ 2,110	\$ -
Flush valve	0	EA	\$ 1,055	\$ 63
Metal detectable tape	300	LF	\$ 2	\$ 600
Subtotal				\$ 6,023

Pump Station(s) Installation

Pump	-	EA	\$ 8,230	\$ -
Pump Station Piping, 04"	-	EA	\$ 859	\$ -
Gate valve, 04"	-	EA	\$ 825	\$ -
Check valve, 04"	-	EA	\$ 1,169	\$ -
Electrical/Instrumentation	-	EA	\$ 10,550	\$ -
Site work	-	EA	\$ 2,635	\$ -
Building pad	-	EA	\$ 5,275	\$ -
Pump Building	-	EA	\$ 10,550	\$ -
Fence	-	EA	\$ 6,330	\$ -
Tools	-	EA	\$ 1,055	\$ -
5,000 gal feed tank	-	EA	\$ 10,250	\$ -
5,000 gal ground storage tank	-	EA	\$ 102,900	\$ -
Backflow Preventor	-	EA	\$ 3,528	\$ -
Subtotal				\$ -

Well Installation

Well installation	800	LF	\$ 151	\$ 120,800
Water quality testing	2	EA	\$ 1,320	\$ 2,640
Well pump	1	EA	\$ 4,824	\$ 4,824
Well electrical/instrumentation	1	EA	\$ 5,800	\$ 5,800
Well cover and base	1	EA	\$ 3,165	\$ 3,165
Piping	1	EA	\$ 3,165	\$ 3,165
Subtotal				\$ 140,394

Subtotal of Component Costs **\$ 146,417**

Contingency 20% \$ 29,283
 Design & Constr Management 25% \$ 36,604

TOTAL CAPITAL COSTS **\$ 212,305**

Annual Operations and Maintenance Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline O&M</i>				
Pipeline O&M	0.0	mile	\$ 285	\$ -
Subtotal				\$ -

Pump Station(s) O&M

Building Power	-	KWH	\$ 0.144	\$ -
Pump Power	-	KWH	\$ 0.144	\$ -
Materials	-	EA	\$ 1,585	\$ -
Labor	-	Hrs	\$ 62.00	\$ -
Tank O&M	-	EA	\$ 1,055	\$ -
Backflow Cert/Test	-	EA	\$ 110	\$ -
Subtotal				\$ -

Well O&M

Pump power	303,353	KWH	\$ 0.144	\$ 43,683
Well O&M matt	1	EA	\$ 1,585	\$ 1,585
Well O&M labor	180	Hrs	\$ 62	\$ 11,160
Subtotal				\$ 56,428

O&M Credit for Existing Well Closure

Pump power	303,353	KWH	\$ 0.144	\$ (43,683)
Well O&M matt	1	EA	\$ 1,585	\$ (1,585)
Well O&M labor	180	Hrs	\$ 62	\$ (11,160)
Subtotal				\$ (56,428)

TOTAL ANNUAL O&M COSTS **\$ -**

Table C.2

PWS Name *Victoria County WCID 1*
Alternative Name *Purchase Water from City of Victoria*
Alternative Number *Alt-2*

Distance from Alternative to PWS (along pipe) 9.8 miles
Total PWS annual water usage 82.125 MG
Treated water purchase cost \$ 2.15 per 1,000 gals
Pump Stations needed w/ 1 feed tank each 3
On site storage tanks / pump sets needed 0

Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline Construction</i>				
Number of Crossings, bore	5	n/a	n/a	n/a
Number of Crossings, open cut	22	n/a	n/a	n/a
PVC water line, Class 200, 06"	51,714	LF	\$ 18	\$ 915,457
Bore and encasement, 10"	1,000	LF	\$ 260	\$ 260,000
Open cut and encasement, 10"	1,100	LF	\$ 140	\$ 154,000
Gate valve and box, 06"	10	EA	\$ 825	\$ 8,528
Air valve	21	EA	\$ 2,110	\$ 44,310
Flush valve	10	EA	\$ 1,055	\$ 10,912
Metal detectable tape	51,714	LF	\$ 2	\$ 103,428
Subtotal				\$ 1,496,635

Pump Station(s) Installation

Pump	6	EA	\$ 8,230	\$ 49,380
Pump Station Piping, 06"	3	EA	\$ 859	\$ 2,578
Gate valve, 06"	12	EA	\$ 825	\$ 9,894
Check valve, 06"	6	EA	\$ 1,169	\$ 7,013
Electrical/Instrumentation	3	EA	\$ 10,550	\$ 31,650
Site work	3	EA	\$ 2,635	\$ 7,905
Building pad	3	EA	\$ 5,275	\$ 15,825
Pump Building	3	EA	\$ 10,550	\$ 31,650
Fence	3	EA	\$ 6,330	\$ 18,990
Tools	3	EA	\$ 1,055	\$ 3,165
5,000 gal feed tank	3	EA	\$ 10,250	\$ 30,750
100,000 gal ground storage tank	-	EA	\$ 102,900	\$ -
Backflow Preventor	-	EA	\$ 3,528	\$ -
Subtotal				\$ 208,800

Subtotal of Component Costs \$ 1,705,435

Contingency 20% \$ 341,087
 Design & Constr Management 25% \$ 426,359

TOTAL CAPITAL COSTS **\$ 2,472,880**

Annual Operations and Maintenance Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline O&M</i>				
Pipeline O&M	9.8	mile	\$ 285	\$ 2,791
Subtotal				\$ 2,791
<i>Water Purchase Cost</i>				
From PWS	82,125	1,000 gal	\$ 2.15	\$ 176,569
Subtotal				\$ 176,569

Pump Station(s) O&M

Building Power	35,400	kWH	\$ 0.144	\$ 5,098
Pump Power	560,889	kWH	\$ 0.144	\$ 80,768
Materials	3	EA	\$ 1,585	\$ 4,755
Labor	1,095	Hrs	\$ 62.00	\$ 67,890
Tank O&M	-	EA	\$ 1,055	\$ -
Backflow Test/Cert	-	EA	\$ 110	\$ -
Subtotal				\$ 158,511

O&M Credit for Existing Well Closure

Pump power	606,707	kWH	\$ 0.144	\$ (87,366)
Well O&M matl	2	EA	\$ 1,585	\$ (3,170)
Well O&M labor	360	Hrs	\$ 62.00	\$ (22,320)
Subtotal				\$ (112,856)

TOTAL ANNUAL O&M COSTS **\$ 225,015**

Table C.3

PWS Name *Victoria County WCID 1*
Alternative Name *Purchase Water from Port Lavaca GBRA*
Alternative Number *Alt-3*

Distance from Alternative to PWS (along pipe) 14.9 miles
Total PWS annual water usage 82.125 MG
Treated water purchase cost \$ 4.30 per 1,000 gals
Pump Stations needed w/ 1 feed tank each 5
On site storage tanks / pump sets needed 0

Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline Construction</i>				
Number of Crossings, bore	8	n/a	n/a	n/a
Number of Crossings, open cut	20	n/a	n/a	n/a
PVC water line, Class 200, 06"	78,705	LF	\$ 18	\$ 1,393,260
Bore and encasement, 10"	1,600	LF	\$ 260	\$ 416,000
Open cut and encasement, 10"	1,000	LF	\$ 140	\$ 140,000
Gate valve and box, 06"	16	EA	\$ 825	\$ 12,979
Air valve	15	EA	\$ 2,110	\$ 31,650
Flush valve	16	EA	\$ 1,055	\$ 16,607
Metal detectable tape	78,705	LF	\$ 2	\$ 157,410
Subtotal				\$ 2,167,906

Pump Station(s) Installation

Pump	10	EA	\$ 8,230	\$ 82,300
Pump Station Piping, 06"	5	EA	\$ 859	\$ 4,296
Gate valve, 06"	20	EA	\$ 825	\$ 16,491
Check valve, 06"	10	EA	\$ 1,169	\$ 11,688
Electrical/Instrumentation	5	EA	\$ 10,550	\$ 52,750
Site work	5	EA	\$ 2,635	\$ 13,175
Building pad	5	EA	\$ 5,275	\$ 26,375
Pump Building	5	EA	\$ 10,550	\$ 52,750
Fence	5	EA	\$ 6,330	\$ 31,650
Tools	5	EA	\$ 1,055	\$ 5,275
5,000 gal feed tank	5	EA	\$ 10,250	\$ 51,250
100,000 gal ground storage tank	-	EA	\$ 102,900	\$ -
Backflow Preventor	-	EA	\$ 3,528	\$ -
Subtotal				\$ 348,000

Subtotal of Component Costs \$ 2,515,906

Contingency 20% \$ 503,181
 Design & Constr Management 25% \$ 628,976

TOTAL CAPITAL COSTS **\$ 3,648,063**

Annual Operations and Maintenance Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline O&M</i>				
Pipeline O&M	14.9	mile	\$ 285	\$ 4,248
Subtotal				\$ 4,248
<i>Water Purchase Cost</i>				
From PWS	82,125	1,000 gal	\$ 4.30	\$ 353,138
Subtotal				\$ 353,138

Pump Station(s) O&M

Building Power	59,000	kWH	\$ 0.144	\$ 8,496
Pump Power	874,419	kWH	\$ 0.144	\$ 125,916
Materials	5	EA	\$ 1,585	\$ 7,925
Labor	1,825	Hrs	\$ 62.00	\$ 113,150
Tank O&M	5	EA	\$ 1,055	\$ 5,275
Backflow Test/Cert	0	EA	\$ 110	\$ -
Subtotal				\$ 260,762

O&M Credit for Existing Well Closure

Pump power	606,707	kWH	\$ 0.144	\$ (87,366)
Well O&M matl	2	EA	\$ 1,585	\$ (3,170)
Well O&M labor	360	Hrs	\$ 62	\$ (22,320)
Subtotal				\$ (112,856)

TOTAL ANNUAL O&M COSTS **\$ 505,292**

Table C.4

PWS Name Victoria County WCID 1
Alternative Name New Well at Victoria County Navigation Dist
Alternative Number Alt-4

Distance from PWS to new well location 5.8 miles
Estimated well depth 200 feet
Number of wells required 3
Well installation cost (location specific) \$151 per foot
Pump Stations needed w/ 1 feed tank each 2
On site storage tanks / pump sets needed 0

Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline Construction</i>				
Number of Crossings, bore	2	n/a	n/a	n/a
Number of Crossings, open cut	17	n/a	n/a	n/a
PVC water line, Class 200, 06"	30,482	LF	\$ 18	\$ 539,602
Bore and encasement, 10"	400	LF	\$ 260	\$ 104,000
Open cut and encasement, 10"	850	LF	\$ 140	\$ 119,000
Gate valve and box, 06"	6	EA	\$ 825	\$ 5,027
Air valve	13	EA	\$ 2,110	\$ 27,430
Flush valve	6	EA	\$ 1,055	\$ 6,432
Metal detectable tape	30,482	LF	\$ 2	\$ 60,964
Subtotal				\$ 862,454

Pump Station(s) Installation

Pump	4	EA	\$ 8,230	\$ 32,920
Pump Station Piping, 06"	2	EA	\$ 859	\$ 1,719
Gate valve, 06"	8	EA	\$ 825	\$ 6,596
Check valve, 06"	4	EA	\$ 1,169	\$ 4,675
Electrical/Instrumentation	2	EA	\$ 10,550	\$ 21,100
Site work	2	EA	\$ 2,635	\$ 5,270
Building pad	2	EA	\$ 5,275	\$ 10,550
Pump Building	2	EA	\$ 10,550	\$ 21,100
Fence	2	EA	\$ 6,330	\$ 12,660
Tools	2	EA	\$ 1,055	\$ 2,110
5,000 gal feed tank	2	EA	\$ 10,250	\$ 20,500
100,000 gal ground storage tank	-	EA	\$ 102,900	\$ -
Backflow Preventor	0	EA	\$ 3,528	\$ -
Subtotal				\$ 139,200

Well Installation

Well installation	600	LF	\$ 151	\$ 90,600
Water quality testing	6	EA	\$ 1,320	\$ 7,920
Well pump	3	EA	\$ 4,824	\$ 14,472
Well electrical/instrumentation	3	EA	\$ 5,800	\$ 17,400
Well cover and base	3	EA	\$ 3,165	\$ 9,495
Piping	3	EA	\$ 3,165	\$ 9,495
Subtotal				\$ 149,382

Subtotal of Component Costs \$ 1,151,036

Contingency 20% \$ 230,207
 Design & Constr Management 25% \$ 287,759

TOTAL CAPITAL COSTS \$ 1,669,002

Annual Operations and Maintenance Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline O&M</i>				
Pipeline O&M	5.8	mile	\$ 285	\$ 1,645
Subtotal				\$ 1,645

Pump Station(s) O&M

Building Power	23,600	KWH	\$ 0.144	\$ 3,398
Pump Power	334,072	KWH	\$ 0.144	\$ 48,106
Materials	2	EA	\$ 1,585	\$ 3,170
Labor	730	Hrs	\$ 62.00	\$ 45,260
Tank O&M	2	EA	\$ 1,055	\$ 2,110
Backflow Cert/Test	0	EA	\$ 110	\$ -
Subtotal				\$ 102,045

Well O&M

Pump power	121,341	KWH	\$ 0.144	\$ 17,473
Well O&M matl	3	EA	\$ 1,585	\$ 4,755
Well O&M labor	540	Hrs	\$ 62	\$ 33,480
Subtotal				\$ 55,708

O&M Credit for Existing Well Closure

Pump power	606,707	KWH	\$ 0.144	\$ (87,366)
Well O&M matl	2	EA	\$ 1,585	\$ (3,170)
Well O&M labor	360	Hrs	\$ 62	\$ (22,320)
Subtotal				\$ (112,856)

TOTAL ANNUAL O&M COSTS \$ 46,542

Table C.5

PWS Name Victoria County WCID 1
Alternative Name New Well at 10 Miles
Alternative Number Alt-5

Distance from PWS to new well location 10.0 miles
Estimated well depth 200 feet
Number of wells required 3
Well installation cost (location specific) \$151 per foot
Pump Stations needed w/ 1 feed tank each 4
On site storage tanks / pump sets needed 0

Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline Construction</i>				
Number of Crossings, bore	5	n/a	n/a	n/a
Number of Crossings, open cut	19	n/a	n/a	n/a
PVC water line, Class 200, 06"	52,800	LF	\$ 18	\$ 934,682
Bore and encasement, 10"	1,000	LF	\$ 260	\$ 260,000
Open cut and encasement, 10"	950	LF	\$ 140	\$ 133,000
Gate valve and box, 06"	11	EA	\$ 825	\$ 8,707
Air valve	16	EA	\$ 2,110	\$ 33,760
Flush valve	11	EA	\$ 1,055	\$ 11,141
Metal detectable tape	52,800	LF	\$ 2	\$ 105,600
Subtotal				\$ 1,486,890

Pump Station(s) Installation

Pump	8	EA	\$ 8,230	\$ 65,840
Pump Station Piping, 06"	4	EA	\$ 859	\$ 3,437
Gate valve, 06"	16	EA	\$ 825	\$ 13,192
Check valve, 06"	8	EA	\$ 1,169	\$ 9,350
Electrical/Instrumentation	4	EA	\$ 10,550	\$ 42,200
Site work	4	EA	\$ 2,635	\$ 10,540
Building pad	4	EA	\$ 5,275	\$ 21,100
Pump Building	4	EA	\$ 10,550	\$ 42,200
Fence	4	EA	\$ 6,330	\$ 25,320
Tools	4	EA	\$ 1,055	\$ 4,220
5,000 gal feed tank	4	EA	\$ 10,250	\$ 41,000
100,000 gal ground storage tank	-	EA	\$ 102,900	\$ -
Subtotal				\$ 278,400

Well Installation

Well installation	600	LF	\$ 151	\$ 90,600
Water quality testing	6	EA	\$ 1,320	\$ 7,920
Well pump	3	EA	\$ 4,824	\$ 14,472
Well electrical/instrumentation	3	EA	\$ 5,800	\$ 17,400
Well cover and base	3	EA	\$ 3,165	\$ 9,495
Piping	3	EA	\$ 3,165	\$ 9,495
Subtotal				\$ 149,382

Subtotal of Component Costs \$ 1,914,671

Contingency 20% \$ 382,934
 Design & Constr Management 25% \$ 478,668

TOTAL CAPITAL COSTS \$ 2,776,273

Annual Operations and Maintenance Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline O&M</i>				
Pipeline O&M	10.0	mile	\$ 285	\$ 2,850
Subtotal				\$ 2,850

Pump Station(s) O&M

Building Power	47,200	kWH	\$ 0.144	\$ 6,797
Pump Power	580,626	kWH	\$ 0.144	\$ 83,610
Materials	4	EA	\$ 1,585	\$ 6,340
Labor	1,460	Hrs	\$ 62.00	\$ 90,520
Tank O&M	-	EA	\$ 1,055	\$ -
Subtotal				\$ 187,267

Well O&M

Pump power	121,341	kWH	\$ 0.144	\$ 17,473
Well O&M matl	3	EA	\$ 1,585	\$ 4,755
Well O&M labor	540	Hrs	\$ 62	\$ 33,480
Subtotal				\$ 55,708

O&M Credit for Existing Well Closure

Pump power	606,707	kWH	\$ 0.144	\$ (87,366)
Well O&M matl	2	EA	\$ 1,585	\$ (3,170)
Well O&M labor	360	Hrs	\$ 62	\$ (22,320)
Subtotal				\$ (112,856)

TOTAL ANNUAL O&M COSTS \$ 132,969

Table C.6

PWS Name Victoria County WCID 1
Alternative Name New Well at 5 Miles
Alternative Number Alt-6

Distance from PWS to new well location 5.0 miles
Estimated well depth 200 feet
Number of wells required 3
Well installation cost (location specific) \$151 per foot
Pump Stations needed w/ 1 feed tank each 2
On site storage tanks / pump sets needed 0

Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline Construction</i>				
Number of Crossings, bore	2	n/a	n/a	n/a
Number of Crossings, open cut	10	n/a	n/a	n/a
PVC water line, Class 200, 06"	26,400	LF	\$ 18	\$ 467,341
Bore and encasement, 10"	400	LF	\$ 260	\$ 104,000
Open cut and encasement, 10"	500	LF	\$ 140	\$ 70,000
Gate valve and box, 06"	5	EA	\$ 825	\$ 4,354
Air valve	8	EA	\$ 2,110	\$ 16,880
Flush valve	5	EA	\$ 1,055	\$ 5,570
Metal detectable tape	26,400	LF	\$ 2	\$ 52,800
Subtotal				\$ 720,945

Pump Station(s) Installation

Pump	4	EA	\$ 8,230	\$ 32,920
Pump Station Piping, 06"	2	EA	\$ 859	\$ 1,719
Gate valve, 06"	8	EA	\$ 825	\$ 6,596
Check valve, 06"	4	EA	\$ 1,169	\$ 4,675
Electrical/Instrumentation	2	EA	\$ 10,550	\$ 21,100
Site work	2	EA	\$ 2,635	\$ 5,270
Building pad	2	EA	\$ 5,275	\$ 10,550
Pump Building	2	EA	\$ 10,550	\$ 21,100
Fence	2	EA	\$ 6,330	\$ 12,660
Tools	2	EA	\$ 1,055	\$ 2,110
5,000 gal feed tank	2	EA	\$ 10,250	\$ 20,500
100,000 gal ground storage tank	-	EA	\$ 102,900	\$ -
Subtotal				\$ 139,200

Well Installation

Well installation	600	LF	\$ 151	\$ 90,600
Water quality testing	6	EA	\$ 1,320	\$ 7,920
Well pump	3	EA	\$ 4,824	\$ 14,472
Well electrical/instrumentation	3	EA	\$ 5,800	\$ 17,400
Well cover and base	3	EA	\$ 3,165	\$ 9,495
Piping	3	EA	\$ 3,165	\$ 9,495
Subtotal				\$ 149,382

Subtotal of Component Costs \$ 1,009,527

Contingency 20% \$ 201,905
 Design & Constr Management 25% \$ 252,382

TOTAL CAPITAL COSTS \$ 1,463,813

Annual Operations and Maintenance Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline O&M</i>				
Pipeline O&M	5.0	mile	\$ 285	\$ 1,425
Subtotal				\$ 1,425

Pump Station(s) O&M

Building Power	23,600	kWH	\$ 0.144	\$ 3,398
Pump Power	290,313	kWH	\$ 0.144	\$ 41,805
Materials	2	EA	\$ 1,585	\$ 3,170
Labor	730	Hrs	\$ 62.00	\$ 45,260
Tank O&M	2	EA	\$ 1,055	\$ 2,110
Subtotal				\$ 95,743

Well O&M

Pump power	121,341	kWH	\$ 0.144	\$ 17,473
Well O&M matl	3	EA	\$ 1,585	\$ 4,755
Well O&M labor	540	Hrs	\$ 62	\$ 33,480
Subtotal				\$ 55,708

O&M Credit for Existing Well Closure

Pump power	606,707	kWH	\$ 0.144	\$ (87,366)
Well O&M matl	2	EA	\$ 1,585	\$ (3,170)
Well O&M labor	360	Hrs	\$ 62	\$ (22,320)
Subtotal				\$ (112,856)

TOTAL ANNUAL O&M COSTS \$ 40,021

Table C.7

PWS Name Victoria County WCID 1
Alternative Name New Well at 1 Mile
Alternative Number Alt-7

Distance from PWS to new well location 1.0 miles
Estimated well depth 200 feet
Number of wells required 3
Well installation cost (location specific) \$151 per foot
Pump Stations needed w/ 1 feed tank each 0
On site storage tanks / pump sets needed 0

Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline Construction</i>				
Number of Crossings, bore	-	n/a	n/a	n/a
Number of Crossings, open cut	2	n/a	n/a	n/a
PVC water line, Class 200, 06"	5,280	LF	\$ 18	\$ 93,468
Bore and encasement, 10"	-	LF	\$ 260	\$ -
Open cut and encasement, 10"	100	LF	\$ 140	\$ 14,000
Gate valve and box, 06"	1	EA	\$ 825	\$ 871
Air valve	2	EA	\$ 2,110	\$ 4,220
Flush valve	1	EA	\$ 1,055	\$ 1,114
Metal detectable tape	5,280	LF	\$ 2	\$ 10,560
Subtotal				\$ 124,233

Pump Station(s) Installation

Pump	-	EA	\$ 8,230	\$ -
Pump Station Piping, 06"	-	EA	\$ 859	\$ -
Gate valve, 06"	-	EA	\$ 825	\$ -
Check valve, 06"	-	EA	\$ 1,169	\$ -
Electrical/Instrumentation	-	EA	\$ 10,550	\$ -
Site work	-	EA	\$ 2,635	\$ -
Building pad	-	EA	\$ 5,275	\$ -
Pump Building	-	EA	\$ 10,550	\$ -
Fence	-	EA	\$ 6,330	\$ -
Tools	-	EA	\$ 1,055	\$ -
5,000 gal feed tank	-	EA	\$ 10,250	\$ -
100,000 gal ground storage tank	-	EA	\$ 102,900	\$ -
Subtotal				\$ -

Well Installation

Well installation	600	LF	\$ 151	\$ 90,600
Water quality testing	6	EA	\$ 1,320	\$ 7,920
Well pump	3	EA	\$ 4,824	\$ 14,472
Well electrical/instrumentation	3	EA	\$ 5,800	\$ 17,400
Well cover and base	3	EA	\$ 3,165	\$ 9,495
Piping	3	EA	\$ 3,165	\$ 9,495
Subtotal				\$ 149,382

Subtotal of Component Costs \$ 273,615

Contingency 20% \$ 54,723
 Design & Constr Management 25% \$ 68,404

TOTAL CAPITAL COSTS \$ 396,741

Annual Operations and Maintenance Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline O&M</i>				
Pipeline O&M	1.0	mile	\$ 285	\$ 285
Subtotal				\$ 285

Pump Station(s) O&M

Building Power	-	kWH	\$ 0.144	\$ -
Pump Power	-	kWH	\$ 0.144	\$ -
Materials	-	EA	\$ 1,585	\$ -
Labor	-	Hrs	\$ 62.00	\$ -
Tank O&M	-	EA	\$ 1,055	\$ -
Subtotal				\$ -

Well O&M

Pump power	121,341	kWH	\$ 0.144	\$ 17,473
Well O&M matl	3	EA	\$ 1,585	\$ 4,755
Well O&M labor	540	Hrs	\$ 62	\$ 33,480
Subtotal				\$ 55,708

O&M Credit for Existing Well Closure

Pump power	606,707	kWH	\$ 0.144	\$ (87,366)
Well O&M matl	2	EA	\$ 1,585	\$ (3,170)
Well O&M labor	360	Hrs	\$ 62	\$ (22,320)
Subtotal				\$ (112,856)

TOTAL ANNUAL O&M COSTS \$ (56,863)

Table C.8

PWS Name *Victoria County WCID 1*
Alternative Name *Central Treatment - RO*
Alternative Number *Alt-8*

Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Reverse Osmosis Unit Purchase/Installation</i>				
Site preparation	0.90	acre	\$ 4,000	\$ 3,600
Slab	75	CY	\$ 1,000	\$ 75,000
Building	2,000	SF	\$ 60	\$ 120,000
Building electrical	2,000	SF	\$ 8	\$ 16,000
Building plumbing	2,000	SF	\$ 8	\$ 16,000
Heating and ventilation	2,000	SF	\$ 7	\$ 14,000
Fence	900	LF	\$ 15	\$ 13,500
Paving	2,800	SF	\$ 2	\$ 5,600
Electrical	1	JOB	\$ 100,000	\$ 100,000
Piping	1	JOB	\$ 50,000	\$ 50,000
Reverse osmosis package including:				
High pressure pumps - 15hp				
Cartridge filters and vessels				
RO membranes and vessels				
Control system				
Chemical feed systems				
Freight cost				
Vendor start-up services	1	UNIT	\$ 949,000	\$ 949,000
Feed pumps	3	EA	\$ 5,000	\$ 15,000
Permeate tank	10,000	gal	\$ 3	\$ 30,000
Reject pond:				
Excavation	15,300	CYD	\$ 3.00	\$ 45,900
Compacted fill	12,300	CYD	\$ 4.00	\$ 49,200
Lining	90,800	SF	\$ 0.50	\$ 45,400
Vegetation	2,700	SY	\$ 1.50	\$ 4,050
Access road	3,000	LF	\$ 30.00	\$ 90,000
Subtotal of Design/Construction Costs				\$ 1,642,250
Contingency	20%		\$ 328,450	
Design & Constr Management	25%		\$ 410,563	
Reject water haulage truck	1	EA	\$ 100,000	\$ 100,000
TOTAL CAPITAL COSTS				\$ 2,481,263

Annual Operations and Maintenance Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Reverse Osmosis Unit O&M</i>				
Building Power	18,000	kwh/yr	\$ 0.144	\$ 2,592
Equipment power	285,000	kwh/yr	\$ 0.144	\$ 41,040
Labor	2,000	hrs/yr	\$ 40.00	\$ 80,000
Materials and Chemicals	81,990	year	\$ 0.43	\$ 35,256
Analyses	24	test	\$ 200	\$ 4,800
Subtotal				\$ 163,688
<i>Backwash Disposal</i>				
Disposal truck mileage	89,000	miles	\$ 1.50	\$ 133,500
Backwash disposal fee	19,000	kgal/yr	\$ 5.00	\$ 95,000
Subtotal				\$ 228,500
TOTAL ANNUAL O&M COSTS				\$ 392,188

Table C.9

PWS Name *Victoria County WCID 1*
Alternative Name *Central Treatment - Iron Based Adsorption*
Alternative Number *Alt-9*

Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Adsorption Unit Purchase/Installation</i>				
Site preparation	0.80	acre	\$ 4,000	\$ 3,200
Slab	62	CY	\$ 1,000	\$ 62,000
Building	1,700	SF	\$ 60	\$ 102,000
Building electrical	1,700	SF	\$ 8	\$ 13,600
Building plumbing	1,700	SF	\$ 8	\$ 13,600
Heating and ventilation	1,700	SF	\$ 7	\$ 11,900
Fence	820	LF	\$ 15	\$ 12,300
Paving	3,500	SF	\$ 2	\$ 7,000
Electrical	1	JOB	\$ 80,000	\$ 80,000
Piping	1	JOB	\$ 50,000	\$ 50,000
Adsorption package including:				
3 Adsorption vessels				
E 33 Iron oxide Media				
Controls & instruments	1	UNIT	\$ 377,000	\$ 377,000
Backwash Tank	24,500	GAL	\$ 2	\$ 49,000
Chlorination Point	1	EA	\$ 4,000	\$ 4,000
Sewer Connection Fee	1	EA	\$ 15,000	\$ 15,000
Subtotal of Component Costs				\$ 800,600
Contingency	20%		\$	160,120
Design & Constr Management	25%		\$	200,150
TOTAL CAPITAL COSTS				\$ 1,160,870

Annual Operations and Maintenance Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Adsorption Unit O&M</i>				
Building Power	15,100	kwh/yr	\$ 0.144	\$ 2,174
Equipment power	23,700	kwh/yr	\$ 0.144	\$ 3,413
Labor	800	hrs/yr	\$ 40.000	\$ 32,000
Media replacement	192	cf	\$ 200	\$ 38,400
Analyses	24	test	\$ 200	\$ 4,800
Backwash discharge to sewer	-	MG/yr	\$ 5,000	\$ -
Spent Media Disposal	192.00	CY	\$ 20	\$ 3,840
Subtotal				\$ 84,627
<i>Backwash Disposal</i>				
Disposal truck mileage	-	miles	\$ 1.50	\$ -
Reject (brine) disposal fee	319	kgal/yr	\$ 5.00	\$ 1,593
Subtotal				\$ 1,593
TOTAL ANNUAL O&M COSTS				\$ 86,220

Table C.10

PWS Name *Victoria County WCID 1*
Alternative Name *Central Treatment - Coagulation/Filtration*
Alternative Number *Alt-10*

Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Coagulation/Filtration Unit Purchase/Installation</i>				
Site preparation	0.50	acre	\$ 4,000	\$ 2,000
Slab	40	CY	\$ 1,000	\$ 40,000
Building	1,840	SF	\$ 60	\$ 110,400
Building electrical	1,840	SF	\$ 8	\$ 14,720
Building plumbing	1,840	SF	\$ 8	\$ 14,720
Heating and ventilation	1,840	SF	\$ 7	\$ 12,880
Fence	1,500	LF	\$ 15	\$ 22,500
Paving	3,000	SF	\$ 2	\$ 6,000
Electrical	1	JOB	\$ 70,000	\$ 70,000
Piping	1	JOB	\$ 40,000	\$ 40,000
Coagulation/filter package including:				
Chemical feed system				
Pressure ceramic filters				
Controls & Instruments	1	UNIT	\$ 407,000	\$ 407,000
Backwash Tank	44,000	EA	\$ 2	\$ 88,000
Coagulant Tank	500	gal	\$ 3	\$ 1,500
Sewer Connection Fee	1	gal	\$ 15,000	\$ 15,000
Chlorination Point	1	gal	\$ 4,000.00	\$ 4,000
Subtotal of Component Costs				\$ 848,720
Contingency	20%			\$ 169,744
Design & Constr Management	25%			\$ 212,180
TOTAL CAPITAL COSTS				\$ 1,230,644

Annual Operations and Maintenance Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Coagulation/Filtration Unit O&M</i>				
Building Power	15,100	kwh/yr	\$ 0.144	\$ 2,174
Equipment power	26,000	kwh/yr	\$ 0.144	\$ 3,744
Labor	2,000	hrs/yr	\$ 40.00	\$ 80,000
Materials	1	year	\$ 8,000	\$ 8,000
Chemicals	1	year	\$ 2,000	\$ 2,000
Analyses	24	test	\$ 200	\$ 4,800
Backwash disposal	-	kgal/yr	\$ 5,000	\$ -
Subtotal				\$ 100,718
<i>Haul Regenerant Waste and Brine</i>				
Disposal truck mileage	-	miles	\$ 1.50	\$ -
Reject (brine) disposal fee	4,015	kgal/yr	\$ 5.00	\$ 20,075
Subtotal				\$ 20,075
TOTAL ANNUAL O&M COSTS				\$ 120,793

Table C.11

PWS Name *Victoria County WCID 1*
Alternative Name *Point-of-Use Treatment*
Alternative Number *Alt-11*

Number of Connections for POU Unit Installation 700 connections

Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>POU-Treatment - Purchase/Installation</i>				
POU treatment unit purchase	700	EA	\$ 200	\$ 140,000
POU treatment unit installation	700	EA	\$ 160	\$ 112,000
Subtotal				\$ 252,000
Subtotal of Component Costs				\$ 252,000
Contingency	20%		\$	50,400
Design & Constr Management	25%		\$	63,000
Procurement & Administration	20%		\$	50,400
TOTAL CAPITAL COSTS				\$ 415,800

Annual Operations and Maintenance Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>O&M</i>				
POU materials, per unit	700	EA	\$ 66	\$ 46,200
Contaminant analysis, 1/3 units/yr	233	EA	\$ 210	\$ 49,000
Program labor, 10 hrs/unit	7,000	hrs	\$ 42	\$ 294,000
Subtotal				\$ 389,200
TOTAL ANNUAL O&M COSTS				\$ 389,200

Table C.12

PWS Name *Victoria County WCID 1*
Alternative Name *Point-of-Entry Treatment*
Alternative Number *Alt-12*

Number of Connections for POE Unit Installation 700 connections

Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>POE-Treatment - Purchase/Installat</i>				
POE treatment unit purchase	700	EA	\$ 5,275	\$ 3,692,500
Pad and shed, per unit	700	EA	\$ 2,110	\$ 1,477,000
Piping connection, per unit	700	EA	\$ 1,055	\$ 738,500
Electrical hook-up, per unit	700	EA	\$ 1,055	\$ 738,500
Subtotal				\$ 6,646,500

Subtotal of Component Costs **\$ 6,646,500**

Contingency	20%	\$ 1,329,300
Design & Constr Management	25%	\$ 1,661,625
Procurement & Administration	20%	\$ 1,329,300

TOTAL CAPITAL COSTS **\$ 10,966,725**

Annual Operations and Maintenance Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>O&M</i>				
POE materials, per unit	700	EA	\$ 1,585	\$ 1,109,500
Contaminant analysis, 1/yr per uni	700	EA	\$ 210	\$ 147,000
Program labor, 10 hrs/unit	7,000	hrs	\$ 42	\$ 294,000
Subtotal				\$ 1,550,500

TOTAL ANNUAL O&M COSTS **\$ 1,550,500**

Table C.13

PWS Name *Victoria County WCID 1*
Alternative Name *Public Dispenser for Treated Drinking Water*
Alternative Number *Alt-13*

Number of Treatment Units Recommended 6

Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Public Dispenser Unit Installation</i>				
POE-Treatment unit(s)	6	EA	\$ 7,385	\$ 44,310
Unit installation costs	6	EA	\$ 5,275	\$ 31,650
Subtotal				\$ 75,960
Subtotal of Component Costs				\$ 75,960
Contingency	20%		\$	15,192
Design & Constr Management	25%		\$	18,990

TOTAL CAPITAL COSTS **110,142**

Annual Operations and Maintenance Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Program Operation</i>				
Treatment unit O&M, 1 per unit	6	EA	\$ 2,110	\$ 12,660
Contaminant analysis, 1/wk per u	312	EA	\$ 210	\$ 65,520
Sampling/reporting, 1 hr/day	2,190	HRS	\$ 62	\$ 135,780
Subtotal				\$ 213,960

TOTAL ANNUAL O&M COSTS **\$ 213,960**

Table C.14

PWS Name *Victoria County WCID 1*
Alternative Name *Supply Bottled Water to 100% of Population*
Alternative Number *Alt-14*

Service Population 2,800
Percentage of population requiring supply 100%
Water consumption per person 1.00 gpcd
Calculated annual potable water needs 1,022,000 gallons

Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Program Implementation</i>				
Initial program set-up	500	hours	\$ 46	\$ 23,000
Subtotal				\$ 23,000
Subtotal of Component Costs				\$ 23,000
Contingency	20%		\$	4,600
TOTAL CAPITAL COSTS				\$ 27,600

Annual Operations and Maintenance Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Program Operation</i>				
Water purchase costs	1,022,000	gals	\$ 1.40	\$ 1,430,800
Program admin, 9 hrs/wk	468	hours	\$ 46	\$ 21,528
Program materials	1	EA	\$ 5,275	\$ 5,275
Subtotal				\$ 1,457,603
TOTAL ANNUAL O&M COSTS				\$ 1,457,603

Table C.15

PWS Name *Victoria County WCID 1*
Alternative Name *Central Trucked Drinking Water*
Alternative Number *Alt-15*

Service Population 2,800
Percentage of population requiring supply 100%
Water consumption per person 1.00 gpcd
Calculated annual potable water needs 1,022,000 gallons
Travel distance to compliant water source 14 miles

Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Storage Tank Installation</i>				
20,000 gal ground storage tank	1	EA	\$ 25,725	\$ 25,725
Site improvements	1	EA	\$ 3,165	\$ 3,165
Potable water truck	1	EA	\$ 77,000	\$ 77,000
Subtotal				\$ 105,890
Subtotal of Component Costs				\$ 105,890
Contingency	20%		\$	21,178
Design & Constr Management	25%		\$	26,473
TOTAL CAPITAL COSTS				\$ 153,541

Annual Operations and Maintenance Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Program Operation</i>				
Water delivery labor, 4 hrs/wk	208	hrs	\$ 62	\$ 12,896
Truck operation, 1 round trip/wk	1,456	miles	\$ 3.00	\$ 4,368
Water purchase	1,022	1,000 gals	\$ 2.50	\$ 2,555
Water testing, 1 test/wk	52	EA	\$ 210	\$ 10,920
Sampling/reporting, 2 hrs/wk	104	hrs	\$ 62	\$ 6,448
Subtotal				\$ 37,187
TOTAL ANNUAL O&M COSTS				\$ 37,187

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**APPENDIX D
EXAMPLE FINANCIAL MODEL**

Appendix D
General Inputs

Victoria County WCID

Number of Alternatives **15** Selected from Results Sheet

Input Fields are Indicated by: **Victoria County WCID**

General Inputs		
Implementation Year	2010	
Months of Working Capital	0	
Depreciation	\$ -	
Percent of Depreciation for Replacement Fund	0%	
Allow Negative Cash Balance (yes or no)	No	
Median Household Income	\$ 28,906	Victoria County WCID
Median HH Income -- Texas	\$ 39,927	
Grant Funded Percentage	0%	Selected from Results
Capital Funded from Revenues	\$ -	
	Base Year	2008
	Growth/Escalation	
Accounts & Consumption		
Metered Residential Accounts		
Number of Accounts	0.0%	700
Number of Bills Per Year		12
Annual Billed Consumption		82,125,000
Consumption per Account Per Pay Period	0.0%	9,777
Consumption Allowance in Rates		2,000
Total Allowance		16,800,000
Net Consumption Billed		65,325,000
Percentage Collected		100.0%
Unmetered Residential Accounts		
Number of Accounts	0.0%	0
Number of Bills Per Year		12
Percentage Collected		100.0%
Metered Non-Residential Accounts		
Number of Accounts	0.0%	0
Number of Bills Per Year		12
Non-Residential Consumption		-
Consumption per Account	0.0%	-
Consumption Allowance in Rates		-
Total Allowance		-
Net Consumption Billed		-
Percentage Collected		0.0%
Unmetered Non-Residential Accounts		
Number of Accounts	0.0%	0
Number of Bills Per Year		12
Percentage Collected		100.0%
Water Purchase & Production		
Water Purchased (gallons)	0.0%	-
Average Cost Per Unit Purchased	0.0%	\$ -
Bulk Water Purchases	0.0%	\$ -
Water Production	0.0%	82,125,000
Unaccounted for Water		-
Percentage Unaccounted for Water		0.0%

Appendix D
General Inputs

Victoria County WCID

Number of Alternatives 15 Selected from Results Sheet

Input Fields are Indicated by: [Redacted]

Residential Rate Structure	Allowance within Tier	
Estimated Average Water Rate (\$/1000gallons)	-	\$ 3.24
Non-Residential Rate Structure		
Estimated Average Water Rate (\$/1000gallons)	-	\$ -
INITIAL YEAR EXPENDITURES		
Operating Expenditures:	Inflation	Initial Year
Salaries & Benefits	0.0%	-
Contract Labor	0.0%	-
Water Purchases	0.0%	-
Chemicals, Treatment	0.0%	-
Utilities	0.0%	-
Repairs, Maintenance, Supplies	0.0%	-
Repairs	0.0%	-
Maintenance	0.0%	-
Supplies	0.0%	-
Administrative Expenses	0.0%	-
Accounting and Legal Fees	0.0%	-
Insurance	0.0%	-
Automotive and Travel	0.0%	-
Professional and Directors Fees	0.0%	-
Bad Debts	0.0%	-
Garbage Pick-up	0.0%	-
Miscellaneous	0.0%	-
Other 3	0.0%	265,787
Other 4	0.0%	-
Incremental O&M for Alternative	0.0%	-
Total Operating Expenses		265,787
Non-Operating Income/Expenditures		
Interest Income	0.0%	-
Other Income	0.0%	-
Other Expense	0.0%	-
Transfers In (Out)	0.0%	-
Net Non-Operating		-
Esisting Debt Service		
Bonds Payable, Less Current Maturities		\$ -
Bonds Payable, Current		\$ -
Interest Expense		\$ -

1 **APPENDIX E**
2 **ANALYSIS OF SHARED SOLUTIONS FOR OBTAINING WATER FROM**
3 **THE CITY OF VICTORIA AND PORT LAVACA GBRA**

4 ***E.1 OVERVIEW OF METHOD USED***

5 There are several small PWSs with water quality problems located in the vicinity of the
6 Victoria WCID 1 PWS that could benefit from joining together and cooperating to share the
7 cost for obtaining compliant drinking water. This cooperation could involve creating a formal
8 organization of individual PWSs to address obtaining compliant drinking water, consolidating
9 to form a single PWS, or having the individual PWSs taken over or bought out by a larger
10 regional entity.

11 This analysis focuses on compliance alternatives related to obtaining water from large
12 water providers interested in providing water outside their current area, either by wholesaling
13 to PWSs, or by expanding their service areas. This type of solution is most likely to have the
14 best prospects for sustainability, and a reliable provision of compliant drinking water.

15 The purpose of this analysis is to approximate the level of capital cost savings that could
16 be expected from pursuing a shared solution versus a solution where the study PWS obtains
17 compliant drinking water on its own. Regardless of the form a group solution would take,
18 water consumers would have to pay for the infrastructure needed for obtaining compliant
19 water. To keep this analysis as straightforward and realistic as possible, it is assumed the
20 individual PWSs would remain independent, and would share the capital cost for the
21 infrastructure required. Also, to maintain simplicity, this analysis is limited to estimating
22 capital cost savings related to pipeline construction, which is likely to be by far the largest
23 component of the overall capital cost. A shared solution could also produce savings in O&M
24 expenses as a result of reduction in redundant facilities and the potential for shared O&M
25 resources, and these savings would have to be evaluated if the PWSs are interested in
26 implementing a shared solution.

27 There are many ways pipeline capital costs could be divided between participating PWSs,
28 and the final apportioning of costs would likely be based on negotiation between the
29 participating entities. At this preliminary stage of analysis it is not possible to project results
30 from negotiations regarding cost sharing. For this reason, three methods are used to allocate
31 cost between PWSs in an effort to give an approximation of the range of savings that might be
32 attainable for an individual PWS.

33 Method A is based on allocating capital cost of the shared pipeline solution proportionate
34 to the amount of water used by each PWS. In this case, the capital cost for the shared pipeline
35 and the necessary pump stations is estimated, and then this total capital cost is allocated based
36 on the fraction of the total water used by each PWS. For example, PWS #1 has an average
37 daily water use of 0.1 mgd and PWS #2 has an average daily use of 0.3 mgd. Using this
38 method, PWS #1 would be allocated 25 percent of the capital cost of the shared solution. This
39 method is a reasonable method for allocating cost when all the PWSs are different in size but
40 are relatively equidistant from the shared water source.

1 Method B is also based on allocating capital cost of the shared pipeline solution
2 proportionate to the amount of water used by the PWSs. However, rather than allocating the
3 *total* capital cost of the shared solution between each participating PWS, this approach splits
4 the shared pipeline into segments and allocates flow-proportional costs to the PWSs using each
5 segment. Costs for a pipeline segment are not shared by a PWS if the PWS does not use that
6 particular segment. For example, PWS #1 has an average daily water use of 0.3 mgd and PWS
7 #2 has an average daily use of 0.2 mgd. A 3-mile long pipeline segment is common to both
8 PWSs, while PWS #2 requires an additional 4-mile segment. Using this method, PWS #2
9 would be allocated 40 percent of the cost of the 3-mile segment and 100 percent of the cost of
10 the 4-mile segment. This method is a reasonable method for allocating cost when all the PWSs
11 are different in size and are located at different distances from the shared water source.

12 Method C is based on allocating capital cost of the shared pipeline solution proportionate
13 to the cost each PWS would have to pay to obtain compliant water if it were to implement an
14 individual solution. In this case, the total capital cost for the shared pipeline and the necessary
15 pump stations is estimated as well as the capital cost each PWS would have for obtaining its
16 own pipeline. The total capital cost for the shared solution is then allocated between the
17 participating PWSs based on what each PWS would have to pay to construct its own pipeline.
18 For example, the individual solution cost for PWS #1 is \$4 million and the individual solution
19 cost for PWS #2 is \$1 million. Using this method, PWS #1 would be allocated 80 percent of
20 the cost of the shared solution. This method is a reasonable method for allocating cost when
21 the PWS are located at different distances from the water source.

22 For any given PWS, all three of these methods should generate costs for the shared
23 solution that produce savings for the PWS over an individual solution. However, for different
24 PWSs participating in a shared solution, each of these three methods can produce savings of
25 varying magnitudes: for one PWS, Method A might show the best cost savings while for
26 another Method C might provide the best savings. For this reason, this range is considered to
27 be representative of possible savings that could result from an agreement that should be fair and
28 equitable to all parties involved.

29 ***E.2 SHARED SOLUTION FOR OBTAINING WATER FROM THE CITY OF*** 30 ***VICTORIA***

31 The small PWSs with water quality problems near the Victoria CO WCID 1 PWS that
32 could obtain water from the City of Victoria are listed in Table E.1, along with their average
33 water consumption and estimates of the capital cost for each PWS to construct an individual
34 pipeline. It is assumed for this analysis that all the systems would participate in a shared
35 solution.

36 This alternative would consist of constructing a 3.1-mile 4-inch joint pipeline from
37 Placedo to Bloomington. A second joint line, a 9.8-mile 6-inch pipeline, would connect the
38 joint pipeline to the City of Victoria water system. The pipeline would follow along Hulk
39 Rd/FM 616 west to State Hwy 35 the north to the City of Victoria. Each PWS would connect
40 to this joint line with a spur line. Spur lines would convey the water from the main line to the
41 storage tanks of each PWS. All spur pipelines would be 4 inches in diameter. It is assumed six

1 pump stations would be required to transfer the water from the Victoria WCID 1 PWS main
2 distribution line to Bloomington and another pump station from Bloomington to the end of the
3 pipeline in Placedo. The pipeline routing is shown in Figure E.1 at the end of this section.

4 The capital costs for each pipe segment and the total capital cost for the shared pipeline are
5 summarized in Table E.2. Table E.3 shows the capital costs allocated to each PWS using
6 Method A. Table E.4 shows the capital costs allocated to each PWS using Method B.
7 Table E.5 shows the allocation of pipeline capital costs to each of the PWSs using Method C,
8 as described above. Table E.6 provides a summary of the pipeline capital costs estimated for
9 each PWS, and the savings that could be realized compared to developing individual pipelines.
10 More detailed cost estimates for the pipe segments are shown at the end of this section in
11 Tables E.7 through E.10.

12 Based on these estimates, the range of pipeline capital cost savings to the Victoria WCID
13 1 PWS could be up to \$1.2 million if they were to implement a shared solution like this, which
14 would be a savings up to 48 percent. These estimates are hypothetical and are only provided to
15 approximate the magnitude of potential savings if this shared solution is implemented as
16 described.

17 **E.3 SHARED SOLUTION FOR OBTAINING WATER FROM THE PORT LAVACA** 18 **GBRA**

19 The small PWSs with water quality problems near the Victoria WCID 1 PWS that could
20 obtain water from the Port Lavaca GBRA are listed in Table E.11, along with their average
21 water consumption and estimates of the capital cost for each PWS to construct an individual
22 pipeline. It is assumed for this analysis that all the systems would participate in a shared
23 solution.

24 This alternative would consist of constructing a 9.4 mile 6-inch joint pipeline from the Port
25 Lavaca GBRA water system to the Victoria WCID 2 PWS in Placedo. A second joint line, a
26 2.6-mile 6-inch pipeline, would connect the joint pipeline to the Victoria WCID 1 PWS in
27 Bloomington. The pipeline would follow State Hwy 87 north to Placedo and then west on
28 Hulk Rd/FM 616 to Bloomington. Each PWS would connect to this joint line with a spur line.
29 Spur lines would convey the water from the main line to the storage tanks of each PWS. All
30 spur pipelines would be 4 inches in diameter, except for Victoria WCID 1 PWS, which would
31 be 6 inches. It is assumed six pump stations would be required to transfer the water from Port
32 Lavaca GBRA main distribution line to Placedo and another pump station from Placedo to the
33 end of the pipeline. The pipeline routing is shown in Figure E.2 at the end of this section.

34 The capital costs for each pipe segment and the total capital cost for the shared pipeline are
35 summarized in Table E.12. Table E.13 shows the capital costs allocated to each PWS using
36 Method A. Table E.14 shows the capital costs allocated to each PWS using Method B.
37 Table E.15 shows the allocation of pipeline capital costs to each of the PWSs using Method C,
38 as described above. Table E.16 provides a summary of the pipeline capital costs estimated for
39 each PWS, and the savings that could be realized compared to developing individual pipelines.
40 More detailed cost estimates for the pipe segments are shown at the end of this appendix in
41 Tables E.17 through E.20.

1 Based on these estimates, the range of pipeline capital cost savings to the Victoria
2 WCID 1 PWS could range from \$340,000 to \$1.5 million if they were to implement a shared
3 solution like this, which would be savings from nine to 42 percent. These estimates are
4 hypothetical and are only provided to approximate the magnitude of potential savings if this
5 shared solution is implemented as described.
6

Table E.1
Summary Information for PWSs Participating in Shared Solution

PWS	PWS #	Average Water Demand (mgd)	Water Demand as Percent of Total	Pipeline Capital Cost for Individual Solutions from Victoria	Percent of Sum of Capital Costs for Individual Solutions from Victoria
Victoria County WCID 1	2350001	0.225	76%	\$ 2,472,880	31%
Bloomington HS	2350016	0.01	3%	\$ 2,436,998	30%
Victoria County WCID 2	2350001	0.06	20%	\$ 3,162,651	39%
Totals		0.295	100%	\$ 8,072,529	100%

Table E.2
Capital cost for Shared Pipeline from Victoria

Pipe Segment	Capital Cost
Pipe 1	\$ 2,663,208
Pipe 2	\$ 608,047
Pipe A	\$ 191,006
Pipe B	\$ 759,046
Totals	\$ 4,221,307

Table E.3
Pipeline Capital Cost Allocation by Method A
Shared Pipeline Assessment for Victoria County WCID 1

PWS	PWS #	Percentage Based On Flow	Total Costs
Victoria County WCID 1	2350001	76.3%	\$ 3,219,641
Bloomington HS	2350016	3.4%	\$ 143,095
Victoria County WCID 2	2350001	20.3%	\$ 858,571
Totals			\$ 4,221,307

Table E.4
Pipeline Capital Cost Allocation by Method B
Shared Pipeline Assessment for Victoria County WCID 1

Pipeline Segment	Pipe Segment Capital Cost	Victoria County WCID 1		Bloomington HS		Victoria County WCID 2	
		Percent Allocation Based on Water Use	Allocated Cost	Percent Allocation Based on Water Use	Allocated Cost	Percent Allocation Based on Water Use	Allocated Cost
Pipe 1	\$ 2,663,208	76%	\$ 2,031,260	3%	\$ 90,278	20%	\$ 541,669
Pipe 2	\$ 608,047	0%	\$ -	14%	\$ 86,864	86%	\$ 521,183
Pipe A	\$ 191,006	0%	\$ -	100%	\$ 191,006	0%	\$ -
Pipe B	\$ 759,046	0%	\$ -	0%	\$ -	100%	\$ 759,046
Totals	\$ 4,221,307		\$ 2,031,260		\$ 368,149		\$ 1,821,898

Table E.5
Pipeline Capital Cost Allocation by Method C
Shared Pipeline Assessment for Victoria County WCID 1

PWS	PWS #	Cost for Individual Pipelines	Percentage based on Individual Solutions	Allocated Capital Cost
Victoria County WCID 1	2350001	\$ 2,472,880	31%	\$ 1,293,125
Bloomington HS	2350016	\$ 2,436,998	30%	\$ 1,274,361
Victoria County WCID 2	2350001	\$ 3,162,651	39%	\$ 1,653,821
Totals		\$ 8,072,529	100%	\$ 4,221,307

Table E.6
Pipeline Capital Cost Summary
Shared Pipeline Assessment for Victoria County WCID 1

PWS	Individual Pipeline Capital Costs	Shared Solution Capital Cost Allocation			Shared Solution Cost Savings			Shared Solution Percentage Savings		
		Method A	Method B	Method C	Method A	Method B	Method C	Method A	Method B	Method C
Victoria County WCID 1	\$ 2,472,880	\$ 3,219,641	\$ 2,031,260	\$ 1,293,125	\$ (746,761)	\$ 441,620	\$ 1,179,755	-30%	18%	48%
Bloomington HS	\$ 2,436,998	\$ 143,095	\$ 368,149	\$ 1,274,361	\$ 2,293,903	\$ 2,068,849	\$ 1,162,637	94%	85%	48%
Victoria County WCID 2	\$ 3,162,651	\$ 858,571	\$ 1,821,898	\$ 1,653,821	\$ 2,304,080	\$ 1,340,753	\$ 1,508,830	73%	42%	48%
Totals	\$ 8,072,529	\$ 4,221,307	\$ 4,221,307	\$ 4,221,307	\$ 3,851,222	\$ 3,851,222	\$ 3,851,222			

Table E.7

Main Link # 1

Total Pipe Length	9.82 miles
Number of Pump Stations Needed	5
Pipe Size	06" inches

Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline Construction</i>				
Number of Crossings, bore	5	n/a	n/a	n/a
Number of Crossings, open cut	23	n/a	n/a	n/a
PVC water line, Class 200, 06"	51,853	LF	\$ 18	\$ 917,918
Bore and encasement, 10"	1,000	LF	\$ 260	\$ 260,000
Open cut and encasement, 10"	1,150	LF	\$ 140	\$ 161,000
Gate valve and box, 06"	11	EA	\$ 825	\$ 9,070
Air valve	10	EA	\$ 2,110	\$ 21,100
Flush valve	11	EA	\$ 1,055	\$ 11,605
Metal detectable tape	51,853	LF	\$ 2.00	\$ 103,706
	Subtotal			\$ 1,484,399
<i>Pump Station(s) Installation</i>				
Pump	10	EA	\$ 8,230	\$ 82,300
Pump Station Piping, 06"	10	EA	\$ 859	\$ 8,593
Gate valve, 06"	20	EA	\$ 825	\$ 16,491
Check valve, 06"	10	EA	\$ 1,169	\$ 11,688
Electrical/Instrumentation	5	EA	\$ 10,550	\$ 52,750
Site work	5	EA	\$ 2,635	\$ 13,175
Building pad	5	EA	\$ 5,275	\$ 26,375
Pump Building	5	EA	\$ 10,550	\$ 52,750
Fence	5	EA	\$ 6,330	\$ 31,650
Tools	5	EA	\$ 1,055	\$ 5,275
5,000 gal ground storage tank	5	EA	\$ 10,250	\$ 51,250
	Subtotal			\$ 352,296
	Subtotal of Component Costs			\$ 1,836,695
Contingency	20%			\$ 367,339
Design & Constr Management	25%			\$ 459,174
	TOTAL CAPITAL COSTS			\$ 2,663,208

Table E.8

Main Link # 2	
Total Pipe Length	3.05 miles
Number of Pump Stations Needed	1
Pipe Size	04" inches

Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline Construction</i>				
Number of Crossings, bore	2	n/a	n/a	n/a
Number of Crossings, open cut	3	n/a	n/a	n/a
PVC water line, Class 200, 04"	16,082	LF	\$ 11	\$ 177,921
Bore and encasement, 10"	400	LF	\$ 260	\$ 104,000
Open cut and encasement, 10"	150	LF	\$ 140	\$ 21,000
Gate valve and box, 04"	4	EA	\$ 727	\$ 2,907
Air valve	4	EA	\$ 2,110	\$ 8,440
Flush valve	4	EA	\$ 1,055	\$ 4,220
Metal detectable tape	16,082	LF	\$ 2.00	\$ 32,164
Subtotal				\$ 350,652
<i>Pump Station(s) Installation</i>				
Pump	2	EA	\$ 8,230	\$ 16,460
Pump Station Piping, 04"	2	EA	\$ 566	\$ 1,132
Gate valve, 04"	4	EA	\$ 727	\$ 2,907
Check valve, 04"	2	EA	\$ 774	\$ 1,547
Electrical/Instrumentation	1	EA	\$ 10,550	\$ 10,550
Site work	1	EA	\$ 2,635	\$ 2,635
Building pad	1	EA	\$ 5,275	\$ 5,275
Pump Building	1	EA	\$ 10,550	\$ 10,550
Fence	1	EA	\$ 6,330	\$ 6,330
Tools	1	EA	\$ 1,055	\$ 1,055
5,000 gal ground storage tank	1	EA	\$ 10,250	\$ 10,250
Subtotal				\$ 68,691
Subtotal of Component Costs				\$ 419,343
Contingency	20%			\$ 83,869
Design & Constr Management	25%			\$ 104,836
TOTAL CAPITAL COSTS				\$ 608,047

Table E.9

Segment A

Bloomington HS

Private Pipe Size	04"
Total Pipe Length	0.10 miles
Total PWS annual water usage	3.7 MG
Number of Pump Stations Needed	1

Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline Construction</i>				
Number of Crossings, bore	1	n/a	n/a	n/a
Number of Crossings, open cut	-	n/a	n/a	n/a
PVC water line, Class 200, 04"	547	LF	\$ 11	\$ 6,052
Bore and encasement, 10"	200	LF	\$ 260	\$ 52,000
Open cut and encasement, 10"	-	LF	\$ 140	\$ -
Gate valve and box, 04"	1	EA	\$ 727	\$ 727
Air valve	1	EA	\$ 2,110	\$ 2,110
Flush valve	1	EA	\$ 1,055	\$ 1,055
Metal detectable tape	547	LF	\$ 2.00	\$ 1,094
Subtotal				\$ 63,037
<i>Pump Station(s) Installation</i>				
Pump	2	EA	\$ 8,230	\$ 16,460
Pump Station Piping, 04"	2	EA	\$ 566	\$ 1,132
Gate valve, 04"	4	EA	\$ 727	\$ 2,907
Check valve, 04"	2	EA	\$ 774	\$ 1,547
Electrical/Instrumentation	1	EA	\$ 10,550	\$ 10,550
Site work	1	EA	\$ 2,635	\$ 2,635
Building pad	1	EA	\$ 5,275	\$ 5,275
Pump Building	1	EA	\$ 10,550	\$ 10,550
Fence	1	EA	\$ 6,330	\$ 6,330
Tools	1	EA	\$ 1,055	\$ 1,055
5,000 gal ground storage tank	1	EA	\$ 10,250	\$ 10,250
Subtotal				\$ 68,691
Subtotal of Component Costs				\$ 131,729
Contingency	20%			\$ 26,346
Design & Constr Management	25%			\$ 32,932
TOTAL CAPITAL COSTS				\$ 191,006

Table E.10

Segment B

Victoria County WCID 2

Private Pipe Size	04"
Total Pipe Length	2.66 miles
Total PWS annual water usage	21.9 MG
Number of Pump Stations Needed	1

Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline Construction</i>				
Number of Crossings, bore	4	n/a	n/a	n/a
Number of Crossings, open cut	3	n/a	n/a	n/a
PVC water line, Class 200, 04"	14,025	LF	\$ 11	\$ 155,163
Bore and encasement, 10"	800	LF	\$ 260	\$ 208,000
Open cut and encasement, 10"	150	LF	\$ 140	\$ 21,000
Gate valve and box, 04"	3	EA	\$ 727	\$ 2,180
Air valve	3	EA	\$ 2,110	\$ 6,330
Flush valve	3	EA	\$ 1,055	\$ 3,165
Metal detectable tape	14,025	LF	\$ 2.00	\$ 28,050
Subtotal				\$ 423,889
<i>Pump Station(s) Installation</i>				
Pump	2	EA	\$ 8,230	\$ 16,460
Pump Station Piping, 04"	2	EA	\$ 566	\$ 1,132
Gate valve, 04"	4	EA	\$ 727	\$ 2,907
Check valve, 04"	2	EA	\$ 774	\$ 1,547
Electrical/Instrumentation	1	EA	\$ 10,550	\$ 10,550
Site work	1	EA	\$ 2,635	\$ 2,635
Building pad	1	EA	\$ 5,275	\$ 5,275
Pump Building	1	EA	\$ 10,550	\$ 10,550
Fence	1	EA	\$ 6,330	\$ 6,330
Tools	1	EA	\$ 1,055	\$ 1,055
30,000 gal ground storage tank	1	EA	\$ 41,150	\$ 41,150
Subtotal				\$ 99,591
Subtotal of Component Costs				\$ 523,480
Contingency	20%			\$ 104,696
Design & Constr Management	25%			\$ 130,870
TOTAL CAPITAL COSTS				\$ 759,046

Table E.11
Summary Information for PWSs Participating in Shared Solution

PWS	PWS #	Average Water Demand (mgd)	Water Demand as Percent of Total	Pipeline Capital Cost for Individual Solutions from Port Lavaca	Percent of Sum of Capital Costs for Individual Solutions from Port Lavaca
Victoria County WCID 2	2350006	0.06	20%	\$ 1,515,750	21%
Bloomington HS	2350016	0.01	3%	\$ 2,052,780	28%
Victoria County WCID 1	2350001	0.225	76%	\$ 3,648,063	51%
Totals		0.295	100%	\$ 7,216,593	100%

Table E.12
Capital cost for Shared Pipeline from Port Lavaca

Pipe Segment	Capital Cost
Pipe 1	\$ 2,167,861
Pipe 2	\$ 835,529
Pipe A	\$ 164,768
Pipe B	\$ 191,006
Pipe C	\$ 855,512
Totals	\$ 4,214,677

Table E.13
Pipeline Capital Cost Allocation by Method A
Shared Pipeline Assesment for Victoria County WCID 1

PWS	PWS #	Percentage Based On Flow	Total Costs
Victoria County WCID 2	2350006	20%	\$ 857,222
Bloomington HS	2350016	3%	\$ 142,870
Victoria County WCID 1	2350001	76%	\$ 3,214,584
Totals		100%	\$ 4,214,677

Table E.14
Pipeline Capital Cost Allocation by Method B
Shared Pipeline Assesment for Victoria County WCID 1

Pipeline Segment	Pipe Segment Capital Cost	Victoria County WCID 2		Bloomington HS		Victoria County WCID 1	
		Percent Allocation Based on Water Use	Allocated Cost	Percent Allocation Based on Water Use	Allocated Cost	Percent Allocation Based on Water Use	Allocated Cost
Pipe 1	\$ 2,167,861	20%	\$ 440,921	3%	\$ 73,487	76%	\$ 1,653,453
Pipe 2	\$ 835,529	0%	\$ -	4%	\$ 35,554	96%	\$ 799,975
Pipe A	\$ 164,768	100%	\$ 164,768	0%	\$ -	0%	\$ -
Pipe B	\$ 191,006	0%	\$ -	100%	\$ 191,006	0%	\$ -
Pipe C	\$ 855,512	0%	\$ -	0%	\$ -	100%	\$ 855,512
Totals	\$ 4,214,677		\$ 605,689		\$ 300,048		\$ 3,308,940

Table E.15
Pipeline Capital Cost Allocation by Method C
Shared Pipeline Assessment for Victoria County WCID 1

PWS	PWS #	Cost for Individual Pipelines	Percentage based on Individual Solutions	Allocated Capital Cost
Victoria County WCID 2	2350006	\$ 1,515,750	21%	\$ 885,237
Bloomington HS	2350016	\$ 2,052,780	28%	\$ 1,198,877
Victoria County WCID 1	2350001	\$ 3,648,063	51%	\$ 2,130,563
Totals		\$ 7,216,593	100%	\$ 4,214,677

Table E.16
Pipeline Capital Cost Summary
Shared Pipeline Assessment for Victoria County WCID 1

PWS	Individual Pipeline Capital Costs	Shared Solution Capital Cost Allocation			Shared Solution Cost Savings			Shared Solution Percentage Savings		
		Method A	Method B	Method C	Method A	Method B	Method C	Method A	Method B	Method C
Victoria County WCID 2	\$ 1,515,750	\$ 857,222	\$ 605,689	\$ 885,237	\$ 658,528	\$ 910,061	\$ 630,513	43%	60%	42%
Bloomington HS	\$ 2,052,780	\$ 142,870	\$ 300,048	\$ 1,198,877	\$ 1,909,910	\$ 1,752,732	\$ 853,903	93%	85%	42%
Victoria County WCID 1	\$ 3,648,063	\$ 3,214,584	\$ 3,308,940	\$ 2,130,563	\$ 433,479	\$ 339,123	\$ 1,517,500	12%	9%	42%
Totals	\$ 7,216,593	\$ 4,214,677	\$ 4,214,677	\$ 4,214,677	\$ 3,001,916	\$ 3,001,916	\$ 3,001,916			

Table E.17

Main Link # 1	
Total Pipe Length	9.36 miles
Number of Pump Stations Needed	5
Pipe Size	06" inches

Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline Construction</i>				
Number of Crossings, bore	1	n/a	n/a	n/a
Number of Crossings, open cut	11	n/a	n/a	n/a
PVC water line, Class 200, 06"	49,430	LF	\$ 18	\$ 875,025
Bore and encasement, 10"	200	LF	\$ 260	\$ 52,000
Open cut and encasement, 10"	550	LF	\$ 140	\$ 77,000
Gate valve and box, 06"	10	EA	\$ 825	\$ 8,245
Air valve	10	EA	\$ 2,110	\$ 21,100
Flush valve	10	EA	\$ 1,055	\$ 10,550
Metal detectable tape	49,430	LF	\$ 2.00	\$ 98,860
Subtotal				\$ 1,142,780
<i>Pump Station(s) Installation</i>				
Pump	10	EA	\$ 8,230	\$ 82,300
Pump Station Piping, 06"	10	EA	\$ 859	\$ 8,593
Gate valve, 06"	20	EA	\$ 825	\$ 16,491
Check valve, 06"	10	EA	\$ 1,169	\$ 11,688
Electrical/Instrumentation	5	EA	\$ 10,550	\$ 52,750
Site work	5	EA	\$ 2,635	\$ 13,175
Building pad	5	EA	\$ 5,275	\$ 26,375
Pump Building	5	EA	\$ 10,550	\$ 52,750
Fence	5	EA	\$ 6,330	\$ 31,650
Tools	5	EA	\$ 1,055	\$ 5,275
5,000 gal ground storage/feed ta	5	EA	\$ 10,250	\$ 51,250
Subtotal				\$ 352,296
Subtotal of Component Costs				\$ 1,495,077
Contingency	20%			\$ 299,015
Design & Constr Management	25%			\$ 373,769
TOTAL CAPITAL COSTS				\$ 2,167,861

Table E.18

Main Link # 2

Total Pipe Length	2.55 miles
Number of Pump Stations Needed	1
Pipe Size	06" inches

Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline Construction</i>				
Number of Crossings, bore	4	n/a	n/a	n/a
Number of Crossings, open cut	3	n/a	n/a	n/a
PVC water line, Class 200, 06"	13,440	LF	\$ 18	\$ 237,919
Bore and encasement, 10"	800	LF	\$ 260	\$ 208,000
Open cut and encasement, 10"	150	LF	\$ 140	\$ 21,000
Gate valve and box, 06"	3	EA	\$ 825	\$ 2,474
Air valve	3	EA	\$ 2,110	\$ 6,330
Flush valve	3	EA	\$ 1,055	\$ 3,165
Metal detectable tape	13,440	LF	\$ 2.00	\$ 26,880
	Subtotal			\$ 505,768
<i>Pump Station(s) Installation</i>				
Pump	2	EA	\$ 8,230	\$ 16,460
Pump Station Piping, 06"	2	EA	\$ 859	\$ 1,719
Gate valve, 06"	4	EA	\$ 825	\$ 3,298
Check valve, 06"	2	EA	\$ 1,169	\$ 2,338
Electrical/Instrumentation	1	EA	\$ 10,550	\$ 10,550
Site work	1	EA	\$ 2,635	\$ 2,635
Building pad	1	EA	\$ 5,275	\$ 5,275
Pump Building	1	EA	\$ 10,550	\$ 10,550
Fence	1	EA	\$ 6,330	\$ 6,330
Tools	1	EA	\$ 1,055	\$ 1,055
5,000 gal ground storage/feed ta	1	EA	\$ 10,250	\$ 10,250
	Subtotal			\$ 70,459
	Subtotal of Component Costs			\$ 576,227
Contingency	20%			\$ 115,245
Design & Constr Management	25%			\$ 144,057
	TOTAL CAPITAL COSTS			\$ 835,529

Table E.19

Segment A

Victoria County WCID 2

Private Pipe Size	04"
Total Pipe Length	0.15 miles
Total PWS annual water usage	21.9 MG
Number of Pump Stations Needed	1

Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline Construction</i>				
Number of Crossings, bore	-	n/a	n/a	n/a
Number of Crossings, open cut	-	n/a	n/a	n/a
PVC water line, Class 200, 04"	777	LF	\$ 11	\$ 8,596
Bore and encasement, 10"	-	LF	\$ 260	\$ -
Open cut and encasement, 10"	-	LF	\$ 140	\$ -
Gate valve and box, 04"	1	EA	\$ 727	\$ 727
Air valve	1	EA	\$ 2,110	\$ 2,110
Flush valve	1	EA	\$ 1,055	\$ 1,055
Metal detectable tape	777	LF	\$ 2.00	\$ 1,554
Subtotal				\$ 14,042
<i>Pump Station(s) Installation</i>				
Pump	2	EA	\$ 8,230	\$ 16,460
Pump Station Piping, 04"	2	EA	\$ 566	\$ 1,132
Gate valve, 04"	4	EA	\$ 727	\$ 2,907
Check valve, 04"	2	EA	\$ 774	\$ 1,547
Electrical/Instrumentation	1	EA	\$ 10,550	\$ 10,550
Site work	1	EA	\$ 2,635	\$ 2,635
Building pad	1	EA	\$ 5,275	\$ 5,275
Pump Building	1	EA	\$ 10,550	\$ 10,550
Fence	1	EA	\$ 6,330	\$ 6,330
Tools	1	EA	\$ 1,055	\$ 1,055
30,000 gal ground storage tank	1	EA	\$ 41,150	\$ 41,150
Subtotal				\$ 99,591
Subtotal of Component Costs				\$ 113,633
Contingency	20%			\$ 22,727
Design & Constr Management	25%			\$ 28,408
TOTAL CAPITAL COSTS				\$ 164,768

Table E.20

Segment B

Bloomington HS

Private Pipe Size	04"
Total Pipe Length	0.10 miles
Total PWS annual water usage	3.7 MG
Number of Pump Stations Needed	1

Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline Construction</i>				
Number of Crossings, bore	1	n/a	n/a	n/a
Number of Crossings, open cut	-	n/a	n/a	n/a
PVC water line, Class 200, 04"	547	LF	\$ 11	\$ 6,052
Bore and encasement, 10"	200	LF	\$ 260	\$ 52,000
Open cut and encasement, 10"	-	LF	\$ 140	\$ -
Gate valve and box, 04"	1	EA	\$ 727	\$ 727
Air valve	1	EA	\$ 2,110	\$ 2,110
Flush valve	1	EA	\$ 1,055	\$ 1,055
Metal detectable tape	547	LF	\$ 2.00	\$ 1,094
Subtotal				\$ 63,037
<i>Pump Station(s) Installation</i>				
Pump	2	EA	\$ 8,230	\$ 16,460
Pump Station Piping, 04"	2	EA	\$ 566	\$ 1,132
Gate valve, 04"	4	EA	\$ 727	\$ 2,907
Check valve, 04"	2	EA	\$ 774	\$ 1,547
Electrical/Instrumentation	1	EA	\$ 10,550	\$ 10,550
Site work	1	EA	\$ 2,635	\$ 2,635
Building pad	1	EA	\$ 5,275	\$ 5,275
Pump Building	1	EA	\$ 10,550	\$ 10,550
Fence	1	EA	\$ 6,330	\$ 6,330
Tools	1	EA	\$ 1,055	\$ 1,055
5,000 gal ground storage/feed ta	1	EA	\$ 10,250	\$ 10,250
Subtotal				\$ 68,691
Subtotal of Component Costs				\$ 131,729
Contingency	20%			\$ 26,346
Design & Constr Management	25%			\$ 32,932
TOTAL CAPITAL COSTS				\$ 191,006

Table E.21

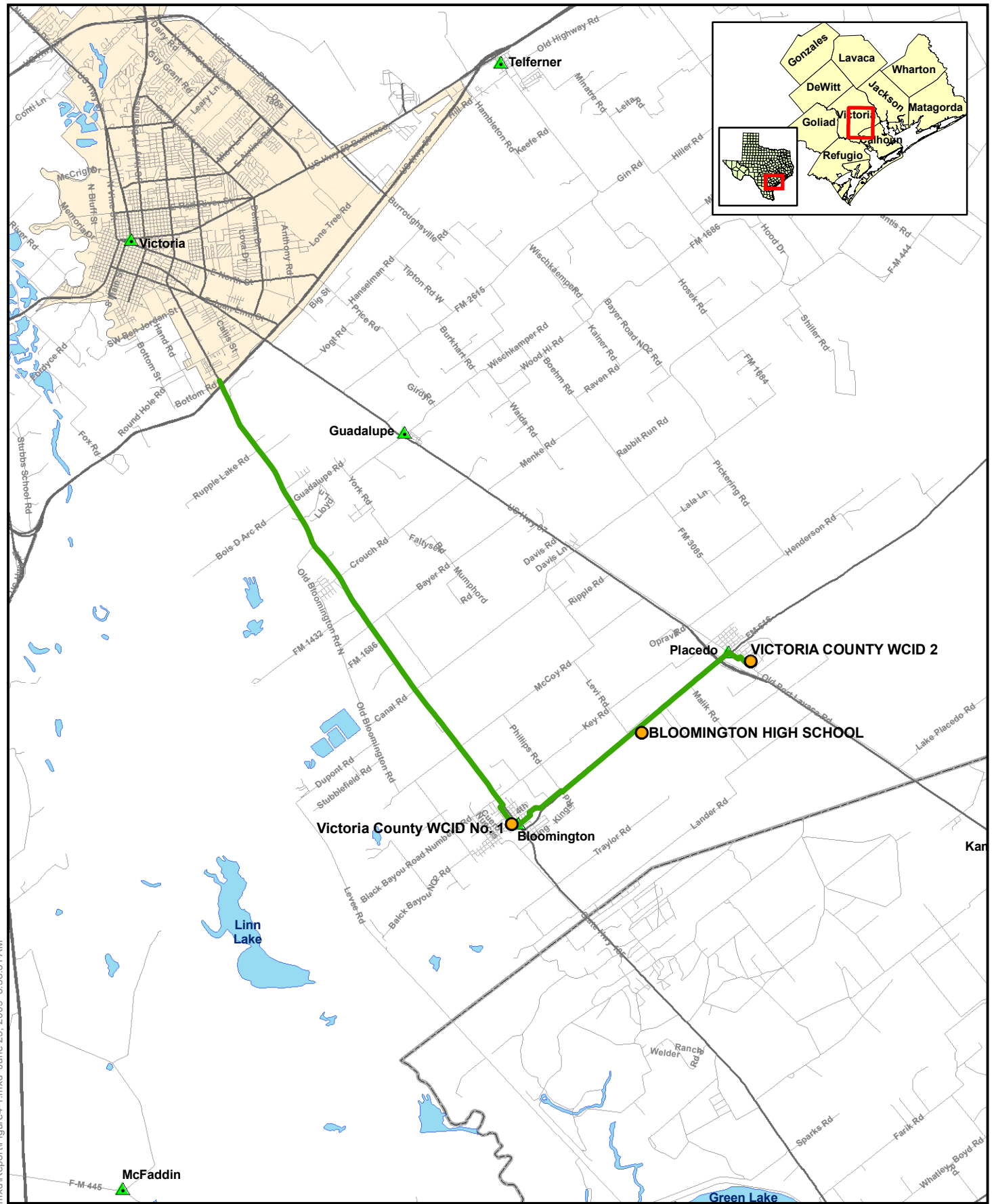
Segment C

Victoria County WCID 1

Private Pipe Size	06"
Total Pipe Length	3.07 miles
Total PWS annual water usage	82.1 MG
Number of Pump Stations Needed	1

Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline Construction</i>				
Number of Crossings, bore	3	n/a	n/a	n/a
Number of Crossings, open cut	4	n/a	n/a	n/a
PVC water line, Class 200, 06"	16,221	LF	\$ 18	\$ 287,149
Bore and encasement, 10"	600	LF	\$ 260	\$ 156,000
Open cut and encasement, 10"	200	LF	\$ 140	\$ 28,000
Gate valve and box, 06"	4	EA	\$ 825	\$ 3,298
Air valve	4	EA	\$ 2,110	\$ 8,440
Flush valve	4	EA	\$ 1,055	\$ 4,220
Metal detectable tape	16,221	LF	\$ 2.00	\$ 32,442
Subtotal				\$ 519,549
<i>Pump Station(s) Installation</i>				
Pump	2	EA	\$ 8,230	\$ 16,460
Pump Station Piping, 06"	2	EA	\$ 859	\$ 1,719
Gate valve, 06"	4	EA	\$ 825	\$ 3,298
Check valve, 06"	2	EA	\$ 1,169	\$ 2,338
Electrical/Instrumentation	1	EA	\$ 10,550	\$ 10,550
Site work	1	EA	\$ 2,635	\$ 2,635
Building pad	1	EA	\$ 5,275	\$ 5,275
Pump Building	1	EA	\$ 10,550	\$ 10,550
Fence	1	EA	\$ 6,330	\$ 6,330
Tools	1	EA	\$ 1,055	\$ 1,055
5,000 gal ground storage/feed ta	1	EA	\$ 10,250	\$ 10,250
Subtotal				\$ 70,459
Subtotal of Component Costs				\$ 590,009
Contingency	20%			\$ 118,002
Design & Constr Management	25%			\$ 147,502
TOTAL CAPITAL COSTS				\$ 855,512



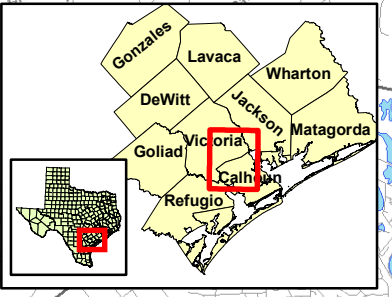
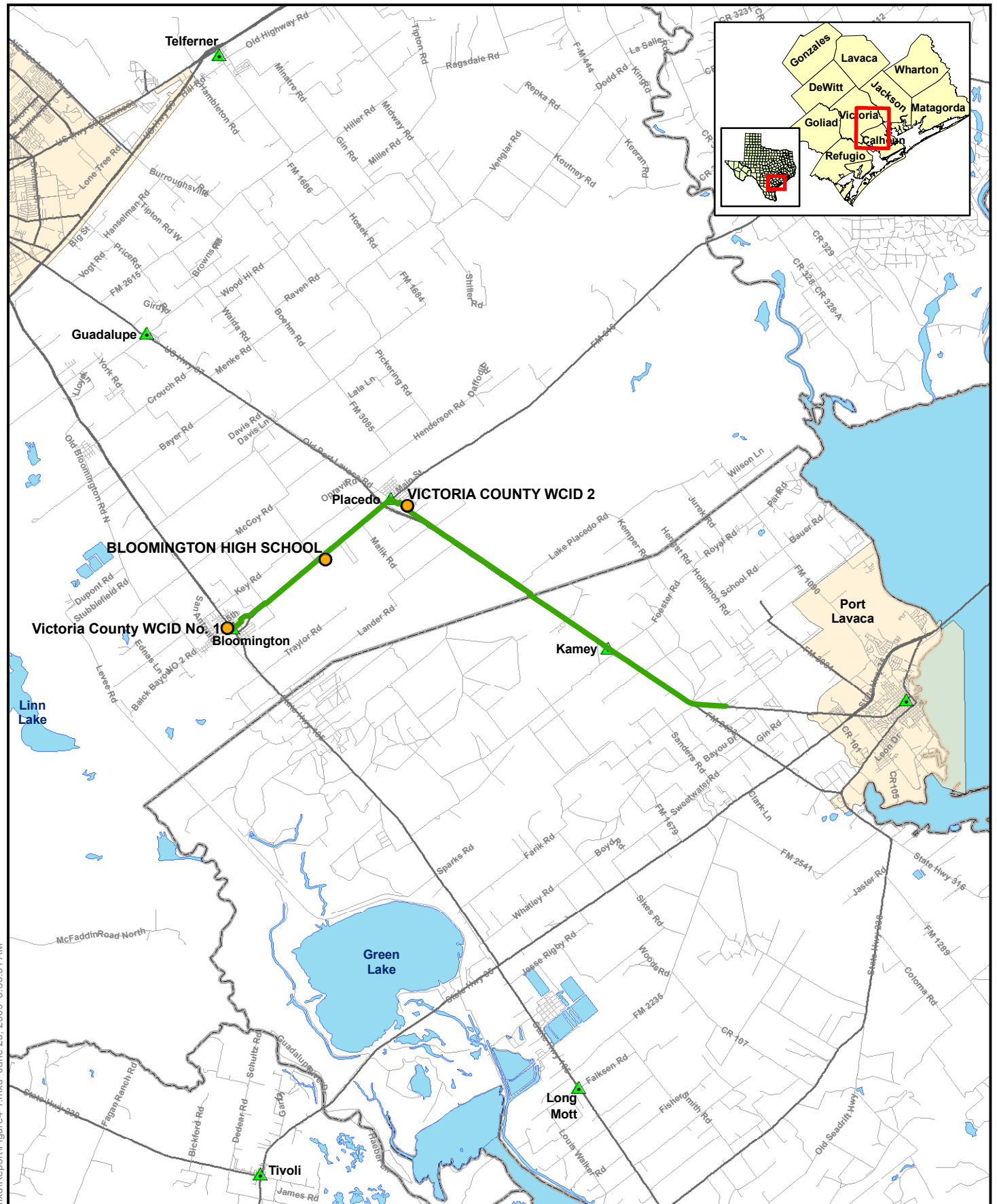
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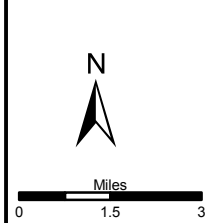
Miles
0 1.5 3

- Legend**
- Study System
 - VC1/VC2/BH - 1
 - Cities
 - City Limits
 - Counties
 - Major Road
 - Minor Road

Figure E.1
VICTORIA CNTY WCID NO.1,
BLOOMINGTON HS, & VICTORIA CNTY
WCID NO.2 TO VICTORIA
Shared Pipeline Alternative



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- Legend**
- Study System
 - VC1/VC2/BH - 2
 - ▲ Cities
 - City Limits
 - Counties
 - Major Road
 - Minor Road

Figure E.2
VICTORIA CNTY WCID NO.1
BLOOMINGTON HS, & VICTORIA CNTY
WCID NO.2 TO PORT LAVACA GBRA
Shared Pipeline Alternative